

Rangitikei District Council

Telephone: 06 327-0099

Facsimile: 06 327-6970

Rangitikei
UNSPOILT...

Strategic Planning & Policy Committee Meeting

Order Paper

**Thursday, 29 September 2011
to follow Council meeting**

**Council Chamber, Rangitikei District Council
46 High Street, Marton**

Website: www.rangitikei.govt.nz

Email: info@rangitikei.govt.nz

Chair
Cr M Jones

Deputy Chair
Cr E Cherry

Membership

His Worship the Mayor

Councillors: R Aslett, J Byford, M Fox, S Harris,
D McManaway, S Peke-Mason, R Peirce, L Sheridan, A Watson

Please Note: Items in this agenda may be subject to amendments or withdrawal at the meeting. It is recommended therefore that items not be reported upon until after adoption by the Council. Reporters who do not attend the meeting are requested to seek confirmation of the agenda material or proceedings of the meeting from the Chief Executive prior to any media reports being filed.



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Rangitikei District Council

Strategic Planning & Policy Committee Meeting

Order Paper – Thursday 29 September 2011 – To follow Council

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The quorum for the Strategic Planning and Policy Committee is 6

At its meeting of 28 October Council resolved that 'The quorum at any meeting of a standing committee or sub-committee of the Council (including Te Roopu Ahi Kaa, the Community Committees, the Reserve Management Committees and the Rural Water Supply Management Sub-committees) is that required for a meeting of the local authority in SO 2.4.3 and 3.4.3.'

1 Apologies / Leave of Absence

2 Confirmation of order of business

Recommendation

That taking into account the explanation provided why the item is not on the meeting agenda and why the discussion of the item cannot be delayed until a subsequent meeting, be dealt with as a late item at this meeting.

3 Chair's report

A report will be tabled.

Recommendation

That the Chair's report to the Strategic Planning & Policy Committee meeting of 29 September 2011 be received.

4 Management report – September 2011

A report is attached.

File 5-EX-4

Recommendations

- 1 That the management report September 2011 be received.
- 2 That a variance to roading contract 903, to provide for emergency works outstanding from the major storm events on 6 September 2010, 18 September 2010 and 15 July 2011 be approved, noting that the total variance of an estimated \$3,280,100 will require funding of \$337,490 in 2011/12 as unbudgeted expenditure.

5 Update on 2012-22 long Term Plan (September 2011)

A report is attached.

File 1-LTP-8

Recommendations

- 1 That the report "Update on 2012-22 Long Term Plan (September 2011) be received.
- 2 That Council endorses further work be undertaken in line with the suggested next steps outlined in the report 'Update on 2012-22 Long Term Plan (September 2011)'.

6 Replacement dog pound

A report will be tabled.

7 Revised draft Waste Management and Minimisation Plan

A memorandum is attached.

File 1-AS-1-5

Recommendations

- 1 That the memorandum 'Revised draft Waste Management and Minimisation Plan' (and the revised Plan) be received.
- 2 That the revised draft Waste Management and Minimisation Plan [as amended] be provided to the Community Boards, Community Committees and Te Roopu Ahi Kaa for comment at their October 2011 meetings, with the results reported to the 27 October meeting of the Strategic Planning and Policy Committee.

8 Late items

9 New items proposed for future meetings

10 Next meeting

27 October 2011

11 Meeting closed

Attachment 1



Rangitikei
UNUSUALLY...

REPORT

SUBJECT: Management Report – September 2011

TO: Strategic Planning & Policy Committee

FROM: Clare Hadley, Chief Executive

DATE: 23 September 2011

FILE: 5-EX-4

1 Staffing

- 1.1 Don Stewart has been appointed to the position of Team Leader – Projects and Utilities within the reorganized Shared Services Professional Services Unit (PSU).
- 1.2 Resignations have been received from Wilma Oosthuizen (Information Officer), Ted Foley (Roading Team Leader) and Sandra Stock (Information Officer).
- 1.3 Hinemata Eru and Janette O’Leary have been appointed to the Marton Customer Service team.
- 1.4 Rebecca Tayler returns to the Policy team on 3 October 2011, as a Policy Analyst.
- 1.5 Debbie Cooper has been appointed on a temporary contract (to 31 October 2011) to event manage the Path to Wellbeing Conference.
- 1.6 Emily Rogers has been appointed as a Policy Analyst and starts on 31 October 2011.

2 Health and Safety

- 2.1 No issues to report.
- 2.2 The Health and Safety Committee has recently been re-invigorated. Its first task is to review the existing Health and Safety Management Manual.

3 Region-wide valuation database

- 3.1 Manawatu Wanganui Shared Services Company (MW LASS) has completed contract negotiations to house the region’s District Valuation Database.
- 3.2 This database holds the region’s valuation data, used by constituent councils for rating purposes, and contains all data required to levy rates at Regional and District Council level.

- 3.3 It enables constituent councils to tender jointly for rating valuation services and foster a competitive market. It also ensures increased integrity of data through shared methodology and a consistent approach region-wide.
- 3.4 This contract is an excellent example of collaboration between constituent councils of the MW LASS reducing costs and improving service performance for the benefit of regional ratepayers.

4 Roading contract 903 variances

- 4.1 The district experienced three major storm events on 6 September 2010, 18 September 2010 and 15 July 2011. As a result of these events the roading network had 127 dropout sites which required repairs. From the two September 2010 events, 61 sites were repaired in the 2010/2011 financial year, leaving a carryover of 45 sites into this financial year. Combined with the 21 sites from July 2011, a total expenditure of \$3,374,900 is required on emergency works this financial year. The expenditure will be spent through the structural and corridor maintenance contract with Downer NZ.
- 4.2 This will be an increase of approximately \$3,280,100 to the contract as a variation. The local share for this variation is expected to be \$337,490. This is based on a Financial Assistance Rate of 90%. It is unbudgeted expenditure for 2011/12 and approval is sought.

5 Parks and town maintenance contract 907 variances

Work on the viewing platform area over the Rangitikei River at Bulls has been included (\$646.85 per year), covered within the Bulls Parks budget. This was a matter agreed to in the Annual Plan 2011/12. In addition, the verge outside the Bulls polo grounds (at \$480.00 per year) and the gardens at Council's Taihape community housing (\$624.00 per year) have been included. These were inadvertently omitted from the specified schedule of works in preparing the contract.

6 Enlarged rural fire district

- 6.1 For some time there has been discussion about forming an enlarged rural fire district (with boundaries matching those of Horizons Regional Council). At present each of the territorial authorities in the Horizons region is a separate rural fire authority. However, it has proved difficult to find a consensus on how this enlarged district would be funded. Logically, the funding split would reflect level of risk and population, but this would result in big changes for some territorial authorities (not Rangitikei).
- 6.2 The National Fire Authority issued guidelines for such an approach two years ago. As the government is clearly keen to see such enlarged districts implemented, it is worthwhile persevering with this voluntary approach and finding a transitional funding arrangement which all territorial authorities can accept.

7 Update on disposal of surplus property

- 7.1 Negotiations are continuing on several parcels of land. The recently completed assets revaluation has reduced the value of this and other parcels of surplus land. These have yet to be confirmed through the rating valuation: if so, that will affect the thresholds set in the Council's investment policy.

8 Reporting on the state of New Zealand's environment

- 8.1 The Ministry for the Environment has released a discussion paper which proposes amending the Environment Act 1986 to give the Parliamentary Commissioner for the Environment an obligation to report every five years on the state of the country's environment. In addition, the proposed changes will expand regulatory powers under the Resource Management Act to improve the consistency of environmental statistical information at the local level. Any changes will have greater impact on regional councils than territorial authorities. A symposium is planned for March 2012.
- 8.2 The Environmental Services Team leader is a member of a technical working group with the objective of creating a framework of what is of value to report for both regional and district councils. What has become evident in this process is the wide range of recording and monitoring going on, using an equally wide range of computer systems. Standardising data entry for automatic uploading will take some time to evolve.

9 Government response to the Land and Water Forum's report

- 9.1 Earlier this month, the Government released its high-level response to the report released by the Land and Water Forum in April 2011 – *A fresh start for Freshwater*. The Forum will be engaged to do further work on the issue of settling water limits and improving systems for allocation.
- 9.2 The Government has agreed to provide an additional \$1.1 million for this further work, which has a focus on encouraging efficient use of water in rural and urban areas. The Forum is to report back by May 2012 on methods, tools and governance arrangement for setting limits for water quality and quantity – this will include consideration of what central government needs to do versus what local government needs to do – and by November 2012 on methods and tools for allocation.
- 9.3 At this stage no decision have been made (or foreshadowed) over the future role of territorial authorities in water management.

10 Historical water rights

- 10.1 The extent and nature of historical water rights has been raised with Elected Members previously. Research in the Council's archives has provided information on such arrangements by the former Marton and Taihape Borough Councils. However, this information needs to be supplemented by a current understanding of what water is being taken.

10.2 Letters have now been sent to all owners of properties which adjoin the raw water pipeline from Taihape intake (on the Hautapu River) to the Taihape treatment plant and the pipeline from the Marton impoundment dams to town. These letters outline the matter by way of explaining why flow meters are being installed (at Council's expense).

11 Railway line between Gordon Crescent and Toia Street, Marton

11.1 There has been recent publicity over the lack of any protection for people crossing the railway line between Gordon Crescent and Toia Street. This has been the case since the state housing subdivision in Gordon Crescent was completed, almost 50 years ago. The matter is currently being discussed with KiwiRail.

12 Path to Well-being conference

12.1 The update on the 2012-22 Long Term Plan later in this meeting's Order Paper provides further detail on the follow-up half-day conference being held at Arahina (in Marton) on 6 October 2011.

13 Recommendations

13.1 That the management report September 2011 be received.

13.2 That a variance to roading contract 903, to provide for emergency works outstanding from the major storm events on 6 September 2010, 18 September 2010 and 15 July 2011 be approved, noting that the total variance of an estimated \$3,280,100 will require funding of \$337,490 in 2011/12 as unbudgeted expenditure.

Clare Hadley
Chief Executive

Appendix 1

Progressive record of attendance of Elected Members at meetings of Council and Committee meetings and Council workshops

	21-Oct-10	2-Dec-10	2-Dec-10	27-Jan-11	27-Jan-11	10-Feb-11	24-Feb-11	24 Feb 2011	31-Mar-11	31-Mar-11	31-Mar-11	14-Apr-11	28-Apr-11
	Inaugural meeting	Council	SP&P	Council	SP&P	Workshop	Council	SP&P	Council	SP&P	Workshop	Workshop	Council
Mayor Chalky Leary	yes	yes	yes	yes	yes	apols	yes	yes	yes	yes	yes	yes	yes
Cr Richard Aslett	yes	yes	yes	apols	apols	apols	yes	yes	yes	yes	yes	yes	yes
Cr Jan Byford	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes
Cr Ed Cherry	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes
Cr Michelle Fox	yes	yes	yes	yes	yes	apols	yes	yes	yes	yes	yes	yes	apols
Cr Sarah Harris	yes	yes	yes	yes	yes	apols	yes	yes	yes	yes	yes	yes	apols
Cr Mike Jones	yes	yes	yes	yes	yes	yes	apols	apols	yes	yes	yes	yes	yes
Cr Dean McManaway	yes	yes	yes	yes	yes	apols	yes	yes	yes	yes	yes	yes	yes
Cr Soraya Peke-Mason	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	apols	yes	yes
Cr Richard Peirce	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes
Cr Lynne Sheridan	yes	yes	yes	apols	apols	apols	yes	yes	yes	yes	yes	yes	yes
Cr Andy Watson	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes

Partly denotes late arrival or early departure resulting in attendance at less than 50% of the meeting or workshop

Other LG denotes attendance at another local government or related meeting, as listed below

28-Apr-11	12-May-11	26-May-11	26-May-11	16-Jun-11	28-Jun-11	28-Jun-11	14-Jul-11	14-Jul-11	28-Jul-11	28-Jul-11	10-Aug-11	25-Aug-11	25-Aug-11	8-Sep-11	8-Sep-11
SP&P	Council	Council	SP&P	Workshop	Council	SP&P	Council	Workshop	Council	SP&P	workshop	Council	SP&P	Workshop	Council
yes	apols	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes
yes	yes	yes	yes	yes	yes	yes	apols	apols	apols	apols	yes	yes	yes	yes	yes
yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes
yes	yes	yes	yes	apols	apols	apols	yes	yes	yes	yes	yes	yes	yes	yes	yes
yes	yes	yes	yes	absent	apols	apols	apols	apols	yes	yes	yes	apols	apols	apols	absent
apols	yes	yes	yes	yes	apols	apols	apols	apols	yes	yes	yes	yes	yes	apols	apols
yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	apols	apols	apols	yes	yes
yes	yes	yes	yes	yes	yes	yes	apols	apols	apols	apols	apols	apols	apols	yes	yes
yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	apols	apols	apols	yes	yes
yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes
yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes
yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes	yes

Attachment 2

REPORT

TO: Strategic Planning and Policy

FROM: LTP Project Team

DATE: 16 September 2011

SUBJECT: **Update on 2012 -22 Long Term Plan (September 2011)**

FILE: 1-LTP-8

1 Executive Summary

1.1 This report is to provide an update to Councillors on progress with the 2012/22 Long Term Plan (LTP) project, particularly the work done on the pre-consultation over the community and leisure assets group of activities.

2 Background

2.1 The accumulated background information is presented in the endnote to this report.

3 Current issues

3.1 Councillors have met in workshop on 25 August and 8 September. The focus for these workshops was:

- Further discussion on demographic change stimulated by the National Institute of Demographic and Economic Analysis, "The demographic forces shaping New Zealand's future; What population ageing (really) means" (May 2011).
- Preliminary review of community consultation on community and leisure assets focussing on swimming pools, community buildings and community housing.

3.2 Councillors also requested a further iteration of the draft Waste Management and Minimisation Plan and this is presented elsewhere on the agenda for the Committee.

3.3 A further communication has been prepared for the local media based on information over the roading activity, as agreed by Council Committee¹ in August, and including a "survey monkey" over Council's grant-making programme. The

¹11/SPP/081

survey is available on line at the Council website and more in-depth feedback has been requested from applicants to the fund in previous years.

- 3.4 In addition, planning and organisation has been undertaken for the half-day, Path to Well-being conference on 6 October at Arahina Function Centre, Marton.

4 Demographic Change

- 4.1 The key findings from a recent report from the the National Institute of Demographic and Economic Analysis, "The demographic forces shaping New Zealand's future; What population ageing (really) means" (May 2011), were discussed by both Councillors and Te Roopu Ahi Kaa in workshop. These are presented in Appendix 1.

- 4.2 A consensus from the discussions points is summarised below.

1. What would be your vision for the Rangitikei as a place to retire in?	
As a hub for retirees, the greatest chance of success is to make it work for people who are already here. Access to health services (i.e. could be transport vs. centre). Good clubs, lots of fun activities, able to contribute to community, safe and protected community, free parking, the numbers of people in this generation may be too small to sustain existing clubs/organisations, could mean fewer clubs/different clubs.	
What would be different from now?	Stronger community groups/clubs and liaison, more "vibrant" place to live, camper-van travellers, social and sporting activities
How can we get there?	Putting more effort into creating and encouraging new business and economic development
What do we need to do?	Local service towns (Marton, Taihape) that have enough complementary businesses to make people use them vs. larger centres and look at time banks for communities
2. What would be your vision for relationships between Council and Iwi in 15 years time?	
Greater participation and understanding, better relationships, a more representative Council. Look again at the way Council and Iwi work together.	
What is different from now?	Maori coming from a stronger economic base as Waitangi claims are settled through the District, greater economic power. More Maori representation on Council, closer relationships and more collaboration/intergation.
How can we get there?	Meet, share and talk together - proactive lead from the top. Make a change - realise and admit we have a problem. Integrating conversations into Council reports (mayor and staff).
What do we need to do?	Realise we have a problem, establish key Iwi/Council ward relationships. Encourage these Iwi to have a role within the Council. Walk the same road.

3. Given that in the future, our children and young people are more likely to be Maori, what is your vision of a Rangitikei childhood	
Evidence of Maori culture in communities - art, marae, culture, language. Possibly cultural division/separatism - especially if not enough jobs. May be better cultural understanding. Our schools are doing a good job now - modern children are generally more comfortable with bi-culturalism than their parents. Support the schools to continue.	
What is different from now?	Sense of belonging, legacy for future generations, young people participating in everything.
How can we get there?	May be difficult to influence (outside factors such as economic depression). Build stronger relationships with agencies delivering education and health (neither Council nor iwi likely to invest in these functions)
What do we need to do	Build a better inter- and multi-cultural understanding.

5 Community and leisure assets

5.1 During the past month, staff have undertaken some limited, targeted consultation in Marton (27 August), Taihape (7 September) and with Te Roopu Ahi Kaa (13 September). There is a meeting scheduled for Bulls in late September, Further targeted stakeholder engagement will take place in late September/early October.

5.2 Councillors discussed the key areas of focus for the pre-consultation on community and leisure assets in workshop (8 September). These are swimming pools, community buildings and community housing.

Swimming pools

5.3 At the community engagement level, the following feedback was received:

- Children and adults - more regular programmes and activities at the pool (aside from swimming)
- Pools to be better promoted
- Pool season to be longer
- Pools hours more accessible
- New features desired include slides, water toys and outside areas
- Prepared to pay slightly more to use pools

5.4 At a strategic level, Councillors discussed the provision of facilities, the hours of operation (including length of season) and mode of delivery. The consensus appeared to be:

- To retain all three pools
- Some support for extending the season but more emphasis placed on using the pool more during the current season as a way to increase levels of service

- The existing management arrangements² were generally favoured but with Council linking the contract more closely to the level of service agreed through the LTP process.

5.5 Councillors also took part in a joint workshop with the Board of Trustees of Rangitikei College (8 September) which identified potential for The Trusts are due to present their Annual Report to Council at its meeting in October. During strategic planning sessions held with the Taihape and Marton management trusts, increased programming to increase usage was identified. Council may request that the Trusts outline their plans, however draft in nature, at the meeting in October.

Community Buildings

5.6 At the community pre-consultation events in Marton and Taihape, and in the workshop with Te Roopu Ahi Kaa, those present were asked to identify those community buildings that they used currently and the extent of use. As a result, it appears that there are a plethora of community buildings available in both Marton and Taihape.

5.7 At the workshop on 8 September, Councillors discussed whether there is a genuine surplus of community buildings in the main towns – and, if so, what was the best approach to resolve this. In considering this question, the revenue earned was taken as a surrogate for use, and compared with the overall cost. (This is misleading for Hunterville and Koitiata as the respective committees administering the halls there receive the revenue from the hall hire.)

The summary results for 2010/11 (in \$'000) are:

	Revenue	Expenditure
Taihape Town Hall	\$7.3	\$124.7
Mangaweka Hall	\$1.1	\$7.7
Hunterville Town Hall	\$0	\$24.7
Marton Memorial Hall	\$8.8	\$71.8
Bulls Town Hall	\$3.1	\$42.3
Koitiata Hall	\$0	\$10.1

5.8 Sentimental value was noted as a factor in determining what was 'surplus'. A stronger marketing campaign was suggested so that there was stronger awareness of these Council facilities. However, it was accepted that there was a large number of buildings owned by community groups and that the 'market' might be shrinking. Marae are being increasingly used for community gatherings.

5.9 The Hunterville Town Hall, the Conference Hall behind the Women's Club in Taihape and the pavilion at Centennial Park were most commonly mentioned as surplus.

² Taihape and Marton Pools are currently managed under contract. Hunterville Pool is owned by the Trust and Council provides a grant towards its operation.

There was less consensus around what should happen – demolition would be prohibitively expensive for Hunterville but not the others. It was important to avoid buildings become derelict and subject to vandalism.

5.10 Continuing depreciation was questioned, apart from the town halls in Taihape, Marton and Bulls. The arrangement for the Koitiata Hall was seen as one capable of being extended to other facilities. However, this depended on there being a sufficiently cohesive group to take that responsibility.

5.11 Te Roopu Ahi Kaa considered these issues at a workshop on 13 September 2011. Local marae are much more significant for Komiti members than Council’s halls, and there was a consensus that this would continue to be the case over the next ten years. However, there was a belief that Council needed to lead the development of multi-purpose community hubs in the main towns, similar to that in Hawera.

Community Housing

5.12 A flow chart of options was prepared for the community engagement events and the Councillor workshop. The chart is attached as Appendix 2. A summary of the discussions is presented below.

Is there any genuine surplus of community housing in any of Taihape Marton Bulls or Ratana? (If so, where ?)	Marton occupancy rates (70%) are consistently lower than in Taihape, Bulls and Ratana where occupancy is at or very near to 100%. There is a perception that there is surplus in Marton, particularly in the Cobber Kain block, Wellington Road. The ratio of units per head of the population aged 65+ ³ would not indicate a surplus – however, there is an additional provision if similar units at Edale Home. Nonethelss, it is likely that the existing "surplus" community housing is undesirable.
What should we do about it over the lifetime of the LTP (10 years)?	Maintain provision of community housing at or near 100% occupancy. Requires action to increase the occupancy rate in Marton by divesting of the undesirable housing stock as quickly as practicable. Continue to maintain the remaining stock to as high a standard as practicable given the constraints of the design.
Could any of the “surplus” assets find alternative uses?	Possible conversion into double units (for couples or families) or small business units. Consider gift to a trust or other provider.

³ Ratio of those aged 65+ to number of units:	Taihape	Marton	Ratana	Bulls
No. Units	9	32	4	6
2011	34	33	13	40
2031	50	49	15	48

Source: Area Unit Population Projections, Statistics New Zealand

Should we dispose of surplus assets? If so is there a market for them? If so, what and where?	Complete review of capacity and requirement required to determine whether surplus exists or if removing units from the stock would produce an unacceptable reduction in the level of service. Strong support to dispose of surplus but unlikely to be a market.
If there is no market, what are the acceptable and unacceptable solutions?	Unacceptable option is to leave units empty and vulnerable to deterioration, vandalism, squatters. Acceptable is to demolish (Cobber Kain) and grass or plant the land in short term prior to redevelopment.
How do we phase out any identified surplus capacity ?	<ol style="list-style-type: none"> 1. Demolish Cobber Kain asap. Move tenants so block empty. Remove block. 2. Plan complete redevelopment of Wellington Road. Promote and sound-out community with concept for "new" housing complex. Fund redevelopment from sale of others. Seek Central Govt funding (grants or borrowing) 3. Sell Russell St vacant land (and land beneath existing o.y.o. Units) 4. Sell Cuba Street units. 5. Redevelop Wellington Road.
Should we seek other management models ? E.g. Partner with other entities to provide service ?	No clear consensus here: further discussion with stakeholders (church and other groups, private providers). Does Council have a social responsibility to provide housing?

5.13 The outcome of pre-consultation to date indicates that provision of community housing in Ratana, Taihape and Bulls meets current need. In Marton, there is possibly a higher availability, taking into account the provision of similar units at Edale Home. It is therefore uncertain whether the lower occupancy rates in Marton are due to a surplus of supply or the undesirability of the vacant units, particularly at Cobber Kain, Wellington Road.

5.14 It is suggested that the next steps are to hold meetings with interested parties, such as Edale Home and Age Concern, to develop a cohesive approach to the provision of supported housing for elders in Marton. This would include examination of options for future funding, including the level of service provided, which may then be applicable to the replacement of provision across the District.

6 Community Partnerships – Path to Well-being

6.1 The final programme for the half-day conference at Arahina is attached as Appendix 3. It is hoped that the outcome of the day will be further agreement on an action plan that will form part of the level of service and performance framework for this activity in the Long Term Plan.

7 Recommendation

- 7.1 That the report “Update on 2012 -22 Long Term Plan (September 2011)” be received.
- 7.2 That Council endorses further work be undertaken in line with the suggested next steps outlined in the report “Update on 2012 -22 Long Term Plan (September 2011)”.

Gaylene Prince
Customer Services Team Leader
LTP Project Manager

Denise Servante
Senior Policy Analyst

Endnote:

- 1 In November 2010, Councillors held an away day to look at the urgent and important strategic issues for the District. Strategic Planning and Policy Committee confirmed these in early December 2010:
 - Aging (and surplus) infrastructure, particularly community assets and facilities;
 - Local health and educational services;
 - Green waste recycling;
 - Earthquake-prone buildings;
 - Attracting and retaining sustainable businesses in the District, and exploring innovative ways of doing business;
 - Applying technology to drive operational efficiencies and improved services to the community;
 - Rates affordability.
- 2 These (and other) issues were work-shopped with Community Boards, Community Committees and Te Roopu Ahi Kaa during March/April and reported upon during the June meeting cycle. No major new issues were raised. However, the importance of particular key projects within particular communities was highlighted.
- 3 In line with the process undertaken in developing the 2009-19 LTCCP, a programme of monthly workshops has been included in the elected members' meeting schedule from February 2011 onwards. Monthly reports have gone to Strategic Planning and Policy Committee which confirm decisions based on workshop input.
- 4 Workshops in February, March, April, June, July and August 2011 considered:
 - Projections from Statistics New Zealand around the changing demographics of the District
 - Corporate Assumptions
 - The principles that would underpin a community engagement strategy for the current LTP
 - Providing guidance to staff for consultation over the Leisure and Community Assets Group of Activities
 - Amendments to the Groups of Activities
 - Those activities where Levels of Service would remain unchanged and those where Levels of Service would be subject to wider consultation
 - The legislative requirements relating to the mandatory Financial Strategy and began to explore Councillors' preferences with respect to financial management principles
 - Options for consideration in the draft Waste Management and Minimisation Plan
 - Providing guidance to staff to prepare first and second drafts of a Financial Strategy

- Agreeing the details and budgets for pre-consultation around the major issues
 - Reviewing the Revenue and Financing Policy, particularly looking at the split between general and targeted rates and initial models for a District-wide rates scheme for utilities
 - Providing guidance to staff on the roading programme to be submitted to NZTA for 2012-15.
- 5 The Strategic Planning and Policy Committee confirmed the current set of six community outcomes to be adopted for the 2012-22 LTP planning cycle⁴.
- 6 A pre-consultation plan has been prepared in conjunction with the Community Boards and Committees for implementation during September and October.
- 7 Regular communications have been prepared for the local newspapers:
- A half-page introducing the LTP process and timeline, along with an advert for the Orlando's Focus Group (12 July)
 - A half-page outlining progress against the previous LTCCP (20 July)
 - A four-page spread outlining the key pre-consultation items and focussing on the leisure and community assets (8 August)

⁴11/SPP/049

Appendix 1

The demographic forces shaping
New Zealand's future.
What population ageing (really)
means.

NIDEA – National Institute of
Demographic and Economic Analysis
May 2011

“Four dimensions”

- **Numerical ageing:** absolute increase in numbers of elderly (drives up demand for pensions, health care and other elder-oriented goods and services)
- **Structural ageing:** increase in the proportion of the population that is elderly (constraining factor in delivering these services)
- **Natural decline:** once a population has more elderly than children, it is a short step to having more deaths than births (this is predicted to happen in New Zealand in 12 years time: by 2016 in Rangitikei)
- **Absolute decline:** insufficient replacement migration to offset “natural decline”, then absolute decline follows (particularly the case for local government areas which experience high net loss of young adults – such as the Rangitikei - and/or high net gains of retirees)

“Hour glass” population age structure in New Zealand

- “Baby boomers” start to retire en masse this year: will be replaced by the 1991 “baby blip”
- Thereafter, increasingly larger waves of baby boomers will retire to be replaced by successively smaller cohorts at labour market entry age
- Made worse in New Zealand by losses from the 20-24 age group for overseas travel who don’t come back
- Overall, the young will be in ever shorter supply and ever greater demand
- Much more exaggerated in rural territorial authorities

Statistics

- Thames-Coromandel 6 people at labour market entry (15-24) for every 10 in retirement zone (55-64)
 - Compared with 13.2: 10 nationally
- Hospital and Nursing Home Industry
 - Auckland 11.4: 10
 - West Coast Region 3:10
- Grain, Sheep and Beef Industry
 - Southland 5:10
 - Bay of Plenty 4:10

Maori age structure

- Quite different (50% of Maori in New Zealand are under 23)
- “Young Maori will play a significant role in New Zealand’s future labour force, and attention to their specific educational, training and social needs must be a paramount consideration”
- Note: similar age structures for Pacific Island communities

	European/ New Zealander	Maori	Pacific Islander	Asian	Total
0-14 years	58	21	11	9	100
15-24 years	61	18	9	13	100
25-54 years	68	13	6	13	100
55-64 years	80	9	4	7	100
65+ years	87	5	2	5	100
Total	69	14	7	10	100

Population share (percentage) by ethnic group and broad age group – projected 2011

Source: NIDEA Working Paper no. 1 (May 2011): Natalie Jackson, ‘The demographic forces facing New Zealand’s future...’ p.19.

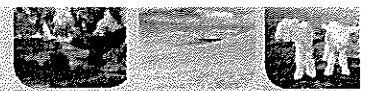
Four key understandings for (urgent) action

- In the short to medium term, young New Zealanders will be in ever-shorter supply and ever-greater demand..that will arguably result in higher wages, causing labour and consumption costs to increase
- These factors will come into play first and most profoundly in the non-urban regions...until zero growth or population decline embraces all but the major urban areas
- The social realities of population ageing will also be played out at a local level...responses to population ageing need to be directed at the local level, and all need to take account of the specific drivers of each region's demography
- Investment in New Zealand's particularly youthful Maori population will be critical...

Discussion points

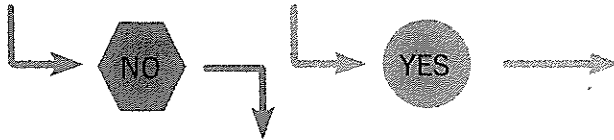
- What would be your vision for relationships between Council and Iwi in 15 years time?
- Given that in the future, our children and young people are more likely to be Maori, what is your vision of a Rangitikei childhood?
- What would be your vision for the Rangitikei as a place to retire in?

Appendix 2



Community Housing

Is there a genuine surplus?



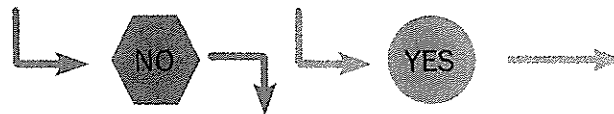
Option 1: Dispose of the excess units

These units are not desirable. Should Council dispose of these units?



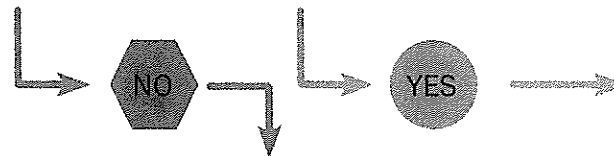
As option 1 above

The units are cold and damp and not capable of being refurbished to an acceptable standard. Should ratepayers fund new units that meet current expectations?



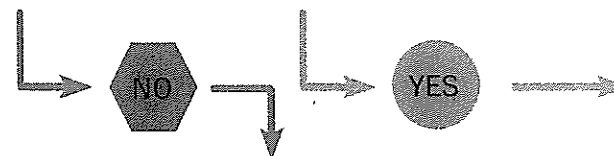
Option 2: Replace units with new units built to modern standards and expectations.

Should Council sell some units to fund fewer, new units?



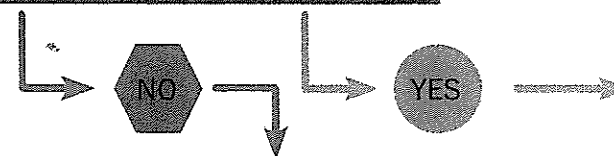
Option 3: Reduced provision at a higher level of service

Should Council renew the existing provision to the current level of service?



Option 4: Maintain all existing units to current level of service

Should Council allow the existing provision to run down to the end of its useful life?

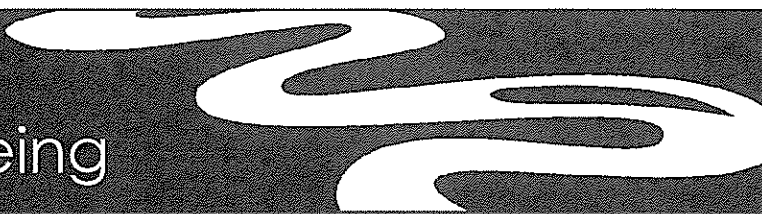


Option 5: Council will eventually not provide community housing anymore

Option 6: Council should get out of the business of providing community housing as soon as practicable.

Appendix 3

Rangitikei A Path to Well-Being



Arahina Ministry & Function Centre Marton - 6th October 2011

8.00 am	Registration open
8.30 am	Whakataua from Ngati Apa
8.55 am	Welcome speech from Mayor Chalky Leary
9.00 am	Update from Partnership Board
9.15 am	Key note speech from Chris Shenton - Rangitikei River Forum
9.30 am	Workshop 1
10.15 am	15 minute break and morning tea
10.30 am	Workshop 2
11.15 am	15 minute break
11.30 am	Workshop 3
12.15pm	15 minute break
12.30 am	Close / Poroporoaki from Mayor Chalky Leary
12.45 pm	Lunch

Attachment 3



MEMORANDUM

TO: Strategic Planning And Policy Committee

FROM: Hamish Waugh
Michael Hodder

DATE: 22 September 2011

SUBJECT: **Revised draft Waste Management and Minimisation Plan**

FILE: 1-AS-1-5

- 1 Background
 - 1.1 At its last meeting (25 August 2011) the Committee considered a draft of the Waste Management and Minimisation Plan and agreed that a revised draft should be prepared for the 29 September 2011 meeting.
 - 1.2 A revised draft is attached (as Appendix 1), with the suggested amendments marked up.
- 2 Waste Management and Minimisation Plan Part A
 - 2.1 Existing costs of delivery (page 10) have been broken down to identify revenue and costs for town litter control, closed landfills, solid waste minimisation and the waste transfer stations (which includes the disposal costs incurred at the Bonny Glen landfill). The analysis of revenue and expenditure at each waste transfer station (page 11) shows considerable variation: two thirds of the costs at Marton are met by user charges, a proportion not matched at any other location. In workshop discussion, the Council has rejected eliminating some waste transfer station locations: if that remains the case, the alternative to the present system is for the charges to vary according to location.
 - 2.2 As agreed at the last meeting, one of the four key issues (page 12) highlighting diseconomies of scale for recycling, has been deleted.
- 3 Waste Management and Minimisation Plan Part B
 - 3.1 This part of the Plan has been reworked to reflect preferences rather than options (as in the earlier draft). At the Committee's August meeting, members generally considered it important that the draft plan put to the community clearly conveyed what Council considered feasible. So, while most options mentioned in the earlier draft are still included, Council's preferred options are clearly identified (page 17-19) together with the reasons. This emphasises that diversion of green waste has the greatest potential to reduce quantities of solid waste going to landfill.

3.2 A final section summarising the proposed new initiatives with costs will be tabled at the meeting on 29 September 2011.

4 Next steps

4.1 As Te Roopu Ahi Kaa, the Community Boards and the Community Committees all meet during October 2011, it is intended to provide the revised draft (incorporating any additional changes suggested by the Committee) for their feedback.

4.2 The options for the Waste Minimisation element of the Plan are intended to be included in the monthly consultation in local newspapers during October 2011.

4.3 Feedback from both avenues will be reported back to the Committee's 27 October 2011 meeting.

4.4 Adoption of a Waste Management and Minimisation Plan requires use of the special consultative procedure.¹ The most expedient approach would be to undertake this in conjunction with the formal consultation over the draft Long Term Plan. This will ensure that there is no variation between the two – a matter which would need to be addressed if it existed.²

5 Recommendations

5.1 That the memorandum 'Revised draft Waste Management and Minimisation Plan' (and the revised Plan) be received.

5.2 That the revised draft Waste Management and Minimisation Plan [as amended] be provided to the Community Boards, Community Committees and Te Roopu Ahi Kaa for comment at their October 2011 meetings, with the results reported to the 27 October 2011 meeting of the Strategic Planning and Policy Committee.

Hamish Waugh
Infrastructure Group Manager

Michael Hodder
Community Services Group Manager

¹ Waste Minimisation Act 2008, section 44(e)

² Local Government Act 2002, Schedule 10, clause 6.