

# **Rangitikei District Council**

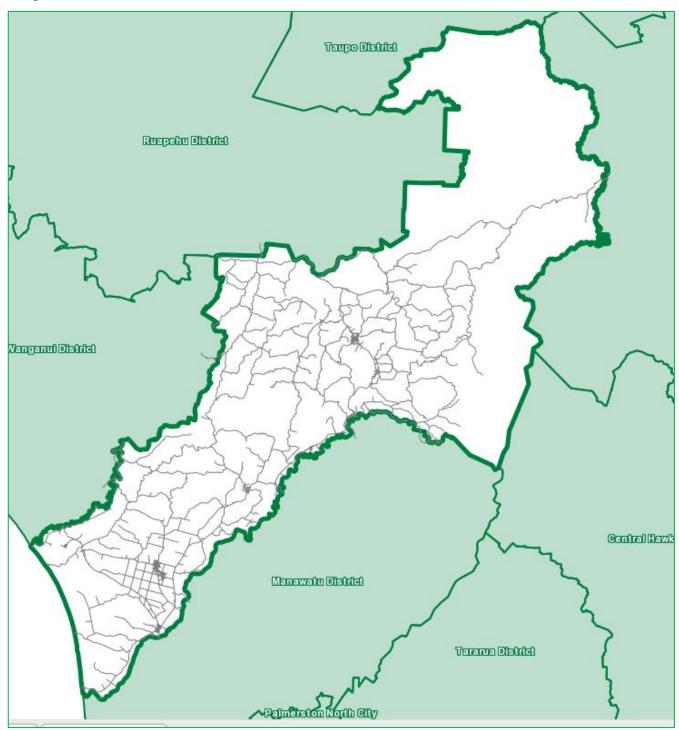
Annual Plan 2017-2018

(Year 3 of the Long Term Plan 2015-2025)

# Contents

Mayor's Message	1
Your Elected Members	2
Your Representatives	3
The Annual Plan Process	5
Variations from the Long Term Plan	23
Overview – Council Expenditure and Application of Rates	24
Groups of Activities	25
Community Leadership	
Roading and Footpaths Water Supply	
Sewerage and the Treatment and Disposal of Sewage	
Stormwater Drainage	
Community and Leisure Assets	52
Rubbish and Recycling	
Environmental and Regulatory Services	60
Community Well-being	64
Prospective Financial Statements	69
Prospective Financial Statements	70
Accounting Policies	
Annual Plan disclosure statement for year ending 30 June 2018	
Significant Forecasting Assumptions	99

# Rangitikei



# Mayor's Message

The blueprint for what the Council intends to do in 2017/18 is the 2015-25 Long Term Plan, which sets out a detailed programme for the first three years together with the more significant projects and issues for the seven years after that. 2017/18 is the third year of this Long Term Plan, and during the year Council will be developing a new Long Term Plan for the 10-year period 2018-28. This cycle of planning is part of the legal framework which the Government has set for all councils.

Inevitably, there are changes from what the 2015-25 Long Term Plan envisaged for 2017/18 – partly because of different circumstances, partly because of altered priorities. The local government elections last October mean that this is the start of a new triennium, and Council has given considerable attention to defining its strategic intentions for the next three years – and the projects and programmes which we need to achieve.

On 28 February 2017, Council published its Consultation Document – *What's the Plan for 2017/18?* – which highlighted the key differences from what the Long Term Plan projected for 2017/18 in terms of major projects and/or impact on rates. One change is the projected increase in rates – the Long Term Plan forecast an increase of 3.41% for 2017/18 (from 2016/17) whereas the average rates increase will be 1.63%. One factor in this lower increase is the decision to carry forward to 2017/18 several large capital projects, including the wastewater upgrades in Ratana, Bulls and Marton. These are best progressed once Horizons Regional Council has specified the conditions of the new resource consents to apply in each case.

325 submissions were received on the proposals for 2017/18, an impressive number and a helpful gauge of what people in the District are thinking. Council appreciates that interest. The majority of submissions were in favour of continuing with the proposed new community centre in Bulls (on the site of the former Criterion Hotel) and with investigating how the three heritage buildings on the Broadway/High Street site, purchased last year, are best developed for Council's Marton administrative and library/information services. However, there were fairly evenly divided views on where the new amenity block, approved in last year's Annual Plan, is best located in Taihape Memorial Park, having regard for the merits (and costs) to keep and strengthen the historic grandstand. Council has decided to reconsider this matter and re-engage the Taihape community on the future development of Memorial Park. My sense from the submissions is a preference to retain the existing historic grandstand.

New proposals not in the 2015-25 Long Term Plan included the development of a Marton heritage precinct, the replacement of the historic Mangaweka Bridge (but potentially keeping that century-old structure for cycling and walking) and new public toilets in Mangaweka in the context of making a bid for Government funding for toilets in some of the District's popular recreation places. These attracted strong public support.

There is a section in this document which analyses the submissions made to Council and explains Council's decisions. All submitters will receive this information following the adoption of this Annual Plan.

Council was one of 21 local authorities which opted to be initial participants in the Local Government Excellence Programme. The assessors' reports will become public in July 2017, and with that a rating. While some will focus on that, the point of engaging in this exercise (which involved Elected Members as well as staff) is to gain an expert view of what we do well and where we have opportunities to improve. You will hear more about this in the months ahead and can expect to see any major assessment recommendations reflected in some of the initiatives which form part of the 2018-28 Long Term Plan.

This is a promising year for the Rangitikei. We are a resilient, adaptable community surrounded by a wealth of natural resources, both productive and beautiful.



Andy Watson Mayor of the Rangitikei District

Adopted by Council resolution, 25 May 2017

# **Your Elected Members**



His Worship the Mayor Andy Watson andy.watson@rangitikei.govt.nz 027 617 7668



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Cr Richard Aslett mangawekagallery@xtra.co.nz 027 526 6612



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Cr Dean McManaway



Cr Jane Dunn jane.dunn@outlook.co.nz 027 746 0791

# **Your Representatives**

## **Community Board Members**

## Taihape

Ms Michelle Fannin (Chair)	
Ms Ann Abernethy	
Ms Gail Larsen	
Ms Yvonne Sicely	
Cr Angus Gordon	
Cr Ruth Rainey	

### Ratana

Mr Charlie Mete (Chair)	
Mr Charlie Rourangi	021-827 705
Mr Thomas Tataurangi	
Ms Maata Kare Thompson	
Cr Soraya Peke-Mason	06 342-6838

# Te Roopu Ahi Kaa (Iwi Liaison Committee)\*

Mr Pahia Turia (Chair)	06 344 8150	(Whangaehu)
Mr Carol Raukawa-Manuel	06 327 6087	(Nga Ariki Turakina)
Ms Tracey Hiroa	06 388 1156	(Ngati Whitikaupeka)
Ms Hari Benevides	06 388 1908	(Ngati Tamakopiri)
Mr Thomas Curtis	021 307 610	(Ngati Hauiti)
Mr Robert Gray	06 388 7816	(Ngati Rangituhia)
Ms Katarina Hina	027 403 0609	Nga Wairiki Ki Uta
Ms Gaylene Nepia	027 555 4991	(Ratana Community)
Ms Kim Savage		(Ngati Parewahawaha)
Mr Chris Shenton		(Ngati Kauae/Tauira)
Mr Terry Steedman	021 161 2350	(Ngati Hinemanu/Ngati Paki)
Ms Naumai Wipaki	06 388 1335	(Ngai te Ohuake)
Cr Cath Ash	06 327 5237	(Council representative)

# **Community Committee Chairs\***

Ms Laurel Mauchline Campbell	06 327 8729	(Turakina)
Mr Tyrone Barker	06 322-1206	(Bulls)
Ms Carolyn Bates	06 327-8088	(Marton)
Ms Karen Kennedy	06 327 8472	(Hunterville)

\*His Worship the Mayor is a member, ex officio, of all Council committees.

# **District Licensing Committee\***

Mr Stuart Hylton (Commissioner)	027 446 5352
Mr Andy Watson (Deputy Chair)	027 617 7668
Mr Chalky Leary	06 322-8561
Ms Judy Klue	
Mr Colin Mower	021 130 3586
Mr Graeme Platt	06 322-1658

\*His Worship the Mayor is a member, ex officio, of all Council committees.

# The Annual Plan Process

# What is an Annual Plan?

The Annual Plan is Council's plan for the up-coming financial year. Council produces an Annual Plan in the years in which a Long Term Plan is not produced. The Annual Plan is prepared according to section 95 of the Local Government Act 2002. Its purpose is to:

- contain the proposed annual budget and funding impact statement for the year to which the annual plan relates; and
- identify any variation from the financial statements and funding impact statement included in the local authority's long-term plan in respect of the year; and
- provide integrated decision making and co-ordination of the resources of the local authority; and
- contribute to the accountability of the local authority to the community

# Setting the Rates

After the Council has adopted the Annual Plan, it then goes on to set the rates. The Annual Plan sets the amount of money to be raised for each activity but the way in which money is raised, is determined by the Council's Revenue and Financing Policy. This means that the Revenue and Financing Policy effectively sets out who pays for each activity.

The Revenue and Financing Policy in pp. 266-279 of the 2015-25 Long Term Plan. A copy is available on our website <u>www.rangitikei.govt.nz</u>, or obtained by phoning 0800 422 522.

#### Public Submissions

The Consultation Document for the Draft Annual Plan was open for submission between 28 February 2017 and 31 March 2017 (noon). Hearings took place on 20 April 2017 with deliberations on all submissions on 27 April 2016. Council adopted the final plan on 25 May 2017.

Results of deliberations on submissions to the Consultation Document

"What's changed, what's the plan for 2017/18...?"

✓ Bulls Community Centre and associated sale of properties in Bulls

 ✓ Marton Civic Centre and options for developing the heritage site on Broadway/High Street

✓ Retention or otherwise of the grandstand in Taihape Memorial
 Park and location of a new amenity block

This issue is being referred back to the Taihape Community for further consultation

✓ Taihape Pool Upgrade to be carried out using Council funds rather than waiting to receive external funding

✓ New toilets in Mangaweka and other visitor/tourist hotspots

#### Introduction

This report provides an analysis of the written and oral submissions received by Council to its Consultation Document, "What's changed, what's the plan for 2017/18...?" with respect to the draft 2017-18 Annual Plan, having followed the due process of the special consultative procedure outlined in the Local Government Act 2002.

The five key issues identified in the consultation document are considered separately. Council also raised several issues that were new i.e. not included in the 2015-25 Long Term Plan and other issues that had changed from previously described in the 2015-25 LTP. Submitters raised a number of other issues – these are discussed in paragraphs relating to Council's relevant group of activities.

### **Overall summary of submissions**

Number, origin and location of submissions

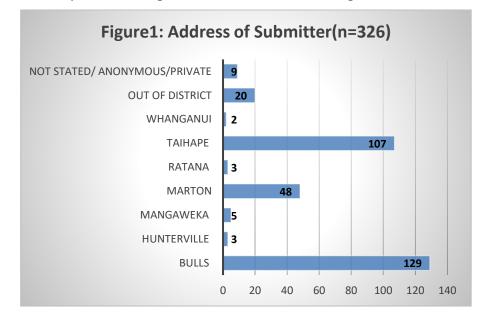
325 submissions were received in total, of which 17 were submitted online i.e. 5%. This compares to 47 submissions to the 2013/14 Annual Plan, 39 submissions to the 2014/15 Annual Plan, 127 to the 2015-25 Long Term Plan and 233 to the 2016/17 Annual Plan. In other words, this consultation elicited a much higher number of submissions than in previous years. However, last year, 92 submissions, or 39%, were made online.

#### Responding to submissions

Submissions received on the Council submission form

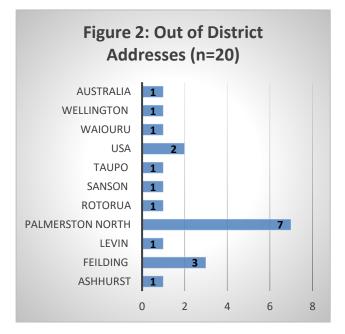
Submissions that were concerned with issues raised in the consultation document or where actions have been agreed by Council that have an impact on the annual work programme for 2017/18, or that could be considered as part of the 2018-28 Long Term Plan are addressed below.

All other issues were considered by Council as part of its deliberations and, whilst an explanation may have been needed, no further action is required by Council. In these instances, the individual submitter has been contacted directly and their particular query responded to directly.



An analysis of the origin of submitters follows in Figure 1 and 2.

20 submissions were from organisations
Bulls and District Community Trust
Bulls Girl Guides
Edale Trust Board
Federated Farmers of New Zealand
Follett Street Kindergarten
Heritage Mangaweka
Heritage New Zealand
Horizons Regional Council
Marton Community Committee
Rangitikei College Board of Trustees
Rangitikei Netball Centre
Rangitikei Toy Library and Marton Plunket
Ratana Communal Board of Trustees
Ratana Community Board
Saint Joseph's School
Taihape Community Board
Taihape Rugby & Sports Club
Tutaenui Stream Restoration Society
Wanganui Regional Heritage Trust
Whanau Sports



#### Issue addressed by submissions

The submission form in the consultation document provided opportunity to specifically submit on five key issues identified by Council. These were:

- 1 Bulls Community Centre and associated sale of properties in Bulls
- 2 Marton Civic Centre and options for developing the heritage site on Broadway/High Street
- 3 Retention or otherwise of the grandstand in Taihape Memorial Park and location of a new amenity block
- 4 Taihape Pool Upgrade to be carried out using Council funds rather than waiting to receive external funding
- 5 New toilets in Mangaweka and other visitor/tourist hotspots

Figure 3 outlines the spread of responses to these issues amongst the various settlements of the District.

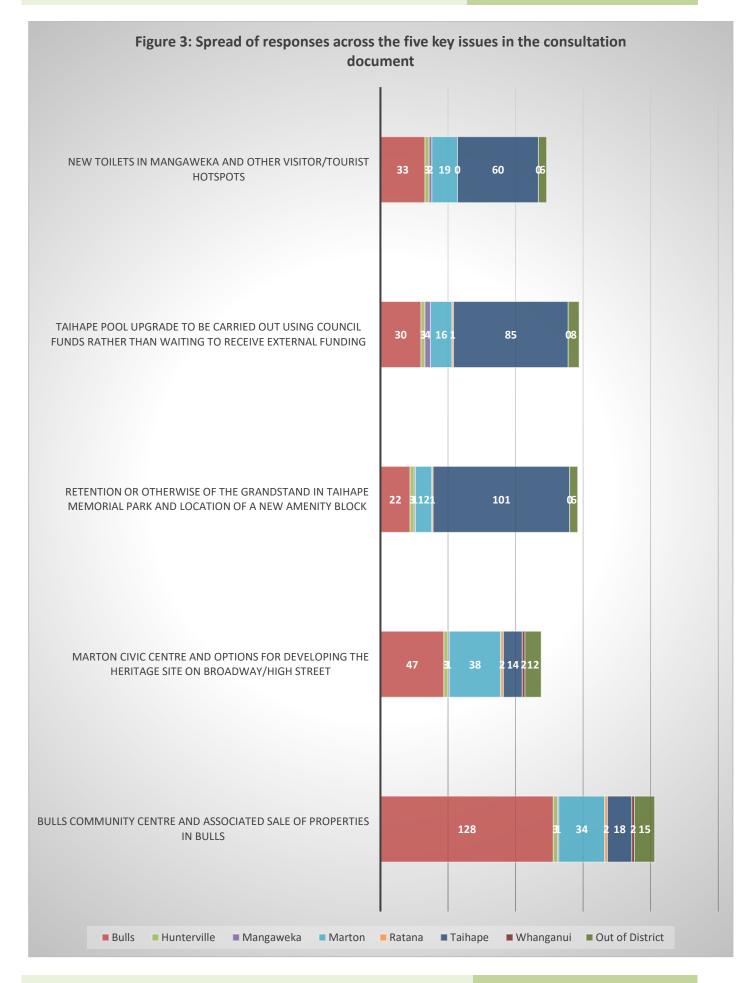
The spread of submissions across the District illustrates that the key issues relate primarily to Bulls and Taihape (and to a lesser extent Marton).

80/129 submitters (62%) from Bulls only commented on the Bulls Community Centre and sales of Bulls' properties. 47/107 submitters (44%) from Taihape only commented on the two issues in Taihape (Memorial Park and Taihape Pool). In contrast, 4/48 submitters (8%) from Marton only commented on the Marton Civic Centre.

This indicates that people mostly had views on issues that directly affected their local area and tended not to be so willing to express an opinion about what should happen in other areas. Comments tended to be along the lines of "Do what the local people want"<sup>1</sup>.

Inevitably, given the nature of these issues, there was some evidence of "block" voting. The arguments presented in the submissions and at oral hearings were carefully considered by Council as well as a straight numbers analysis.

<sup>&</sup>lt;sup>1</sup> An exception to this was the 6/48 submitters (12.5%) from Marton who completed an exactly similar proforma submission form commenting across the range of District-wide issues.



# Key Issue 1: Bulls Community Centre and associated sale of properties in Bulls.

	Total	Bulls	Hunterville	Mangaweka	Marton	Ratana	Taihape	Whanganui	Not stated/ anonymous/ private	Out of District
Yes I support retaining the updated budget of \$4.36 million for the revised and expanded new Bulls Community Centre, incorporating adjustment for inflation from when the initial estimates were made.	159	99	3	1	23	1	14	2	3	14
I want Council to abandon the proposed new Bulls Community Centre, and review the available options, including strengthening the existing Town Hall or demolishing it and replacing with a new building.	47	29			11	1	4		1	1
Should Council proceed with the sale of the following	three p	arcels	of land	?						
The area known as the Walton Street subdivision.										
Yes	164	102	3	4	22	1	15	2	2	14
No	27	16			9		1		1	0
The portion of Haylock Park currently leased for grazin	ng.		-			-				
Yes	156	94	3	1	27	1	13	2	3	13
No	34	25			4	1	2		1	1
The two car parks fronting Criterion Street										
Yes	104	54	3	1	20	1	12	1	2	11
No	80	61			11		3	1	1	3

The majority view in response to this key question was for Council to continue with the current proposal for the Community Centre in Bulls. Of the 80 submitters who only submitted on this question, 59 (74%) were in favour of Option 1.

Council agreed to go to the community with a final opportunity to stop the project proceeding as planned because of a loudly expressed view that the project was not supported by the Bulls community. The outcome of this consultation process appears to have countered that view.

Generally, there was also support for selling the identified properties (in addition to the sale of the Information Centre, the Town Hall and the High Street toilets/Plunket sites) except for a slight majority locally to retain the car park sites in Criterion Street. The main reason for this appeared to be concern over traffic flows and car parking for when an event is on at the new Town Hall and it is during shop opening hours. Further information could be useful to better understand the peak parking needs. In addition, Council may consider that the process and criteria applied to the sale of these properties include a weighting towards their retention as car parks.

Several submitters commented that gifted land had been gifted for community use and should be retained for that purpose<sup>2</sup>. This is understood by Council. However, community needs change and it is Council's intention to reinvest the proceeds from the sale of existing assets in new assets that it believes will better meet the future needs of the community. In addition, external funding will

<sup>&</sup>lt;sup>2</sup> There were some comments from submitters about the legality of selling the Plunket/High Street site and the Town Hall site. Council has sought legal advice on this and a specific process must be followed in order to facilitate their sale.

increase the value of assets held by Council on behalf of the community. Several submitters commented that Council needs to approach this project with a sound business case: reviewing and reshaping the portfolio of assets that Council owns is entirely in keeping with developing the business case.

Several submitters noted that part of the site on Walton Street, a section known as the Willis Redoubt<sup>3</sup> appears in the Heritage New Zealand record as a Category 2 Historic Place. It exists on a separate title as the smallest of the lots signalled as potentially surplus and crosses the adjacent property boundary onto 19 High St (privately owned).



There is no automatic impediment to selling any property which is subject to a heritage listing. However, the use and development of any such property will be subject to the Rangitikei District Plan includes (which provisions aimed at protecting/preserving heritage sites) and the statutory protection afforded by the Heritage New Zealand Pouhere Taonga Act 2014. This applies whether the land is in public or private ownership.

However, Council may consider that retaining that parcel in Council ownership (on behalf of the community) provides the greatest assurance around the continued preservation of that part of the Redoubt, and won't significantly impact on the overall value of the remaining land holding nor prevent its sale.

Secondly, submitters commented on the original intention of the gifted land known as Haylock Park to link Walker Crescent, Johnson Street and Gorton Street – a formed walkway now exists- and make provision for recreational land in that part of town. If the outcome of the consultation is to progress the sale of some or all of the properties (because the Community Centre project is progressing), then Council will, as part of that decision-making process, consider the relevant implications inherent in the sale process.

### **Council decision:**

Council will proceed with the current proposal for the Bulls Community Centre and (in accordance with legal advice) with additional property sales, bearing in mind the issues raised by the community (particularly on the Willis Redoubt and Haylock Park) as the process proceeds.

<sup>&</sup>lt;sup>3</sup> A Redoubt is a fort or fort system usually consisting of an enclosed defensive emplacement outside a larger fort, usually relying on earthworks

# Key Issue 2: Marton Civic Centre and options for developing the heritage site on Broadway/High Street

	Total	Bulls	Hunterville	Mangaweka	Marton	Ratana	Taihape	Whanganui	Not stated/anonymous/ private	Out of District
Yes I support the continuing work on redeveloping the Cobbler/Davenport/Abraham and Williams buildings as the new Marton Civic Centre	103	46	3	1	25	2	11	2	3	11
I want Council to abandon the proposed redevelopment of the Cobbler/Davenport/Abraham and Williams buildings, sell the site and undertake the necessary strengthening of the present Marton Administration Building and library buildings	19	1	0		13		3		1	1
Where a preference was indicated								1	1	
1. Retaining and refurbishing all three buildings	6	5					1			
2. Demolishing all 3 buildings and constructing a new facility on the site	45	22	1		12	1	5		1	3
3. Retaining part of the facades and building a new facility behind them	45	14	2	1	13		4	2	1	8
Option 1 and 3	2	2				1				

Overall, the submissions are strongly in favour of continuing to develop the Cobbler/Davenport/Abraham and Williams buildings as the new Marton Civic Centre. However, there is a fairly even split between those wanting the buildings retained and those preferring starting afresh. The response from Marton residents was not extensive – with 1 in 5 submitters from Marton not entering a view on the Civic Centre proposal.

Generally responders recognised the potential of the site. However, more work (and discussion with the community) is needed to address the polarisation between those who see the benefits of retaining heritage values (and potentially the costs and limitations that may bring) and those whose preference is for a new building.

Five submitters in favour of Option 4 (selling the site and looking at alternative options) commented in supporting notes that Council could look "over the road" for a site where a new development could take place and look to find a buyer to retain and refurbish the heritage site to maintain full heritage values for accommodation/retail/offices.

# Council decision:

Council will undertake further work to clarify the costs between heritage preservation and a new build for the proposed Marton Civic Centre, including the potential opportunities for grants to assist the former and a concept design for the latter, for consideration to the 2018-28 Long Term Plan.

	Total	Bulls	Hunterville	Mangaweka	Marton	Ratana	Taihape	Whanganui	Not stated/anonymous/ private	Out of District
I support retaining the grandstand and building the new amenity blocks in one of the other viable locations	88	10	3		9	1	59		2	5
I support demolishing the grandstand and locating the new amenity block on that site	50	8		1	2		38			1
I support demolishing the grandstand and locating the new amenity block in one of the other viable locations	9	4			1		4			

# Key Issue 3: Retention or otherwise of the grandstand in Taihape Memorial Park and location of a new amenity block

Of the five key issues, the issue of amenity and community facilities on the Memorial Park in Taihape remains less than clear cut. Of the 40 submitters from Taihape who submitted only on this issue, 20 voted for Option 1 and 20 voted for either Option 2 or 3. This division was evident at oral hearings also.

Those in favour of retaining the existing grandstand in Memorial Park cited the heritage values of the building. Those in favour of demolishing it to make way for the proposed amenities block commented that a new grandstand would be needed and several submitters were aware of the potential to combine the new amenities block with elements of the proposal from Clubs Taihape. More than one submitter commented that "The 'Hub' could put their money into putting seats on top of the new amenity block" and another submitter suggested "using material salvaged from old grandstand to build a viewing stand (covered) on top of new amenity block".

There was no consensus as to where the new amenity block should be built. Half of those submitting on this topic did not express a preference. The single most popular option - to replace the existing grandstand with the new amenities block – went against the majority view NOT to demolish the grandstand and the next most popular option - on the site currently used as toilets – was preferred by only 16 submitters or about 11%.

There is strong support for a grandstand on the Park at the current location. The cost for retaining and strengthening the current one has already been established (\$362,000) but the cost of constructing a new (smaller) grandstand on top of the new amenity block is not known. Doing this may preclude having a recreational facility on top of that block, as indicated in the consultation document. Therefore, it could be desirable to gauge interest in including (and funding) the second storey facility and grandstand since it would be more cost-effective to include these elements as part of the construction.

Despite the support for the new amenity bock in last year's consultation, some submitters want that process set aside. That was not part of this year's consultation, so the only way this could be done is through a new consultation process. Further work would be needed in terms of design and costings of alternatives before proceeding with such a process.

# Council decision:

Council will set aside the outcome of last year's Annual Plan regarding a new amenity block on Taihape Memorial Park and conduct an intensive consultation process focussed on Taihape residents;

this process to encompass a range of design and location options for amenity/grandstand/ recreational facilities on the Taihape Memorial Park.

# Key Issue 4: Taihape Pool Upgrade to be carried out using Council funds rather than waiting to receive external funding

	Total	Bulls	Hunterville	Mangaweka	Marton	Ratana	Taihape	Whanganui	Not stated/anonymous/ private	Out of District
Yes, I support funding the upgrade of the Taihape Pool during 2017 after the swimming season has ended using reserves to cover any shortfall from external funding applications (up to \$200,000)	118	22	1	4	10	1	77		1	3
I think the upgrade of the Taihape Pool should be deferred until the funding gap is covered by sources other than Council	30	8	2		6		8		1	5

A clear majority across all areas within the District are in favour of Council undertaking the upgrade of the pool for the 2017/18 season. Many submitters commented on the value of the pool and the associated benefits to health and well-being.

One submitter underlined the importance of swimming lessons for water safety, especially for children. She also underlined the health benefits, including for mental health<sup>4</sup>.

### **Council decision:**

Council will make provision in its Annual Plan for 2017/18 to complete the upgrade of the Taihape pool with an additional budget \$200,000 (reserve funded).<sup>5</sup>

# Key Issue 5: New toilets in Mangaweka and other visitor/tourist hotspots

	Total	Bulls	Hunterville	Mangaweka	Marton	Ratana	Taihape	Whanganui	Not stated/anonymous/ private	Out of District
Yes, I support the provision of new toilets in Mangaweka village and Council setting aside \$25,000 to support an application to the Government's Mid-Sized Tourism infrastructure Fund for toilets in other locations	104	29	1	2	13		55		2	2
I do not support the provision of additional public toilets in the District at this time	21	4	2		6		5			4

<sup>&</sup>lt;sup>4</sup> Council has continued to fundraise to support Swim-4-All to enable every school child in the District to get pool side no matter where they attend school. This fundraising will continue and funds raised allocated to ensuring that as many children as possible have access to affordable swimming lessons.

<sup>&</sup>lt;sup>5</sup> Under delegated authority from Council, the Assets/Infrastructure Committee, at its meeting on 11 May 2017, resolved to award the contract for the upgrade to Ian Coombes Limited., with a targeted completion date of 30 September 2017.

There was clear support for option 1 - to provide toilets for Mangaweka village and to apply for external funding to build toilets in four other visitor/tourist hotspots.

Other suggested spots were

- Opposite Kawhatau Outdoor Education Centre
- Near the water pumping station at the entrance to Bulls (in the small riverside park)
- Clifton Cemetery, Bulls
- Walker Park, Bulls
- North entrance to Bulls and replace toilets in High Street Bulls
- Santoft end of Brandon Hall Road between 1 November and 1 March each year (portaloos) for Te Araroa Trail walkers

Council had agreed that an application would be made to the Mid-Sized Tourism Infrastructure Fund to support the toilets in the four suggested sites. This application was due in early April and was submitted to contribute to the toilets in Mangaweka village, Papakai Park (Taihape), River Bank at Bulls and Bruce Reserve in Hunterville. The application required evidence of permission from the landowners and this was not secured for the swimming spot on Toe Toe Road in time for the application. The application is based on Permaloos – an innovative, pre-cast concrete kitset that can be bespoke to suit individual situations.

If successful, further Government funding may be available at which point Council can decide to apply for funding for other visitor/tourist hotspots as suggested by submitters.

Generally 24 hour toilets are available to cater to the needs of visitors/passing traffic and are situated in Bulls and Taihape. The need for 24 hour toilets in Marton will need to be reviewed.

### **Council decision:**

Council will make provision in the 2017/18 Annual Plan to install public toilets in Mangaweka village and, if there is sufficient funding, investigate additional options which includes toilets in Papakai Park (Taihape), Toe Toe Road, the River Bank at Bulls, Bruce Reserve in Hunterville, Ratana, and Simpson's Bush north of Hunterville, provided that sufficient matched funding can be secured from external sources, with a budget of \$110,000.

### Other matters raised in the consultation document

### Whangaehu Flood Resilience Project

The Whangaehu Valley has experienced four major flood events since 2004. Council alerted the community to an externally funded investigative project (through the Ministry of Civil Defence and Emergency Management) that is assessing options and actions for managing the impacts of extreme weather events in the Valley. It signalled that there would be no impact on rates for 2017/18 but there may be an issue to consider as part of the 2018-28 Long Term Plan. Three submitters commented on this.

During its deliberations, Council confirmed that this issue would be addressed as part of the 2018-28 Long Term Plan.

# Earthquake Prone Building investigation

Council signalled its intention to initiate the process required by the Building (Earthquake-prone Buildings) Amendment Act to identify buildings that will be required by the legislation to strengthen buildings or redevelop sites to meet the standards outlined in the National Building Codes. Council has offered to coordinate efforts in each town in an attempt to reduce the cost incurred by individual building owners. Two submitters commented on this.

During its deliberations, Council confirmed its intention to complete its identification of earthquakeprone buildings during 2017/18 and develop, for owners of earthquake-prone buildings, a proposal to co-ordinate obtaining engineering assessments.

# Marton heritage precinct – promotion, advocacy, funding case

Council canvassed opinions for its intention to support local building owners in the Marton CBD to address the retention of significant heritage values within the town centre. One submitter questioned the value of this if there was no plan to generate more jobs as part of a town centre development plan. Council anticipates that its own plans to develop the heritage site for the civic centre will add value to efforts by other building owners in the Marton CBD to develop their properties sustainably. It will be important to also include potential for job creation in these plans.

On a related issue, one submitter requested financial support for other heritage projects (e.g. Scotts Ferry maintenance and Willis Redoubt) and clear signage for historical sites for tourism potential (e.g. Mangaweka hydro plant and Colenso trail to Hawkes Bay).

In terms of wider support for heritage projects, Council supports a working group of heritage interests in the District through Rangitikei Heritage. Some funding is available to Rangitikei Heritage through Council and Council staff support external funding applications as appropriate. These projects will be signalled to that group to investigate feasibility and implementation, with potential implications for funding to be considered as part of the 2018-28 Long Term Plan.

During its deliberations, Council confirmed its intention to continue to discuss the concepts around the Marton Heritage Precinct and to work with business/property owners and local residents to find a value solution for the future development of the town centre.

### Mangaweka Bridge

Council informed the community that, following an assessment of the Mangaweka bridge that substantial repairs and/or replacement of the structure is needed, its preferred option was to build a new bridge (with new approaches), and to evaluate the benefits/costs of retaining the present structure for walking and cycling. This was supported by submitters, including Taihape Community Board, Heritage New Zealand and Horizons.

During its deliberations, Council agreed, that assuming the business case for a replacement Mangaweka bridge is accepted by the New Zealand Transport Agency, its preferred option is to keep the old Mangaweka Bridge as a pedestrian/cycling route and to seek protection from Heritage New Zealand subject to obtaining a similar view from Manawatu District Council. The detailed business case is expected to be undertaken during 2017/17, with a local share component of \$37,000.<sup>6</sup>

The Taihape Community Board suggested that a safety review is carried out on the access road to Mangaweka Bridge (Toe Toe Road) even before any decisions are made about the bridge.

Council has agreed that a safety review be undertaken of that section of Toe Toe Road being used while the Mangaweka Bridge is limited to 6 tonnes and reported to the Assets/Infrastructure Committee's meeting on 10 August 2017.

<sup>&</sup>lt;sup>6</sup> The total estimated cost is \$200,000 shared evenly between Manawatu and Rangitikei District Councils. The NZTA co-investment would be \$63,000.

# District promotion - taking up the legacy of Rangitīkei Tourism

Council informed the community that Rangitikei Tourism's role has changed over the past ten years from being an operator-membership organisation to promoting the District more widely to visitors and locals, primarily through web-based portal, <u>www.rangitikei.com</u> with Council funding.

Council's offer to take over <u>www.rangitikei.com</u> and continue its development using the funding previously provided to Rangitikei Tourism has been taken up. During the past two months, Rangitikei Tourism has been dissolved and residual assets passed back to Council as per the organisation's rules.

Five submitters commented on this issue. Federated Farmers requested that any funding for District Promotion/Information Centres was levied as a targeted rate on tourism businesses. One submitter felt that the Council should be providing more funding to Rangitikei Tourism and one submitter hoped to see promotion of the District at Palmerston North airport. One submitter congratulated Council on undertaking promotion of the District externally. One submitter suggested that building on the Bulls precinct development as an example of a community strategy to see the Rangitikei as a tourist destination. This submitter also suggested that strategies to welcome newcomers to the district and make the district appealing as an immigration/relocation proposition (inclusion as opposed to exclusion) are needed.

Two submitters commented on associated issues relating to District Promotion and economic development. Two submitters suggested that Council employ a full-time role to increase retail and other businesses in the towns.

During the coming year, Council will develop its District Promotion strategy to include the development of the web portal <u>www.rangitikei.com</u>. Other issues raised in submissions will be considered as part of developing the District Promotion Strategy and the Revenue and Finance Policy as part of the preparation for the 2018-28 Long Term Plan.

Council currently provides support to three town coordinators in Bulls, Marton and Taihape. Part of their role is to support local businesses and to welcome new residents and businesses to the District. This provision will be reviewed as part of the 2018-28 Long Term Plan.

One submitter requested details of what had been spent from the \$205,000 additional funding for economic development allocated through the 2015-25 LTP. Information relating to the addition budget of \$205,000 allocated to economic development in the 2015-25 LTP is given below:

Project area:	Annual Budget	Actual 2015/16	Actual 1 July 2016 - 31 March 2017
Projects to support the regional growth study	\$100,000	\$0	\$29,720
Place-making/ implementation of town centre plans	\$60,000	\$52,373	\$19,597
District Promotion and Events	\$20,000	\$2,500	\$5,086
Events Sponsorship Scheme	\$25,000	\$24,509	\$21,412

Three submitters commented on associated issues relating to place-making in the towns. One submitter outlined a potential process for a place-making project in Bulls. One submitter requested that place-making in Taihape commence again. Two submitters suggested that some place-making take place on the sites of the Elim Church and the Criterion Hotel which are currently "an eyesore".

Adopted by Council resolution, 25 May 2017

Protocols for place making are already established, and have been communicated to the Community Committees (and the Taihape Community Boards). Discussions have taken place with the Elim Church and there will be discussions with the owners of the Criterion site. These may be place-making projects if the local community wish to actively engage in creating great public spaces.

There was one submission on the associated issue of support for events where it was requested that Council ensure all participants in the Christmas Parades are aware of health and safety requirements. Council sponsors events but it does not organise them directly. It is the responsibility of event organisers to ensure that health and safety has been covered. There is a template available for this from the Town Coordinators. However, as all Christmas Parades entail temporary road closures, it is feasible for Council staff to check with organisers that they have the health and safety requirements in place.

During its deliberations, Council confirmed that, as part of the development of the 2018-28 Long Term Plan, it will consider further its role in promoting the District and the way in which it is to be funded.

### Getting greater value from recreational facilities

Council signalled in the consultation document that it intended to look at this as part of the 2018-28 Long Term Plan. Potential projects that have already been brought to its attention are a new skate park in Centennial Park, upgrading the velodrome in Wilson Park and returning at least part of Santoft Domain for recreational use.

A substantial submission was received in favour of an upgrade of the skate park at Centennial Park. In addition, two other submitters supported an extension to the skate park. The submitters also spoke at oral hearings.

Councillors have signalled their support for a project to extend the skate park at Centennial Park but would like to see more evidence of the community support through development of a committee to proceed. There is opportunity to incorporate these plans into the redevelopment of that area of Centennial Park currently being investigated by the Centennial Park Users Group. Linking these two groups together to develop a proposal that would meet the criteria for support through a Park Upgrade Partnership Fund application (i.e. a 2 for 1 contribution from the community) would demonstrate the community demand for this skate park extension.

During its deliberations, Council agreed to make provision in its 2017/18 Annual Plan for up to \$50,000 during 2017/18 to support a community-led project to extend the skate park at Centennial Park on the basis of at least a 2:1 contribution from external funds and/or in kind contributions.

Two submitters supported specifically upgrading the velodrome. One submitter referred specifically to Santoft Domain. One submitter also suggested that Council develop amenities for the increased use of the Te Araroa Trail,<sup>7</sup> particularly by looking at developing facilities at Bulls Domain and/or Santoft Domain.

Such projects will need to be considered as part of the 2018-28 Long Term Plan. However, the skate park at Centennial Park may provide a blueprint for these more ambitious projects that meet the needs of specific user groups. A report on Santoft Domain will be prepared for consideration at Assets/infrastructure Committee. The report will provide options including developing an area of the Domain for community use, fencing water ways, developing a fence replacement and weed eradication programme, and leasing the remaining land. Toilets on Santoft Domain could contribute to resolving the issue presented by walkers on Te Araroa Trail.

<sup>&</sup>lt;sup>7</sup> Te Araroa Trail Is a walking trail the length of New Zealand.

The Rangitikei College Board of Trustees requested that Council participate in discussions around sharing maintenance and renewal costs for assets that both the school and general community may use, for example, the swimming pools and turf management.

During its deliberations, Council confirmed its support for a meeting with the Rangitīkei College Board of Trustees to discuss sharing of assets. The aim would be to reach agreement by 30 September 2017 so that budgetary and operational implications form part of the 2018-28 Long Term Plan.

# Options for community groups using former Taihape College

Council alerted the community to the potential for a longer-term solution for community use of the old College site on Rauma Road in Taihape following an agreement with the Ministry of Education for interim use on a licence to occupy basis. Council signalled its intent to consider this as part of the 2018-28 Long Term Plan. There were no submissions on this item.

# Purchasing land at 7 King Street, Marton

Council outlined its plan to exercise the option to purchase land currently leased on King Street and used for the Marton Waste Transfer Station and (in a separate building) to house the Parks and Reserves Team. The site may be used to house other services if the proposed new Civic Centre goes ahead. One submitter asked what was the value of the building on this site and whether it would be worth renewing on land Council already own, and commented that the Council has not revealed the actual costs (including internal staff costs, fit out, new computer systems, etc.) of shifting staff to King Street.

The improvements value of the site at King Street is \$305,000. The rationale for Council's approach is that costs will be minimised in the long term if the site is owned rather than leased. Costs to develop a waste transfer station elsewhere have not been estimated. The Parks and Reserves team are currently on the site and, if proposals for new premises for Council's administration and library services in Marton proceed, there will be an option to re-house some staff teams (particularly those using vehicles and equipment) more cost effectively at a works site rather than a central CBD location. If the proposal does not go ahead, then the Parks and Reserves team remain secure in the premises that they currently occupy. Developing full costings for the possibility of a future move is premature.

Council has confirmed its intention to exercise the option to purchase land currently leased on King Street and used for the Marton Waste Transfer Station and to house the Parks and Reserves Team.

# Postponement of major wastewater, water and stormwater upgrades into 2017/18

The Council signalled that there were significant carry forwards in planned infrastructure works in water, wastewater and stormwater activities and the reasons for this. Three submitters commented on these proposals.

Two of these urged Council to be proactive in seeking to resolve consenting issues with Horizons and to get on with the work. The asset managers confirm that no critical projects have been deferred but that securing the consent conditions is a critical precursor to the prior to physical works commencing. The Council is working closely doing what it can to advance consent applications to Horizons once they have been submitted.

The submission from Horizons pledged to continue to work closely with Council to secure the best and most cost effective solutions for the District. Council confirmed its intention to work closely with Horizons in planned upgrades to water, wastewater and stormwater facilities.

#### Altered arrangement for delivering infrastructure services

Council updated the community on plans to develop a Council Controlled Organisation (CCO) to deliver a shared service infrastructure arrangement with Manawatu District Council. Although this had been found not to be feasible, Council confirmed its intention to confirm an alternative approach by 1 July 2017 but did not foresee any impact on budgets. This process has now been completed and the Chief Executive has confirmed that a new staff position will be created to act as a "smart buyer" to provide strategic advice on Infrastructure issues.

#### **Funding for Youth Services**

Council updated the community on the appointment of youth development coordinators in Marton and Taihape. This issue had been consulted upon as part of the 2016/17 Annual Plan, following which Council agreed to invest \$60,000 per annum on youth services. No submitters commented on this.

#### Rangatira cemetery at Hunterville

Council informed the community that Council had assumed ownership of Rangatira cemetery at the request of the appointed trustees.

Several submitters requested that Council undertake additional maintenance work at the Anglican cemetery at Mt View and the Presbyterian cemetery on Parewanui Road. No resources currently exist within the Parks and Reserves team to undertake additional work so this would need to be considered following a formal approach from the relevant trustees/current caretakers. In the meantime, use of Corrections probation workers may be of assistance. Council can supply contact details.

#### Fire and Emergency New Zealand

Council informed the community of changes in the delivery and funding of urban and rural fire services with both services replaced by one integrated service. Council's management of a standalone rural fire service is closely linked with District civil defence and emergency management and managed through a contract for service with Horizons Regional Council. In its submission, Horizons confirmed its intent to continue to work with territorial authorities to meet our obligations under the Civil Defence and Emergency Management Act 2002 and Council confirmed its support for this approach.

#### Other matters raised by submitters

A number of additional matters on a wide range of topics were raised by individual submitters. Many of these do not relate to the development of or amendments to the Annual Plan and Council staff will respond directly to the individuals concerned. These matters were listed in the appendices to the report, Analysis of submissions to the Consultation Document, "What's changed, what's the plan for 2017/18...?" with respect to the draft 2017/18 Annual Plan, that was considered at the Council meeting on 25 April 2017 and are available to view on the Council website at www.rangitikei.govt.nz as part of the Order Paper for that meeting.

The following response to submissions were agreed by Council either to be implemented through the 2017/18 Annual Plan or to be considered as part of the 2018-28 Long Term Plan.

#### **Community Leadership**

Several submitters commented on rates affordability and fairness. A review of rating structures is typically part of developing the 2018/28 Long Term Plan. As part of that, Council will review its

revenue and finance policy, which determines the extent of user pays, the rating structure, and how different types of properties contribute to funding different Council facilities and services.

Several submitters were critical of Council's approach to consultation processes. One submitter thought that there was an over-reliance on the website and that getting printed flyers onto rural delivery routes would be effective. It was noted that the closure of the local Central District Times had made it more difficult to communicate in Taihape Ward. Another submitter thought that the number of submitters and profile of submitters could be improved by more postal information.

Council is constantly looking to improve its communication and will continue to review and update its communication strategy. Feedback is particularly sought through the annual Residents' and Stakeholders' surveys and an improvement plan actioned as a result.

One submitter requested that Council review the signage to implement the Speed Limit Bylaw down Parewanui Road in Bulls. A report will be prepared on this for consideration during August 2017.

The Edale Home Trust Board requested that Council support the only remaining rest home in the District through the provision of an interest free loan to get the business over a cash flow crisis. Council has yet to determine its position on this but, if agreed to, there will be no impact on rates.

# **Roading and footpaths**

Several submitters made suggestions on issues affecting state highways. The state highway system is the responsibility of New Zealand Transport Agency (NZTA).

In response to relevant submissions, Council has agreed:

- That a report on installing a pedestrian crossing on Wellington Road (Marton) between Hereford Street and Morris Street be provided to the Assets/Infrastructure Committee's meeting on 10 August 2017.
- That further discussion with the New Zealand Transport Agency on relocating the pedestrian crossing at Hautapu/Huia Streets (Taihape), and a new pedestrian crossing on Bridge Street (Bulls) between the Burger bar and the Information Centre and reported to the Assets/Infrastructure Committee's meeting on 10 August 2017.
- That the costs of hotmix on the remainder of the Bulls Domain be investigated and reported to the Assets/Infrastructure Committee's meeting on 10 August 2017.

### Three Waters (drinking water, wastewater and stormwater)

In response to a submission from the Follett Street Kindergarten in Marton, Council has agreed that a report be prepared for the Assets/Infrastructure Committee's meeting on 10 August 2017 on fencing the open drain at Marton Park.

### **Community and Leisure Assets**

In response to submissions, Council has agreed that a report be provided to the Assets/Infrastructure Committee's meeting on 10 August 2017 on the following issues:

- installing fencing on the perimeter of Centennial Park (Marton) and security cameras over the pavilion,
- the requested demolition of the shed next to the Old Boys Rugby Club (Taihape Memorial Park),
- options around temporary heating solutions in the Taihape Town Hall, and
- provision of an additional seat on Kaka Road, Taihape.

In addition, it was agreed that in developing the 2018-28 Long term Plan, consideration will be given to:

- upgrading the playground at Marton Plunket,
- upgrading the playground at the Taihape Outback,
- the feasibility of a bike trail at Taihape Memorial Park,
- the need for 24/7 toilets in Marton,
- costs of getting tracks to Department of Conservation standards on Mt Stewart, Taihape,
- upgrading road access into the Ratana cemetery and co-management of both parts of the cemetery, and
- upgrading the Ratana playground.

However, Council will not proceed with:

- fencing the dog exercise area on the land at Robin Street (for which Council has a licence to occupy from the Office of Treaty Settlements)
- installing permanent heating in the Taihape Town Hall (because of projected redevelopment of this site),
- re-opening the public toilets on High Street, Bulls, and
- consideration at this time of public toilet provision in Marton Park or Centennial Park, Marton.

# **Environmental and Regulatory Services**

The Marton Community Committee and one submitter from Marton requested that Council consider the feasibility of micro-chipping all cats and dogs to help deal with the issue of feral and nuisance cats in the District. The Council has decided not to pursue such a scheme for the time being.



Proposed Multi-purpose Community Centre, Criterion Street, Bulls

# Variations from the Long Term Plan

Section 95(5)(b) of the Local Government Act 2002 requires that Council '...identify any variation from the financial statements and funding impact statement included in the local authority's long-term plan in respect of the year [covered by the Annual Plan]'.

The variations from the Long Term Plan are:

- ✓ Whole of Council
- Prospective Comprehensive Income Statement
- ✓ Specific groups of activities

# Whole of Council

The funding impact statement for the whole of Council is the total of all the individual activity funding impact statements plus some treasury functions not included in activities. Consequently, the variances evident in this section reflect the variances in the individual statements which have been explained under each activity.

#### **Prospective Comprehensive Income Statement**

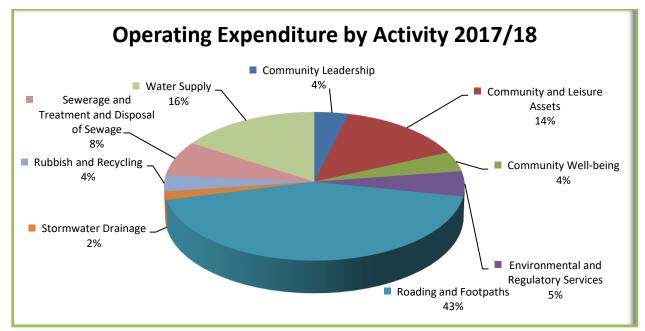
Again, the variances in this statement are reflected in the Funding Impact Statements. One item that is not detailed separately in the individual funding impact statements is that of Personnel costs (i.e. staff salaries and wages). This category of expense has been revised on the basis of actual payments for 2015/16 adjusted by expected rates of inflation.

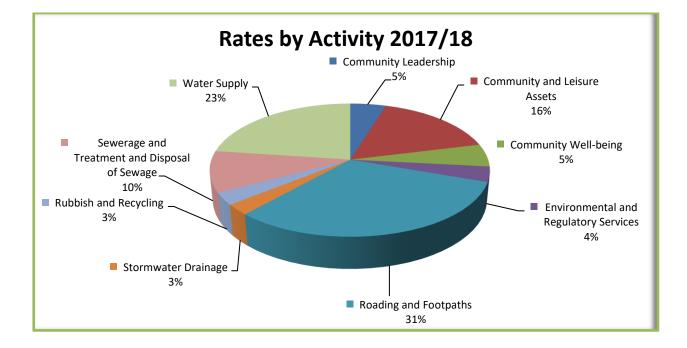
### **Specific Groups of Activities**

A note on variations is appended to each group of activities. The most significant variation is the carry-forward from 2016/17 to 2017/18 of several water and wastewater upgrades and renewals totalling \$8.8 million.

# **Overview – Council Expenditure and Application of Rates**

These charts show the percentage of funding for each group of activities provided by Council. The first chart shows the percentages of Council's projected total operating expenditure in 2017/18. The second chart shows the percentages of expenditure funded by rates. These highlight the contribution from other sources of revenue – fees and charges and government subsidies, so operating expenditure is significantly larger than the total rates received.







# **Rangitikei District Council**

**Groups of Activities** 

Annual Plan 2017-2018

# **Groups of Activities**

### Council's Role

The Rangitikei District Council undertakes services for the residents and ratepayers of the Rangitikei. In everything it does, the Council has regard for the principles of equity and the principles of the Treaty of Waitangi.

The Local Government Act 2002, as amended in 2012, defines the purpose of Local Government to:

"...enable democratic local decision-making and action by, and on behalf of communities, and;

...meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses."

The role of a local authority is to:

"give effect, in relation to its district or region, to the purpose of local government and;

perform the duties, and exercise the rights, conferred on it by or under this Act and any other enactment."

(Sections 10 and 11 of the Local Government Act 2002)

In performing its role, the Council (as required by section 11A of the Local Government Act 2002) has particular regard to the contribution to the district's communities by network infrastructure; public transport services; solid waste collection and disposal; the avoidance of, or mitigation, of natural hazards; libraries, museums, reserves, recreational facilities and other community infrastructure.

To give effect to these obligations, the Council undertakes a wide range of activities. Following the approach taken in the LTP 2012-2022 (pp. 66-120), these are presented in the following pages as nine distinct groups of activities:

- Community Leadership;
- Roading and Footpaths;
- Water Supply;
- Sewerage and the Treatment and Disposal of Sewage<sup>8</sup>;
- Stormwater Drainage;
- Community and Leisure; Assets;
- Rubbish and Recycling;
- Environmental and Regulatory;
- Community Well-being.

The funding impact statements for each group of activities in this section specifically exclude depreciation because the form of these statements is prescribed by the Local Government (Financial Prudence and Reporting) Regulations 2014. However, depreciation (or the writing off of an asset over time) is included in the statement of revenue and expense (in the Prospective Financial Statements) because that is part of the Generally Accepted Accounting Practice standards which are required by the Local Government Act 2002. Not all depreciation is funded through rates – swimming pools, rural

<sup>&</sup>lt;sup>8</sup> This is the term prescribed in legislation for 'Wastewater'.

water supplies and community housing are not funded at all; there is part funding for halls and libraries; and for roading only the non-subsidised portion of depreciation is funded.



Enjoying time on the river

# **Community Leadership**

#### **Scope and Objectives**

This group of activities is concerned with the local democratic and decision-making functions of Council. It comprises five separate activities:

- Strategic planning,
- Council,
- Community Boards and Committees,
- Iwi liaison, and
- Elections.

More detail is provided in pp. 132-142 of the 2015-25 Long Term Plan.

### What we plan to do this year

- 1 Co-ordinate the preparation of the 2018-28 Long Term Plan, which includes
  - developing the document so that it is a coherent story,
  - undertaking research required to describe the strategic environment,
  - reviewing the statutory polices associated with the Long-Term Plan,
  - reviewing the performance framework ('Statement of Service Provision')
  - undertaking pre-consultation on identified key issues,
  - preparing the Consultation Document, and
  - co-ordinating the formal consultation, managing deliberations and redrafting the text to reflect Council's decisions;
- 2 Commence Representation Review process<sup>9</sup>;
- 3 Prepare the non-financial information for the 2016/17 Annual Report and coordinate the development of the document and the Summary Annual Report;
- 4 Review key outcomes of the Māori Community Development Programme for input into the 2018-28 Long Term Plan;
- 5 Co-ordinate actioning recommendations following the section 17A reviews<sup>10</sup>;
- 6 Deliver programme of policy and bylaw reviews;
- 7 Co-ordinate preparation of submissions to government proposals and plans.

<sup>&</sup>lt;sup>9</sup> This must be done every six years. The last review was in 2012.

<sup>&</sup>lt;sup>10</sup> These are the reviews of service delivery required under section 17A Local Government Act 2002. The first round of reviews must be completed by 6 August 2017.

#### **Intended Levels of Service**

Intended Levels of Service 2015-2025	Performance measure	Target for 2017/18
Make decisions that are robust, fair, timely, legally compliant and address critical issues, and that are communicated to the community and followed through.	Completion of annual plan actions on time.	88% of Annual Plan actions substantially undertaken or completed. All groups of activities achieved at least 77% of identified actions.
	Completion of capital programme.	85% of planned capital programme expended, all network utilities groups of activities to achieve at least 65% of planned capital expenditure.

### Variations from the Long Term Plan

The Council has appropriated \$150,000 from past surpluses to reduce the level of rates required for activities funded by the Uniform Annual General Charge. This reduction in rates is offset by a corresponding decrease in reserves.

# **Community Leadership – Prospective Funding Impact Statement**

For the year ending 30 June 2018

	2016/17 Annual Plan	2017/18 Long-term Plan	2017/18 Annual Plan
Sources of energing funding	(\$000)	(\$000)	(\$000)
Sources of operating funding	1 170	1 1 2 4	967
General rates, uniform annual general charge, rates penalties	1,170	1,124	
Targeted rates	61	64	61
Subsidies and grants for operating purposes			
Fees and charges	34	0	0
Interest and dividends from investments			
Local authorities fuel tax, fines, infringement fees, and other receipts			
Total operating funding (A)	1,265	1,188	1,028
Applications of operating funding			
Payment to staff and suppliers	1,135	1,034	1,069
Finance costs			
Internal charges and overheads applied	184	201	156
Other operating funding applications			
Total applications of operating funding (B)	1,319	1,235	1,225
Surplus (deficit) of operating funding (A - B)	(54)	(47)	(197)
	(54)	(47)	(197)
Sources of capital funding Subsidies and grants for capital expenditure			
Development and financial contributions			
Increase (decrease) in debt			
Gross proceeds from sale of assets			
· · · · · · · · · · · · · · · · · · ·			
Lump sum contributions Other dedicated capital funding			
Total sources of capital funding (C)	0	0	0
Application of capital funding	0	0	0
Capital expenditure			
- to meet additional demand			
- to improve the level of service			
- to replace existing assets			
Increase (decrease) in reserves	(54)	(47)	(197)
	(54)	(47)	(197)
Increase (decrease) in investments	(5.4)	(47)	(107)
Total applications of capital funding (D)	(54)	(47)	(197)
Surplus (deficit) of capital funding (C - D)	54	47	197
Euroding balance $((A, B) + (C, D))$			
Funding balance ((A - B) + (C - D))	0	0	0
Note: Depreciation expense not included above	2	2	2

# **Roading and Footpaths**

## Scope and Objectives

This group of activities covers the roading network (including bridges), footpaths and street lighting. A safe and orderly transportation network throughout the District is critical for the movement of people and goods as there is very limited public transport.

More detail is provided in pp. 143-152 of the 2015-25 Long Term Plan.

The network consists of 84.6 kilometres of urban and 1,137.9 kilometres of rural roads, of which a high percentage of this overall total (37%) is unsealed. There are also many kilometres of legal but unformed road.

Roads	Urban (km)	Rural (km)	Total (km)
Sealed	84	712	796
Unsealed	3	426	429
Total Maintained	87	1,138	1,225

In order to maintain a high level of central Government subsidy (63% from 2016/17), Council must meet the national standards and guidelines set by the New Zealand Transport Agency. Council also has a responsibility under the Local Government Act 2002 to maintain the roading network to a safe standard.

# What we plan to do this year

# (in addition to contributing to the development of the 2018-28 Long Term Plan)

The proposed capital and renewal programme for roads involves:

- 1 Rehabilitation of 5.07 km of existing sealed roads<sup>11</sup>: Mangatipona Road (1,300m), Okirae Road (755m), Parewanui Road (1,960m), Parewanui Road (200m), Parewanui/Ferry Roads intersection (75m), Taihape-Napier Road (2) (220m) and Jeffersons Line (560m).
- Sealed road resurfacing of 60.9 km (over 200 metres)<sup>12</sup>: Beaven Street, Broadway (Marton), Bruce Road, Bruce Street (Hunterville), Calico Line, Carlson Road, Duncan Road, Ferry Road, Follett Street, Franklin Road, Gowers Road, Griffins Road, High Street (Bulls), High Street (Marton), Jeffersons Line, Kawhatau Valley Road, Knottingly Road, Koeke Road, Koukoupo Road. Lower High Street (Marton), Main Street (Marton), Makuhou Road, Mangaone Road, Okirae Road, Onepuhi Road, Orchard Road, Otara Road, Owhakura Road, Papakai Road, Parewanui Road, Potaka Road (Hunterville), Potaka Street (Marton), Pukenaua Road, Pungatawa Road, Ruahine Road, Ruanui Road, Ruatangata Road, Rupe Street East (Utiku), Rupe Street West (Utiku), Santoft Road, Soldiers Road (Rifle Range), Station Road (Marton), Swan Street, Taihape Napier Road 1, Te Moehau Road, Torea Street (Utiku), Turakina Valley Road 1, Turakina Valley Road 2, Turakina Valley Road 3, Utiku South Road.
- 3 New footpaths: Dalziel Street (Bulls), Wilson Place (Marton), and Robin Street (Taihape).

<sup>&</sup>lt;sup>11</sup> Subject to Project Feasibility Reports to determine validity for progressing to the design and construction phase.

<sup>&</sup>lt;sup>12</sup> This list is indicative and subject to alteration when and where reprioritised sites and conflicts with external activities are identified.

- 4 Footpath renewals: Kuku Street (Taihape), Mataroa Road/SH1 (Taihape), Toroa Street (Taihape), Kiwi Road (Taihape), Hendersons Line (Marton) and Broadway (Marton) north of Follett Street.
- 5 Streetlight renewals: LED replacements accelerate the replacement of high pressure sodium in pedestrian category lighting areas<sup>13</sup> so that the programme of replacing all 1098 streetlights not yet replaced by LEDs is complete before December 2018.
- 6 Minor improvements
  - Parewanui Road seal widening location subject to Safety Study
  - Turakina Valley Road 3 (Otari) RP 2075 guardrail to bridge approaches
  - Turakina Valley Road 3 (Otiwhiti) RP 3040 replace wire rope barrier with guardrail
  - Pungatawa Road RP 6700 widen blind corner with large drop-off
- 7 Mangaweka Bridge replacement<sup>14</sup>
- 8 Turakina Valley Road upgrade and sealing of 3.4 km section between SH3 and Mangatipona – design prior to sealing.<sup>15</sup>
- 9 Investigate and report on
  - installing a new pedestrian crossing on Wellington Road (Marton) between Hereford and Morris Streets and on Bridge Street (Bulls) between the Burger bar and the Information Centre;
  - relocating the pedestrian crossing at Hautapu/Huia Streets (Taihape); and
  - placing hotmix on the remainder of the roadway in the Bulls Domain.

### **Intended Levels of Service**

Intended Levels of Service 2015-25	Performance measure	Target for 2016/17
Provide a sustainable network which is maintained in accordance with each road's significance for local communications and the local economy, taking into account the One Roading Network Classification and funding subsidies.	*Road condition The average quality of ride on a sealed local road network, measured by smooth travel exposure	96.5%.
	*Road maintenance The percentage of the sealed road network that is resurfaced	8%
	The percentage if the unsealed road network which is remetalled during the year	At least 75%

<sup>&</sup>lt;sup>13</sup> This category includes all the District's local urban roads except for some high use routes n Marton. State highways are outside the scope of this programme.

<sup>&</sup>lt;sup>14</sup> Costs for 2017/18 will be in preparing the business case analysis for the New Zealand Transport Agency and (if approved and funding confirmed) preliminary design. Construction of the bridge will occur in 2018/19.

<sup>&</sup>lt;sup>15</sup> The initial budget provision of \$67,000 will be carried forward to 2017/18, but will require supplementing because Council must cover the full cost of sealing when that is done.

Intended Levels of Service 2015-25	Performance measure	Target for 2016/17
	*Footpaths The percentage of footpaths within the District that fall within the level of service or service standard for the condition of footpaths that is set out in the Council's relevant document (such as its annual plan, activity management plan, asset management plan, annual works programme or long term plan)	At least 80% of footpath lengths in CBD areas in Bulls, Marton, Hunterville and Taihape are at grade 3 or higher At least 70% of sampled footpaths lengths outside CBD areas are at grade 3 or higher At least 90% of sampled footpaths assessed at grade 5 are included in upgrade programme during the following two years. Note: A five point grading system to rate footpath condition based on visual inspections 1 Excellent 2 Good 3 Fair 4 Poor 5 Very Poor Footpaths will be assessed in approximately 100- metre lengths. The sample of non-CBD footpaths will include ten lengths in each of Bulls, Marton and Taihape, and four lengths in Mangaweka, Hunterville and Ratana. The assessments will normally be conducted in November and May.
	*Road safety The change from the previous financial year in the number of fatalities and serious injury crashes on the local road network expressed as a number	No change or a reduction from the previous year.
Be responsive to community expectations over the roading network and requests for service	Adequacy of provision and maintenance of footpaths, street- lighting and local roads (annual survey). Report card" qualitative statements. Groups targeted for consultation: • Residents where programmed renewal has taken place, • Community Boards/ Committees, • Community group database, • Business sector database.	A greater proportion (than in the benchmark) or more than 10% of the sample believe that Council's service is getting better
	*Responses to service requests The percentage of customer service requests relating to roads and footpaths to which the territorial authority responds within the time frame	<ul> <li>95% callouts during working hours responded to within 6 hours and 95% callouts during after-hours within 12 hours.</li> <li>85% of all callouts resolved (i.e.</li> </ul>

Intended Levels of Service 2015-25	Performance measure	Target for 2016/17
	specified in the long term plan Note: Council measures resolution as well as initial attendance in response to such requests.	completed) within one month of the request. <sup>16</sup>
		Specific reference to callouts relating to potholes

The projected targeted rates for roading are \$682,000 higher than forecast in the Long Term Plan. This includes \$400,000 to assist with the costs of replacing the century-old Mangaweka Bridge over the Rangitikei River, and is reflected in the movement in reserves.

The accelerated provision of LED street-lighting is in response to the offer of an enhanced coinvestment (85%) from the New Zealand Transport Agency. The additional local share is funded from DISP (depreciation reserves).

<sup>&</sup>lt;sup>16</sup> There is a wide range of requests meaning times to completely resolve them will range from hours to several weeks or months, depending on urgency and work programming. While 96% was the result for 2013/14, it was 85% in 2012/13; this was also the result for the first nine months of 2014/15.

# **Roading and Footpaths – Prospective Funding Impact Statement**

	2016/17 Annual Plan	2017/18 Long-term Plan	2017/18 Annual Plan
	(\$000)	(\$000)	(\$000)
Sources of operating funding			
General rates, uniform annual general charge, rates penalties			
Targeted rates	6,148	6,075	6,748
Subsidies and grants for operating purposes	3,691	3,229	3,337
Fees and charges	29	30	30
Interest and dividends from investments			
Local authorities fuel tax, fines, infringement fees, and other receipts	115	115	115
Total operating funding (A)	9,983	9,449	10,230
Applications of operating funding			
Payment to staff and suppliers	6,659	5,921	6,158
Finance costs	116	118	118
Internal charges and overheads applied	546	536	475
Other operating funding applications			
Total applications of operating funding (B)	7,321	6,575	6,751
Surplus (deficit) of operating funding (A - B)	2,662	2,874	3,479
Sources of capital funding			
Subsidies and grants for capital expenditure	8,879	3,295	4,824
Development and financial contributions			
Increase (decrease) in debt	(165)	(165)	(165)
Gross proceeds from sale of assets			
Lump sum contributions			
Other dedicated capital funding			
Total sources of capital funding (C)	8,714	3,130	4,659
Application of capital funding			
Capital expenditure			
- to meet additional demand			
- to improve the level of service	892	594	1,608
- to replace existing assets	10,837	4,857	5,679
Increase (decrease) in reserves	(353)	553	851
Increase (decrease) in investments			
Total applications of capital funding (D)	11,376	6,004	8,138
Surplus (deficit) of capital funding (C - D)	(2,662)	(2,874)	(3,479)
Funding balance ((A - B) + (C - D))	0	0	0
Note: Depreciation expense not included above	6,588	6,838	6,682

# **Roading and Footpaths – Prospective Capital Works**

		2016/17	2017/18	2017/18
Category	Designated projects for 2017/18	Annual Plan	Long-term Plan	Annual Plan
		(\$000)	(\$000)	(\$000)
RENEWALS				
Unsealed road metalling	Programmed renewals	460	460	460
Pavement rehabilitation	Programmed renewals	1,627	1,689	1,689
Drainage	Programmed renewals	337	352	352
Structure components	Programmed renewals	209	189	189
Traffic services	Programmed renewals	225	225	225
Sealed road surfacing	Programmed renewals	1,830	1,789	1,789
Footpaths	Programmed renewals	149	153	152
Flood damage	Repair June 2015 flood damage	6,000	0	822
Total renewals		10,837	4,857	5,679
CAPITAL				
Roading	Minor safety projects	825	526	526
	Mangaweka Bridge Replacement	0	0	370
	Upgrade lighting to LED	0	0	644
Footpaths	New footpath construction	67	68	68
Total Capital		892	594	1,608

# Water Supply

#### **Scope and Objectives**

This group of activities covers the provision of potable water for the urban communities of Bulls, Marton, Taihape, Hunterville, Mangaweka and Ratana. It also covers the rural water (i.e. stock water) schemes in Hunterville, Erewhon, Omatane and Putorino<sup>17</sup>.

The main focus is ensuring compliance with the New Zealand Drinking Water Standards and consent conditions over the volume of water taken, upgrades to dispose of process (backwash) water, and investment in network modelling of schemes to enable renewals to be prioritised based on performance rather than relying simply on the age of the pipes.

More detail is provided on pp. 153-160 of the 2015-25 Long Term Plan.

#### What we plan to do this year

(in addition to contributing to the development of the 2018-28 Long Term Plan)

- 1 Maintaining ongoing compliance with the Drinking Water Standards and resource consents
- 2 Taihape reticulation falling main (stage 3) \$1,119,987)<sup>18</sup>
  - Mataroa Road water main renewal (\$470,786)
  - Kakako Road water main renewal (\$136,731)
  - Takahe Street water main renewal (\$45,373)
  - Mataroa Road trunk main and rider main renewal (\$42,853)
  - Wren Street water main renewal (\$33,357)
  - Lark Street/Swan Street water main renewal (\$29,526)
  - Kawau Road water main renewal (\$15,959)
- 3 Taihape: water treatment plant seismic strengthening and roof replacement on reservoir (\$604,000)<sup>19</sup>
- 4 Mangaweka: physical works for seismic strengthening of the treatment plant (\$558,037<sup>20</sup>).
- 5 Hunterville Milne Street water main renewal (\$115,000)
- 6 Hunterville urban water (alternative supply) test bore and additional storage.
- 7 Hunterville rural water supply minor works at current intake \$60,000)<sup>21</sup>
- 8 Marton: seismic strengthening of clarifier (\$225,000), poly machine renewals and rotork valves etc. (\$70,000).
- 9 Bulls: reticulation renewals (\$538,000).
- 10 Bulls: physical works to replace one of the two Trickers Hill reservoirs and seismic strengthening work (\$933,000).<sup>22</sup>
- 11 Investigate and report on fencing the open drain at Marton Park.

<sup>&</sup>lt;sup>17</sup> Council holds the consent from Horizons for this scheme but does not administer it.

<sup>&</sup>lt;sup>18</sup> Design is being done in 2016/17 and then work on those pipelined in the worst condition. Includes proposed carry-forward of \$600,000 from 2016/17.

 $<sup>^{\</sup>rm 19}$  Includes proposed carry-forward of \$204,000 from 2016/17.

 $<sup>^{\</sup>rm 20}$  Full sum is proposed to be carried forward from 2016/16=7.

<sup>&</sup>lt;sup>21</sup> New intake deferred pending outcome of Tutaenui pre-feasibility study.

<sup>&</sup>lt;sup>22</sup> Design, foundation work and access (including legalisation) is being done in 2016/17. Includes proposed carry-forward of \$900,000 from 2016/17.

Intended Levels of Service 2015-25	Performance measure	Target for 2017/18
Provide a safe and compliant supply of drinking water	<ul> <li>*Safety of drinking water</li> <li>The extent to which the Council's</li> <li>drinking water supply complies with</li> <li>(a) part 4 of the drinking water standards (bacteria compliance criteria)<sup>23</sup></li> <li>(b) part 5 of the drinking water standards (protozoa compliance criteria)<sup>24</sup></li> </ul>	No incidents of non-compliance No incidents of non-compliance
	Compliance with resource consents	No incidents of non-compliance with resource consents
Provide reliable and efficient urban water supplies	Number of unplanned water supply disruptions affecting multiple properties	Fewer unplanned water supply disruptions affecting multiple properties than in the previous year <sup>25</sup> .
	* <i>Maintenance of the reticulation</i> <i>network</i> The percentage of real water loss from the Council's networked reticulation system <sup>26</sup>	Less than 40%
	*Demand management The average consumption of drinking water per day per resident within the District	600 litres per person per day.
	Note: This includes all water released from the urban treatment plants, <u>irrespective of whether it</u> is used for residential, agricultural, commercial or industrial purposes.	

#### **Intended Levels of Service**

<sup>24</sup> Measured through Water Outlook.

<sup>&</sup>lt;sup>23</sup> Currently measured by weekly sampling and testing through Environmental Laboratory Services in Gracefield.

<sup>&</sup>lt;sup>25</sup> There were no unplanned disruptions in 2015/16.

<sup>&</sup>lt;sup>26</sup> A description of the methodology used to calculate this must be included as part of the report.

Intended Levels of Service 2015-25	Performance measure	Target for 2017/18
Be responsive to reported faults and complaints	<ul> <li>*Fault response time</li> <li>Where the Council attends a call-out in response to a fault or unplanned interruption to its networked reticulation system, the following <i>median times</i> are measured</li> <li>(a) attendance time: from the time that the Council receives notification to the time that service personnel reach the site, and</li> <li>(b) resolution time: from the time that the Council receives notification to the time that service personnel confirm resolution of the fault of interruption</li> <li>(c) attendance for non-urgent call-outs: from the time that the Council receives notification to the time that service personnel reach the site, and</li> <li>(d) resolution of non-urgent call-outs from the time that the Council receives notification to the time that service personnel confirm resolution of the fault of interruption</li> </ul>	Less than previous year. In 2015/16 the following median times were reported: (a) 21 minutes (b) 1 hour 5 minutes (c) 2 hours 11 minutes (d) 16 hours 28 minutes.
	*Customer satisfaction The total number of complaints (expressed per 1000 connections to the reticulated networks) received by the Council about (a) drinking water clarity (b) drinking water clarity (b) drinking water pressure or flow (d) continuity of supply, and The Council's response to any of these issues	Total number of complaints is less than 45/1000.
Maintain compliant, reliable and efficient rural water	Compliance with resource consents	No incidents of non-compliance with resource consents
supplies	Maintenance of the reticulation network The percentage of real water loss from the Council's networked reticulation system <sup>27</sup>	Less than 40% To date, however, it has proved impractical to determine this measure because of the use of unmetered flow restrictors and the fact that these are trickle-feed supplies which fill tanks.

 $<sup>^{\</sup>rm 27}$  A description of the methodology used to calculate this must be included as part of the report.

Intended Levels of Service 2015-25	Performance measure	Target for 2017/18
	<ul> <li>Fault response time</li> <li>Where the Council attends a call-out in response to a fault or unplanned interruption to its networked</li> <li>reticulation system, the following median times are measured</li> <li>(a) attendance for urgent call-outs: from the time that the Council receives notification to the time that service personnel reach the site, and</li> <li>(b) resolution of urgent call-outs from the time that the Council receives notification to the time that service personnel receives notification to the time that service personnel confirm resolution of the fault of interruption</li> </ul>	Less than the previous year In 2015/16 the following median times were reported (for Hunterville only <sup>28</sup> ): (a) 32 minutes (b) 2 hours 49 minutes
Ensure fire-fighting capacity in urban areas	Random flow checks at the different supplies	100% of checked fire hydrants are in compliance.

Capital expenditure is up by \$1.4 million because of upgrades at Bulls and Taihape, with a commensurate increase in debt. The Long-Term Plan projected a substantial upgrade in the Hunterville rural scheme but this has been deferred pending the outcome of the pre-feasibility study on a Tutaenui rural water scheme (which could potentially service parts of the Hunterville scheme. In addition, the impact of a separate supply for Hunterville town (currently treating the rural supply) has yet to be determined.

Finance costs are lower in 2017/18 than projected as less capital and renewal work was done in 2015/16 than projected (meaning less borrowing was needed).

Targeted rates (which include extraordinary water) are \$293,000 less than projected because of delay in the capital and renewals programmes.

<sup>&</sup>lt;sup>28</sup> Erewhon and Omatane rural schemes use private contractors.

# Water Supply – Prospective Funding Impact Statement

	2016/17 Annual Plan (\$000)	2017/18 Long-term Plan (\$000)	2017/18 Annual Plan (\$000)
Sources of operating funding			
General rates, uniform annual general charge, rates penalties	107	110	103
Targeted rates	4,637	5,115	4,774
Subsidies and grants for operating purposes			
Fees and charges			
Interest and dividends from investments			
Local authorities fuel tax, fines, infringement fees, and other receipts			
Total operating funding (A)	4,744	5,225	4,878
Applications of operating funding			
Payment to staff and suppliers	2,059	2,014	2,226
Finance costs	600		726
Internal charges and overheads applied	776		649
Other operating funding applications			
Total applications of operating funding (B)	3,435	3,774	3,602
Surplus (deficit) of operating funding (A - B)	1,309	1,451	1,276
Sources of capital funding			
Subsidies and grants for capital expenditure	188	0	0
Development and financial contributions			
Increase (decrease) in debt	4,996	1,893	3,661
Gross proceeds from sale of assets			
Lump sum contributions			
Other dedicated capital funding			
Total sources of capital funding (C)	5,184	1,893	3,661
Application of capital funding			
Capital expenditure			
- to meet additional demand			
- to improve the level of service	767	0	75
- to replace existing assets	5,844	3,483	5,642
Increase (decrease) in reserves	(118)	(139)	(781)
Increase (decrease) in investments			
Total applications of capital funding (D)	6,493	3,344	4,937
Surplus (deficit) of capital funding (C - D)	(1,309)	(1,451)	(1,276)
Funding balance ((A - B) + (C - D))	0	0	(0)
Note: Depreciation expense not included above	1,313	1,457	1,346

# Water Supply – Prospective Capital Works

		2016/17	2017/18 Long-term	2017/18
Category	Designated projects for 2017/18	Annual Plan	Plan	Annual Plan
		(\$000)	(\$000)	(\$000)
RENEWALS				
Marton	Treatment and reticulation	903	12	282
Taihape	Treatment and reticulation	2,077	1,578	3,055
Bulls	Treatment and reticulation	1,443	538	1,438
Mangaweka	Treatment and reticulation	934	0	558
Hunterville urban	Treatment and reticulation	108	115	115
Ratana	Treatment and reticulation	12	0	0
Erewhon	Treatment and reticulation	125	133	133
Hunterville rural	Treatment and reticulation	237	1,101	60
Omatane	Treatment and reticulation	5	6	0
Total renewals		5,844	3,483	5,642
CAPITAL				
Marton	Reticulation upgrade	145	0	0
Warton	Treatment upgrade	0	0	0
Taihape	Reticulation upgrade	177	0	0
Tamape	Treatment upgrade	70	0	0
Bulls	Backflow protection	0	0	0
Dulls	Reticulation upgrade	0	0	0
Mangaweka	Reticulation upgrade	0	0	0
IVIAII8AWEKA	Treatment upgrade	0	0	0
Hunterville urban	Treatment upgrade	0	0	75
Ratana	Treatment upgrade	375	0	0
Total Capital		767	0	75

# Sewerage and the Treatment and Disposal of Sewage

#### **Scope and Objectives**

The activity provides for the process of collecting wastewater and treating it to an acceptable standard for discharge into the environment. Wastewater treatment systems are maintained in Taihape, Mangaweka, Hunterville, Marton, Koitiata, Ratana and Bulls. The age of existing infrastructure, and stricter compliance requirements, triggers the need for upgrade work as well as ongoing renewals.

More detail is provided on pp. 161-167 of the 2015-25 Long Term Plan.

#### What we plan to do this year

(in addition to contributing to the development of the 2018-28 Long Term Plan)

- 1 Bulls: reticulation renewal Bulls Domain (\$20,000).
- 2 Marton: various reticulation renewals (\$411,000).
- 3 Marton treatment renewals prior to full assessment and drafting of consent application (\$267,000).
- 4 Hunterville: reticulation renewals, including Milne Street (\$270,000).
- 5 Taihape: improvements to reticulation, including sewer main renewals in Linnet Street (\$1,075,000).
- 6 Continue review of trade waste agreements.<sup>29</sup>

#### Carried forward from 2016/17

- 7 Bulls wastewater treatment plant upgrade in terms of the new consent requirements.
- 8 Marton wastewater treatment plant upgrade in terms of the new consent requirements.
- 9 Ratana wastewater treatment plant upgrade in terms of the new consent requirements.

#### **Intended Levels of Service**

Intended Levels of Service 2015-25	Performance measure	Target for 2017/18
Provide a reliable reticulated disposal system that does not cause harm or create pollution within existing urban areas.	*Discharge compliance Compliance with the Council's resource consents for discharge from its sewerage system measured by the number of (a) abatement notices (b) infringement notices (c) enforcement orders, and (d) convictions received by the Council in relation to those resource consents	No abatement or infringement notices, no enforcement orders and no convictions
	Routine compliance monitoring of discharge consents	6 out of 7 systems comply

<sup>&</sup>lt;sup>29</sup> This was noted in the LTP specifically for MidWest Disposals.

Intended Levels of Service 2015-25	Performance measure	Target for 2017/18
	Number of overflows from each network (response/ resolution time)	No single network to experience more than 2 overflows during a 12- month period.
	*System and adequacy The number of dry weather sewerage overflows from the Council's sewerage system, expressed per 1000 sewerage connections to that sewerage system.	Not more than one per 1,000 connections.
Be responsive to reported faults and complaints	*Fault response time Where the Council attends to sewerage overflows resulting from a blockage or other fault in the Council's sewerage system, the following median times are	Improved timelines compared with the previous year.
	<ul> <li>measured</li> <li>(a) attendance time: from the time that the Council receives notification to the time that service personnel reach the site, and</li> </ul>	<ul><li>In 2015/16 the following median times were reported:</li><li>(a) 18 minutes</li><li>(b) 2 hours 44 minutes.</li></ul>
	<ul> <li>(b) resolution time: from the time that the Council receives notification to the time that service personnel confirm resolution of the fault of interruption</li> </ul>	Dry weather overflows are included.
	*Customer satisfaction The total number of complaints received by the Council about any of the following: (a) sewage odour	Less than 18/1000
	<ul> <li>(b) sewerage system faults</li> <li>(c) sewerage system blockages, and</li> <li>(d) the Council's response to issues with its sewerage systems<sup>30</sup></li> <li>expressed per 1,000 connections to the Councils sewerage system.</li> </ul>	

Capital expenditure is \$3.62 million higher than forecast for 2017/18 in the Long Term Plan, with a commensurate increase in debt. This is because major upgrades for the Marton wastewater, Bulls wastewater and Ratana treatment plants have been carried forward from 2016/17 to 2017/18 as there is no prospect of the resource consent conditions for any of these being finalised sufficiently before 30 June 2017 to allow tenders to be called, a contract signed and work commenced. Negotiations continue with the Government for a financial contribution for the Ratana upgrade, as

<sup>&</sup>lt;sup>30</sup> These are matters relating to the Council's wastewater systems recorded in the request for service system *other than* in (a), (b) or (c) such as complaints about wastewater overflows.

expanding the treatment plant is a consequence of the subdivision at Ratana Pa; however, no subsidy is shown in the budget figures as no commitment has yet been obtained.

Finance costs are lower in 2017/18 than projected as less capital and renewal work was done in 2015/16 than projected (meaning less borrowing was needed).

# Sewerage and Treatment and Disposal of Sewage – Prospective Funding Impact Statement

	2016/17 Annual Plan (\$000)	2017/18 Long-term Plan (\$000)	2017/18 Annual Plan (\$000)
Sources of operating funding			
General rates, uniform annual general charge, rates penalties			
Targeted rates	2,007	2,613	2,140
Subsidies and grants for operating purposes			
Fees and charges	301	259	200
Interest and dividends from investments			
Local authorities fuel tax, fines, infringement fees, and other receipts			
Total operating funding (A)	2,308	2,872	2,340
Applications of operating funding			
Payment to staff and suppliers	1,144	1,120	1,191
Finance costs	190	618	195
Internal charges and overheads applied	260	254	226
Other operating funding applications			
Total applications of operating funding (B)	1,594	1,992	1,612
Surplus (deficit) of operating funding (A - B)	714	880	728
Sources of capital funding			
Subsidies and grants for capital expenditure			
Development and financial contributions			
Increase (decrease) in debt	4,611	2,660	6,438
Gross proceeds from sale of assets	.,		
Lump sum contributions			
Other dedicated capital funding			
Total sources of capital funding (C)	4,611	2,660	6,438
Application of capital funding			
Capital expenditure			
- to meet additional demand			
- to improve the level of service	4,806	1,229	4,746
- to replace existing assets	1,751	2,308	2,578
Increase (decrease) in reserves	(1,232)	3	(157)
Increase (decrease) in investments			
Total applications of capital funding (D)	5,325	3,540	7,166
Surplus (deficit) of capital funding (C - D)	(714)	(880)	(728)
Funding balance ((A - B) + (C - D))	0	0	0
Note: Depreciation expense not included above	713	877	727

# Sewerage and Treatment and Disposal of Sewage – Prospective Capital Works

		2016/17	2017/18	2017/18
Category	Designated projects for 2017/18	Annual Plan	Long-term Plan	Annual Plan
		(\$000)	(\$000)	(\$000)
RENEWALS				
Marton	Treatment and reticulation	380	946	679
Taihape	Treatment and reticulation	493	1,076	1,076
Bulls	Treatment and reticulation	137	9	20
Mangaweka	Treatment and reticulation	0	0	0
Hunterville	Treatment and reticulation	163	270	270
Ratana	Treatment and reticulation	526	7	533
Koitiata	Treatment and reticulation	52	0	0
Total renewals		1,751	2,308	2,578
CAPITAL				
Marton	Treatment plant upgrade	2,117	801	2,117
Taihape	Treatment plant upgrade	60	0	0
Bulls	Treatment plant upgrade	1,100	0	1,100
Hunterville	Treatment plant upgrade	0	0	0
Ratana	Treatment plant upgrade	1,419	0	1,419
Koitiata	Reticulation upgrade	110	428	110
Total Capital		4,806	1,229	4,746

# **Stormwater Drainage**

#### **Scope and Objectives**

The activity provides a collection and disposal system for surface and, in some instances, sub-surface water linking both private and public reticulation through the urban communities of the Rangitikei comprising Bulls, Marton, Taihape, Hunterville, Mangaweka and Ratana. There are also stormwater assets on a smaller scale in communities such as Utiku, Koitiata, Rakautaua and Scotts Ferry. In addition to the assets owned for the Stormwater activity, the Roading activity owns assets for drainage of roads, Horizons has an extensive network to prevent flooding, and there are also privately owned assets that connect with these other networks.

More detail is provided on pp. 168-174 of the 2015-25 Long Term Plan.

### What we plan to do this year

(in addition to contributing to the development of the 2018-28 Long Term Plan)

- 1 Marton: renewal of stormwater reticulation in Milne Street (\$80,000).
- 2 Taihape: renewal of stormwater reticulation in Missel Street (\$99,000)

### Carried forward from 2016/17

3 Improvements to Marton stormwater reticulation (locations dependent on final modelling from Horizons Regional Council) (\$470,000).

Intended Levels of Service 2015-25	Performance measure	Target for 2017/18
Provide a reliable collection and disposal system to each property during normal rainfall	<ul> <li>*System adequacy</li> <li>(a) The number of flooding events<sup>31</sup> that occurred in the District</li> <li>(b) For each flooding event, the number of habitable floors affected (expressed per 1,000 properties connected to the Council's stormwater system)</li> </ul>	Less than 1/1000 There are 4,122 properties in the District which pay the stormwater rate.
	*Discharge compliance Compliance with the Council's resource consents for discharge from its stormwater system measured by the number of (a) abatement notices (b) infringement notices (c) enforcement orders, and (d) convictions received by the Council in relation to those resource consents	Not yet applicable – Council currently has no resource consents for stormwater

<sup>&</sup>lt;sup>31</sup> The rules for the mandatory measures define a 'flooding event' as an overflow from a territorial authority's stormwater system that enters a habitable floor

Intended Levels of Service 2015-25	Performance measure	Target for 2017/18
Be responsive to reported faults and complaints	*Response time The median response time to attend a flooding event, measured from the time that the Council receives notification to the time that service personnel reach the site.	1 hour
	*Customer satisfaction The number of complaints received by the Council about the performance of its stormwater system, expressed per 1,000 properties connected to the Council's stormwater system.	Less than 15/1000

Renewals work is \$470,000 higher than the Long Term Plan budget projected for 2017/18 due to the carry-forward of major work in Marton until modelling by Horizons is completed. This was to have been paid for from reserves, hence the variation in reserves movement for the same period.

# Stormwater Drainage – Prospective Funding Impact Statement

	2016/17 Annual Plan	2017/18 Long-term Plan	2017/18 Annual Plan
	(\$000)	(\$000)	(\$000)
Sources of operating funding			
General rates, uniform annual general charge, rates penalties			
Targeted rates	637	735	552
Subsidies and grants for operating purposes			
Fees and charges	2	2	2
Interest and dividends from investments			
Local authorities fuel tax, fines, infringement fees, and other receipts			
Total operating funding (A)	639	737	555
Applications of operating funding			
Payment to staff and suppliers	264	270	228
Finance costs	(29)	16	(51
Internal charges and overheads applied	69	74	64
Other operating funding applications			
Total applications of operating funding (B)	304	360	241
Surplus (deficit) of operating funding (A - B)	335	377	313
Sources of capital funding			
Subsidies and grants for capital expenditure			
Development and financial contributions			
Increase (decrease) in debt	(44)	(44)	(44
Gross proceeds from sale of assets			
Lump sum contributions			
Other dedicated capital funding			
Total sources of capital funding (C)	(44)	(44)	(44)
Application of capital funding			
Capital expenditure			
- to meet additional demand			
- to improve the level of service	770	0	470
- to replace existing assets	381	163	179
Increase (decrease) in reserves	(860)	170	(380)
Increase (decrease) in investments			
Total applications of capital funding (D)	291	333	269
Surplus (deficit) of capital funding (C - D)	(335)	(377)	(313)
Funding balance ((A - B) + (C - D))	0	0	(0)
Note: Depreciation expense not included above	286	291	293

# Stormwater Drainage – Prospective Capital Works

Category	Designated projects for 2017/18	2016/17 Annual Plan	2017/18 Long-term Plan	2017/18 Annual Plan
		(\$000)	(\$000)	(\$000)
RENEWALS				
Marton	Reticulation	359	64	80
Taihape	Reticulation	22	99	99
Total renewals		381	163	179
CAPITAL				
Marton	Culverts, drains and inlet protection	500	0	470
Taihape	Culverts, drains and inlet protection	120	0	0
Bulls	Culverts, drains and inlet protection	67	0	0
Mangaweka	Culverts, drains and inlet protection	16	0	0
Hunterville	Culverts, drains and inlet protection	67	0	0
Total Capital		770	0	470

## **Community and Leisure Assets**

#### **Scope and Objectives**

Rangitikei District Council is the main provider of Community and Leisure Assets in the District. However, it is not the only provider. Housing New Zealand provides some subsidised housing. Some local schools provide halls, pools and sports fields which are available for community use, some community and church groups own buildings which are available for hire and there are also other providers of properties to lease.

Some Council owned buildings are leased to other groups. Council remains responsible for these buildings and so they are covered by this group of activities. Some properties contain leases allowing sports clubs and organisations to operate buildings on Council land. These buildings and other lessee improvements are not covered by this Plan.

The Community and Leisure Assets group of activities includes some services as part of the facilities management. Examples of this are libraries, information centres and swimming pools.

The redevelopment of the Shelton Pavilion in Centennial Park, Marton in December 2015 kick-started Council's approach to its portfolio of community and leisure assets: fewer but better. The key is to work in close consultation with residents about what community assets will enable them to have a great quality of life. During 2016/17, Council started the processes for the development of a new ablutions block in Memorial Park, Taihape, a new community centre in Bulls and a new administration/library building in Marton. In addition, it has worked to provide better quality community housing for older people in the District.

More detail is provided in pp. 175-190 in the 2015-25 Long Term Plan.

### What we plan to do this year

### (in addition to contributing to the development of the 2018-28 Long Term Plan)

- 1 Commence construction of the exterior of the multi-purpose facility in Bulls; <sup>32</sup>
- 2 Proceed with intended disposal of surplus sites in Bulls to help fund the new multi-purpose facility, taking into account concerns expressed during submission on Haylock Park.<sup>33</sup>
- 3 Prepare a concept design with costings on (a) retaining all the facades of the Cobbler/Davenport/Abraham & Williams buildings (High Street/Broadway, Marton) and building new behind them, and (b) demolishing all buildings and erecting an entirely new building, together having regard to the impact on the Broadway streetscape and opportunities for external funding support and (c) scoping and costing the upgrade of buildings on the Marton Library site and the Marton Administration Building site so that they are fit for purpose as a reference point for a. and b.
- 4 Identify and assess viable options for community (amenities/grandstand/recreational) facilities on Taihape Memorial Park, engaging user groups in the process, so that there is a well-defined proposal<sup>34</sup>.

<sup>&</sup>lt;sup>32</sup> The projected date for handover is December 2018. Redeveloping the library site (including the preservation of the war memorial at the entrance) is a separate project, potentially for 2018/19 or 2019/20.

<sup>&</sup>lt;sup>33</sup> This excludes the Information Centre, which has already been placed with an agent for sale in early 2017. Council will retain the Willis Street redoubt area.

<sup>&</sup>lt;sup>34</sup> Depending on the scale of the facility and the availability if external funding, construction may commence during 2017/18. There is a Council budget provision of \$600,000 of which \$100,000 is external funds.

- 5 Install public toilets in Mangaweka Village and, if there is sufficient external funding, investigate additional toilets in Papakai Park (Taihape), Toe Toe Road, the River Bank at Bulls, Bruce Reserve in Hunterville, Ratana, and Simpsons Bush north of Hunterville.
- 6 Funnell Reserve development Gateway to Bulls;
- 7 Commence tree replacement programme in Council's parks<sup>35</sup>
- 8 Achieve wastewater run-off compliance at Dudding Lake;
- 9 Continue the upgrade programme for Council's community housing (unless the ownership and control is transferred to another organisation)
- 10 Complete upgrade to heating and filtration at the Taihape Swim Centre.
- 11 Exercise the right to purchase 7 King Street, Marton (site of waste transfer station and works/parks team depot)
- 12 Complete upgrade of roadway into the Rangatira cemetery at Hunterville.
- 13 Extend roadway at Mt View cemetery, Marton.
- 14 Plan the precise nature of the extension of the Ratana urupa including upgraded road access.
- 15 Investigate longer-term options for the community groups using the former Taihape College buildings.
- 16 Secure a new contract for the cleaning of Council properties. <sup>36</sup>
- 17 Review options to deliver services for CBD cleaning, sexton duties, and maintenance at Ratana and Koitiata and start tender process for further contracts where required.<sup>37</sup>
- 18 Investigate and report on
  - installing fencing on the perimeter of centennial Park (Marton) and security cameras over the pavilion;
  - demolishing the shed next to the Old Boys Rugby Club (Taihape Memorial Park);
  - options around temporary heating in the Taihape Town Hall
  - provision of an additional seat on Kaka Road (Taihape)
  - establishing a dog cemetery at Hunterville.

### Intended Levels of Service

Intended Levels of Service 2015-25	Performance measure	Target for 2017/18
Provide a "good enough" range of "good enough" community and leisure assets at an appropriate proximity to centres of population	"Report card" produced during April/May each year from a postal survey of residents. <sup>38</sup> Public libraries;	A greater proportion (than in the previous year) or more than 10% of the sample believes that Council's service is getting better.
	Public swimming pools;	

<sup>&</sup>lt;sup>35</sup> This wil have regard for the Urban Tree Plan, to be provided in June to Community Boards and Community Committees for comment.

<sup>&</sup>lt;sup>36</sup> Contract 1000 expires on 31 October 2017. It is District-wide.

<sup>&</sup>lt;sup>37</sup> The current contracts: 994-996, 968, 991 and 992 expire in August 2018.

<sup>&</sup>lt;sup>38</sup> It is intended to take the sample from the electoral roll for residents. During the previous three years the sample was taken from Council's ratepayer database.

Intended Levels of Service 2015-25	Performance measure	Target for 2017/18
	Sports fields and parks	
	Public toilets;	
	Community buildings and	
	Community housing.	
Secure high use of staffed	Number of users of libraries	An increase in use compared with
facilities	(Automated door-count system)	the previous year.
		For 2015/16, defects in the reporting software prevented any measurement. In 2013/14, 126,801 people entered the libraries – 20,373 at Bulls, 49,967 at Marton and 56,461 at Taihape.
	Number of users of pools	An increase in use compared with
	(Door count systems or till records)	the previous year.
		In the 2014/15 season, there were 11,323 users at Taihape and 20,123 at Marton (including 5,500 from local schools)

The increase in capital expenditure by \$5.6 million compared with the forecast for 2017/18 in the Long Term Plan is because of the amended timing to complete the proposed multi-purpose community centre in Bulls (at the former Criterion Hotel site), the accelerated timetable to design the proposed new Marton civic centre (on the site occupied by the Cobbler/Davenport/Abraham & Williams Buildings, High Street/Broadway), the planned purchase of the site occupied by the Marton waste transfer station and depot building (King Street) and deferred expenditure on the upgrade pf the Taihape Pool.

Council has retained the budget of \$600,000 for the new facilities at Taihape Memorial Park pending further conversations and discussions. In addition, a further \$225,000 is carried forward for the Taihape pool, \$85,000 for new toilets and Mangaweka and \$125,000 provision for four new public toilets (subject to external funding) and \$150,000 for a skateboard facility at Marton's Centennial Park. The increase in debt is less than the projected capital expenditure because some of it is funded from reserves.

Operating expenditure includes the provision for the Nga Tawa Astroturf (\$100,000), approved following consultation on the 2016/17 Annual Plan, but will be used only if the project achieves its external fundraising target.

# **Community and Leisure Assets – Prospective Funding Impact Statement**

	(\$000)	Long-term Plan	Annual Plan
	(\$000)	(\$000)	(\$000)
Sources of operating funding			
General rates, uniform annual general charge, rates penalties	3,360	3,320	3,518
Targeted rates			
Subsidies and grants for operating purposes	109	34	106
Fees and charges	441	453	473
Interest and dividends from investments			
Local authorities fuel tax, fines, infringement fees, and other receipts			
Total operating funding (A)	3,910	3,807	4,098
Applications of operating funding			
Payment to staff and suppliers	2,943	2,738	3,080
Finance costs	22	74	17
Internal charges and overheads applied	442	439	439
Other operating funding applications			
Total applications of operating funding (B)	3,407	3,251	3,536
Surplus (deficit) of operating funding (A - B)	503	556	562
Sources of capital funding			
Subsidies and grants for capital expenditure	1,601	53	2,106
Development and financial contributions			
Increase (decrease) in debt	1,518	(122)	2,331
Gross proceeds from sale of assets	565	0	1,065
Lump sum contributions			
Other dedicated capital funding			
Total sources of capital funding (C)	3,684	(69)	5,502
Application of capital funding			
Capital expenditure			
- to meet additional demand			
- to improve the level of service	4,989	139	6,804
- to replace existing assets	712	349	439
Increase (decrease) in reserves	(1,514)	(1)	(1,180)
Increase (decrease) in investments			
Total applications of capital funding (D)	4,187	487	6,064
Surplus (deficit) of capital funding (C - D)	(503)	(556)	(562)
Funding balance ((A - B) + (C - D))	0	0	(0)
Note: Depreciation expense not included above	849	882	973

# Community and Leisure Assets – Prospective Capital Works

Category	Designated projects for 2017/18	2016/17 Annual Plan	2017/18 Long-term	2017/18 Annual Plan
			Plan	
RENEWALS		(\$000)	(\$000)	(\$000)
Property	Building refurbishment	27	8	8
Swimming pools	Building and plant	98	12	12
Libraries	Books, furniture and computers	181	132	132
Community housing	Flat refurbishment	175	100	100
Cemeteries	Paving and fences	60	24	59
Parks and reserves	Landscaping and playgrounds	68	37	92
Toilets	Building refurbishment	0	0	0
Halls	Refurbishment	103	36	36
Total renewals		712	349	439
CAPITAL				
Property	Purchase of 7 King Street	0	0	150
Swimming pools	Taihape pool upgrade	325	0	430
Libraries	Marton civic centre/library	220	0	967
Comotorios	Berms	36	34	49
Cemeteries	Land purchase Ratana	0	0	0
	Mangaweka campground sewerage disposal	95	0	90
Parks and reserves	Parks upgrades	103	105	105
	Memorial Park toilets and changing rooms	600	0	600
	Centennial Park skateboard area	0	0	150
Toilets	New public toilets	0	0	210
Halls	Bulls community centre	3,610	0	4,053
Total Capital		4,989	139	6,804



Cobbler/Davenport/Abraham & Williams buildings Broadway, Marton Projected site for Marton Civic Centre

# **Rubbish and Recycling**

#### **Scope and Objectives**

This group of activities focusses on the appropriate disposal of refuse in the District. The Waste Minimisation Act requires territorial authorities to encourage effective and efficient waste management and minimisation.

More detail is provided on pp. 191-198 of the 2015-25 Long Term Plan.

The Government's focus is on waste minimisation, or the three principles of recycling: reduce, re-use, recycle. The government pays Council \$45,000 from the funds collected in the District under the waste management levy.

Kerbside rubbish collection service to urban households and businesses is undertaken by a contractor. Council has no involvement in it.

In each of the main towns, Council owns waste transfer station facilities which receive rubbish and recyclables.<sup>39</sup> The operation of these transfer stations is contracted out with residual waste being disposed of at the Bonny Glen landfill (which is privately owned).

Council directly manages the collection of rubbish from public litter bins.

### What we plan to do this year

#### (in addition to contributing to the development of the 2018-28 Long Term Plan)

- 1 Marton Waste Transfer Station recycle shop trial<sup>40</sup>
- 2 Review the Waste Management and Minimisation Plan<sup>41</sup>

### **Intended Levels of Service**

Intended Levels of Service 2015-25	Performance measure	Target for 2017/18
Make recycling facilities available at waste transfer stations for glass, paper, metal, plastics, textiles and greenwaste. Special occasions for electronics (e-waste).	Waste to landfill (tonnage) <sup>42</sup> . Waste diverted from landfill (tonnage and (percentage of total waste) <sup>43</sup> .	4,000 tonnes to landfill. Percentage of waste diverted from landfill 16%.

### Variations from the Long Term Plan

There are no significant variations from the Long Term Plan.

<sup>&</sup>lt;sup>39</sup> Council has made provision to purchase the land on which the Marton Waste Transfer Station is sited: see page 40.

<sup>&</sup>lt;sup>40</sup> Fully-funded by the waste levy and the contractor.

<sup>&</sup>lt;sup>41</sup> This must be complete by 30 June 2018: Waste Management Act, section 50. Consultation will coincide with that undertaken for the 2018-28 Long Term Plan. The waste assessment (prescribed under section 51 of the WMA) must be complete before that review starts. Ideally, this work entails an analysis of all waste streams. However, as all kerb-side collection of waste in the District is done by private contractors, access to information about the characteristics of this waste is unlikely. This means the analysis is confirmed to waste taken to the waste transfer stations. Budget Waste takes its waste direct to the landfill.

<sup>&</sup>lt;sup>42</sup> Calibrated records maintained at Bonny Glen landfill.

<sup>&</sup>lt;sup>43</sup> Records maintained at waste transfer stations.

# Rubbish and Recycling – Prospective Funding Impact Statement

	2016/17 Annual Plan	2017/18 Long-term Plan	2017/18 Annual Plan
	(\$000)	(\$000)	(\$000)
Sources of operating funding			
General rates, uniform annual general charge, rates penalties	90	96	110
Targeted rates	488	441	525
Subsidies and grants for operating purposes	47	47	47
Fees and charges	382	393	393
Interest and dividends from investments			
Local authorities fuel tax, fines, infringement fees, and other receipts			
Total operating funding (A)	1,007	977	1,075
Applications of operating funding			
Payment to staff and suppliers	1,003	951	1,061
Finance costs	(31)	(30)	(33)
Internal charges and overheads applied	60	75	62
Other operating funding applications			
Total applications of operating funding (B)	1,032	996	1,089
Surplus (deficit) of operating funding (A - B)	(25)	(19)	(14)
Sources of capital funding			
Subsidies and grants for capital expenditure			
Development and financial contributions			
Increase (decrease) in debt	(1)	(1)	(1)
Gross proceeds from sale of assets			
Lump sum contributions			
Other dedicated capital funding			
Total sources of capital funding (C)	(1)	(1)	(1)
Application of capital funding			
Capital expenditure			
- to meet additional demand			30
- to improve the level of service			
- to replace existing assets	2	2	0
Increase (decrease) in reserves	(28)	(22)	(45)
Increase (decrease) in investments			
Total applications of capital funding (D)	(26)	(20)	(15)
Surplus (deficit) of capital funding (C - D)	25	19	14
Funding balance ((A - B) + (C - D))	0	0	(0)
Note: Depreciation expense not included above	34	33	34

# **Environmental and Regulatory Services**

#### **Scope and Objectives**

This group of activities is concerned with Council's regulatory functions. It comprises five separate activities – animal control, building control, planning control, registered and licensing premises control, and other regulatory functions such as noise control (RMA and District Plan), hazardous substances, litter, land information memoranda, bylaws, vermin, communicable disease, control of amusement devices, abandoned vehicles etc.

More detail is provided in pp. 199-205 of the 2015-25 Long Term Plan.

#### What we plan to do this year

### (in addition to contributing to the development of the 2018-28 Long Term Plan)

- 1 Give effect to the Food Act 2014 and supporting local business in the final transition year;
- 2 Continue to engage in regional collaboration over regulatory functions;
- 3 Start initial year of inspections as required by the Buildings (Pools) Amendment Act 2016 i.e. within six months of the anniversary date of each pool;<sup>44</sup>
- 4 Undertake identification of earthquake-prone buildings as required by the Building (Earthquake-prone Buildings) Amendment Act; 45
- 5 Trial online lodgement of building consents as the first stage towards online processing.
- 6 Prepare for the enactment and implementation of the Resource Legislation Amendment Act.<sup>46</sup>

#### **Intended Levels of Service**

Intended Levels of Service 2015-25	Performance measure	Target for 2016/17
Provide a legally compliant service	Timeliness of processing the paperwork (building control, consent processes, licence applications) <sup>47</sup> .	At least 94% of the processing of documentation for each of Council's regulatory and enforcement services is completed within the prescribed times.
	Possession of relevant authorisations from central government <sup>48</sup> .	Accreditation as a building consent authority maintained. Functions of a registration authority and role of a recognised agency under the Food Act not subject to Ministerial Review. <sup>49</sup>

<sup>&</sup>lt;sup>44</sup> This Act comes into effect on 1 January 2017. The 'anniversary date' means (a) the date of issue of the code compliance certificate or the certificate of acceptance in respect of the pool; or (b) in the case of a pool that did not require a building consent, — (i) the date on which notice was given under section 7 of the Fencing of Swimming Pools Act 1987; or (ii) f subparagraph (i) does not apply, the date on which the existence of the pool came to the knowledge of the territorial authority

<sup>&</sup>lt;sup>45</sup> This Act comes into effect on 1 July 2017.

<sup>&</sup>lt;sup>46</sup> In effect from 1 October 2017.

<sup>&</sup>lt;sup>47</sup> This includes any prescribed monitoring, such as of resource consents.

<sup>&</sup>lt;sup>48</sup> Excluding general authorisation through legislation where no further formal accreditation is specified.

<sup>&</sup>lt;sup>49</sup> Food Act 2014, s. 185. This added since the measure is an annual review of relevant documents.

Intended Levels of Service 2015-25	Performance measure	Target for 2016/17
Provide regulatory compliance officers.	Timeliness of response to Requests for Service for enforcement call-outs (animal control and environmental health); within prescribed response and resolution times.	Improvement in timeliness reported in 2015/16 <sup>50</sup> . For animal control, priority 1 (urgent) callouts (dog attack, threatening dog or stock on road) require response within 30 minutes and resolution within 24 hours; priority 2 (i.e. non- urgent) callouts require response within 24 hours and resolution within 96 hours. In 2015/16 the following response times were reported: 86% (priority one) 89% (priority two)

The rates requirement for this activity has reduced because revenue from fees and charges is projected to increase (reflecting the greater level of consent activity).

<sup>&</sup>lt;sup>50</sup> The Long Term Plan specifies the comparison should be with 2016/1. This is a mistake, as these results are not available, being part of the 2016/17 Annual Report.

# **Environmental and Regulatory Services – Prospective Funding Impact Statement**

	2016/17 Annual Plan	2017/18 Long-term Plan	2017/18 Annual Plan
	(\$000)	(\$000)	(\$000)
Sources of operating funding			
General rates, uniform annual general charge, rates penalties	912	823	790
Targeted rates			
Subsidies and grants for operating purposes			
Fees and charges	891	914	950
Interest and dividends from investments			
Local authorities fuel tax, fines, infringement fees, and other receipts	16	16	6
Total operating funding (A)	1,819	1,753	1,746
Applications of operating funding			
Payment to staff and suppliers	1,210	1,158	1,257
Finance costs	(11)	(12)	(33)
Internal charges and overheads applied	518	541	477
Other operating funding applications			
Total applications of operating funding (B)	1,717	1,687	1,702
Surplus (deficit) of operating funding (A - B)	102	66	45
Sources of capital funding			
Subsidies and grants for capital expenditure			
Development and financial contributions			
Increase (decrease) in debt	(1)	0	0
Gross proceeds from sale of assets			
Lump sum contributions			
Other dedicated capital funding			
Total sources of capital funding (C)	(1)	0	0
Application of capital funding			
Capital expenditure			
- to meet additional demand			
- to improve the level of service	0	0	0
- to replace existing assets			
Increase (decrease) in reserves	101	66	45
Increase (decrease) in investments			
Total applications of capital funding (D)	101	66	45
Surplus (deficit) of capital funding (C - D)	(102)	(66)	(45)
Funding balance ((A - B) + (C - D))	0	0	0
		Ū	
Note: Depreciation expense not included above	0	0	0

# **Environmental and Regulatory Services – Prospective Capital Works**

Category	Designated projects for 2016/17	2016/17 Annual Plan	2017/18 Long-term Plan	2017/18 Annual Plan
		(\$000)	(\$000)	(\$000)
RENEWALS		0	0	0
Total renewals		0	0	0
CAPITAL				
Building				
Resource consents		0	0	0
Dog control		0	0	0
District plan		0	0	0
Health		0	0	0
Stock control	Stock pound	0	0	0
Total Capital		0	0	0

# **Community Well-being**

#### Scope and Objectives

This group of activities is where Council acts primarily as an enabler and facilitator of action rather than as a provider of services or facilities. It is primarily those activities which are community-driven whether through individual voluntary effort or joining up activity across specific sectors. The Group comprises:

- Community Partnerships
- Economic Development and District Promotion
- Information Centres, and
- Emergency Management.

The three major programmes which will continue to be facilitated are the Rangitikei Growth Strategy, Path to Well-being Action Plan and the work programme for the MOU agencies – all of which will be reviewed as part of the preparation for the 2018-28 Long Term Plan.

More detail is provided on pp. 206-226 of the 2015-2025 Long Term Plan.

#### What we plan to do this year

### (in addition to contributing to the development of the 2018-28 Long Term Plan)

- 1 Rangitikei Growth Strategy<sup>51</sup>
  - Develop collaborative economic development and District promotion services across the Horizons region
  - Council sponsorship of events aiming to increase visitor numbers (compared to 2015/16 the base year)
  - Council information centres to manage the rangitikei.com website
- 2 Participate in partnership programmes
  - Healthy Families programme (take part in Leadership Group, coordinate Rangitikei Prevention Partnership, participate in Strategy Group)
  - Whanganui/Taranaki Community Response Forum (participate as a representative from Rangitikei District)
  - Planning for Ratana Centennial celebrations, 2018
  - Rangitikei College potential to share assets
- 3 Safe and Caring Community Theme Group
  - Healthy Families programme: take part in Governance Group, act as local Prevention Partnership;
  - Annual achievement Scholarships for Taihape Area School and Rangitikei College
- 4 Youth development
  - Develop Youth Zones for young people (8-25)
  - Annual achievement scholarships for Taihape Area School and Rangitikei College
  - Rangitikei Youth Awards 2018

<sup>&</sup>lt;sup>51</sup> In the Long Term Plan Council committed \$100,000 for further research and support for local economic development strategies which aim to increase productivity. In addition, up to \$45,000 is budgeted annually for developing an events strategy and building up a portfolio of future industry development opportunities in the District. \$60,000 annually is set aside for implementing place-making strategies within town centre plans.

- 5 Heritage strategy
  - Development of a heritage inventory of Maori narratives and collections
  - Development of a heritage inventory of European/ non-indigenous settler narratives and collections
  - Continue to discuss the concepts around the Marton Heritage precinct. particularly with business/property owners.
- 6 Enjoying Life in the Rangitikei
  - Swim-4-All programme 2017/18
  - Investigate an Open Water Safety Strategy
  - Review effectiveness of District promotion activities undertaken for the 2018-28 Long Term Plan.
- 7 Treasured Natural Environment
  - Support for Hautapu and Tutaenui catchment groups
  - Continue to produce and distribute the Theme Group newsletter
- 8 MOU work programme
  - Five + high profile events and 20 community events
  - Community newsletters distributed through Marton, Bulls and Taihape
  - Dynamic and attractive web presence for the District and towns
  - Interactive and appropriate social media opportunities
  - Community development and place-making support in Marton, Bulls and Taihape
- 9 Emergency Management: a new arrangement is being entered into with Horizons Regional Council from 1 July 2017 for a full-time Civil Defence capability in the Rangitikei, to be funded from existing budgets.
- 10 Edale Home Trust Board

Work with the Edale Home Trust Board to improve governance capability and financial sustainability, including approval for an interest-free loan of up to \$200,000 from Council, should Council deem that necessary. If so, any such loan will be subject to the provision of adequate security and it not resulting in a rates impact.

#### **Intended Levels of Service**

Intended Levels of Service 2015-25	Performance measure	Target for 20167/18
Provide opportunities to be actively involved in partnerships that provide community and ratepayer wins	Partners' view of how useful Council's initiatives and support has been (annual survey) <sup>52</sup>	A greater proportion (than in the benchmark) or more than 10% of the sample believes that Council's service is getting better.
	The focus for the survey is those community groups within the District with whom the Council has worked. So, this excludes shared services or other contractual arrangements with other	

<sup>52</sup> Groups which are targeted for consultation:

- Public sector agency database
- Business sector database

<sup>•</sup> Participants in Path to Well-being Theme Groups

<sup>•</sup> Community group database (includes the District's schools)

Intended Levels of Service 2015-25	Performance measure	Target for 20167/18
	councils. It also excludes direct collaboration with central government agencies although, where these are also involved with community organisations and groups within the Rangitikei, they are invited to participate in the annual survey.	
Identify and promote opportunities for economic growth in the District	The three key indicators of success in the Council's adopted Rangitikei Growth Strategy- i.e. *The District's GDP growth *A greater proportion of young people living in the District are attending local schools *More people living in the District (than is currently projected by Statistics New Zealand) <sup>53</sup>	Turning the curve (in comparison with the previous year/updated official projections) is evident in at least two of the key indicators

Rural Fire is transferred to Fire and Emergency New Zealand (FENZ) from 1 July 2017. A provision of \$39,000 was retained to cover the anticipated levy for 2017/18. The possible approval for an interest-free loan from Council to the Edale Home Trust Board was not foreshadowed in the Long Term Plan.

<sup>&</sup>lt;sup>53</sup> (a) In 2013, Rangitikei's GDP growth was -0.8% and trending downwards with an increasing divergence from the national trend.

<sup>(</sup>b) Based on latest available Statistics New Zealand population estimates (June 2013) and school enrolments for 2014 (TKI), 56% of residents of high school age were enrolled in local schools and trending upwards.

<sup>(</sup>c) Based on population projections from Statistics New Zealand (medium projection based on 2013 Census), the resident population is projected to decline from 14,450 in June 2013 to 13,900 in June 2028.

# **Community Well-being – Prospective Funding Impact Statement**

	2016/17 Annual Plan	2017/18 Long-term Plan	2017/18 Annual Plan
	(\$000)	(\$000)	(\$000)
Sources of operating funding			
General rates, uniform annual general charge, rates penalties	1,354	1,319	1,198
Targeted rates			
Subsidies and grants for operating purposes	202	123	138
Fees and charges	55	57	45
Interest and dividends from investments			
Local authorities fuel tax, fines, infringement fees, and other receipts			
Total operating funding (A)	1,611	1,499	1,381
Applications of operating funding			
Payment to staff and suppliers	1,372	1,238	1,185
Finance costs	1	1	1
Internal charges and overheads applied	208	228	183
Other operating funding applications			
Total applications of operating funding (B)	1,581	1,467	1,369
Surplus (deficit) of operating funding (A - B)	30	32	12
Sources of capital funding			
Subsidies and grants for capital expenditure			
Development and financial contributions			
Increase (decrease) in debt	(2)	(2)	(2)
Gross proceeds from sale of assets			
Lump sum contributions			
Other dedicated capital funding			
Total sources of capital funding (C)	(2)	(2)	(2)
Application of capital funding			
Capital expenditure			
- to meet additional demand			
- to improve the level of service			
- to replace existing assets	5	5	0
Increase (decrease) in reserves	23	25	10
Increase (decrease) in investments			
Total applications of capital funding (D)	28	30	10
Surplus (deficit) of capital funding (C - D)	(30)	(32)	(12)
Funding balance ((A - B) + (C - D))	0	0	0
Note: Depreciation expense not included above	41	40	5



**Enlivening Centennial Park, Marton** 



# **Rangitikei District Council**

**Prospective Financial Statements** 

Annual Plan 2017-2018

# **Prospective Financial Statements**

The Council's Annual Plan covers the period 1 July 2017 to 30 June 2018. The Plan includes both operating and capital expenditure: in this section, information is only at a summary level. More detailed information can be found in the sections on each activity.

The financial information in the Annual Plan is a forecast in accordance with New Zealand International Financial Reporting Standards for Public Benefit Entities (NZ IFRS PBE). The financial information contained in the Annual Plan may not be appropriate for any other purposes. Certain assumptions have been made at the date these statements were prepared as to future events, and as to actions Council reasonably expects to undertake. Actual results may vary materially from these forecasts, depending upon changes of circumstance that may arise during the period. In reprojecting the 2016/17 figures known events, such as the delay of certain capital projects, have been taken into account.

The prospective financial statements were authorised for issue by the Rangitikei District Council on 25 May 2017. The Rangitikei District Council is responsible for the prospective financial statements and for the assumptions which underpin all required disclosures (including the prospective financial statements). The actual results have been incorporated into this Annual Plan. The prospective financial statements are updated annually as part of the annual plan/long-term plan process.

# Prospective Statement of Comprehensive Revenue and Expense

For the year ending 30 June 2018

	2016/17 Annual Plan (\$000)	2017/18 Long-term Plan (\$000)	2017/18 Annual Plan (\$000)
Revenue from non-exchange transactions			
Rates	20,461	21,120	20,796
Subsidies and grants	14,715	6,781	10,558
Other revenue	2,632	2,648	2,628
Revenue from exchange transactions			
Finance revenue	228	288	240
Other revenue	118	86	86
Total operating revenue	38,154	30,923	34,308
Expenditure			
Depreciation and amortisation expense	10,235	10,795	10,488
Personnel costs	3,138	2,772	3,411
Finance costs	379	1,227	280
Other expenses	17,898	16,950	16,978
Total operating expenditure	31,650	31,744	31,157
Operating surplus (deficit) before tax	6,504	(821)	3,151
Income tax expense	0	0	0
Net surplus (deficit) after tax	6,504	(821)	3,151
Other comprehensive revenue and expense			
Gain on revaluation of infrastructural assets	14,679	0	0
Gain on revaluation of land and buildings	0	0	0
Total other comprehensive revenue and expenses	14,679	0	0
Total comprehensive revenue and expense	21,183	(821)	3,151

# **Prospective Statement of Changes in Net Assets/Equity**

For the year ending 30 June 2018

	2016/17 Annual Plan (\$000)	2017/18 Long-term Plan (\$000)	2017/18 Annual Plan (\$000)
Balance as at 1 July	475,206	496,285	490,108
Total comprehensive for the year	21,183	(821)	3,151
Balance as at 30 June	496,389	495,464	493,259

# **Prospective Statement of Financial Position**

For the year ending 30 June 2018

	2016/17 Annual Plan	2017/18 Long-term Plan	2017/18 Annual Plan
	(\$000)	(\$000)	(\$000)
Assets			
CURRENT ASSETS			
Cash and cash equivalents	2,312	2,603	3,642
Debtors and other receivables from non-exchange transactions	3,720	3,182	3,438
Debtors and other receivables from exchange transactions	125	96	282
Prepayments	11	11	115
Other financial assets	522	2,515	0
Total current assets	6,690	8,407	7,477
NON-CURRENT ASSETS			
Plant, property and equipment	507,604	512,938	503,906
Intangible assets	0	5	38
Forestry assets	64	28	304
Other financial assets			
Corporate bonds	3,510	4,101	2,553
Investments in CCOs and other similar entities	29	27	67
Total non-current assets	511,207	517,099	506,868
Total assets	517,897	525,506	514,345
Liabilities			
Current liabilities			
Creditors and other payables	4,273	3,809	5,786
Employee entitlements	259	240	363
Income in advance	538	347	532
Borrowings	1,532	1,843	1,638
Total current liabilities	6,602	6,239	8,319
Non-current liabilities			
Employee entitlements	14	13	13
Provisions	292	392	270
Borrowings	14,601	23,398	12,484
Total non-current liabilities	14,907	23,803	12,767
Total liabilities	21,509	30,042	21,086
Net assets	496,389	495,464	493,259
Equity			
Accumulated comprehensive revenue and expense	444,962	443,314	442,859
Asset revaluation reserves	46,208	45,766	45,731
Special and restricted reserves	5,219	6,384	4,669
Total equity	496,389	495,464	493,259

# **Prospective Statement of Cash Flows**

For the year ending 30 June 2018

	2016/17 Annual Plan	2017/18 Long-term Plan	2017/18 Annual Plan
	(\$000)	(\$000)	(\$000)
Cash flows from operating activities			
Receipts from rates revenue	20,461	21,120	20,796
Receipts from other revenue	17,349	9,420	13,162
Interest received	228	288	240
Dividends received	0	0	0
Payments for suppliers and employees	(20,963)	(19,669)	(20,321)
Interest paid	(379)	(1,227)	(280)
Net cash inflow (outflow) from operating activities	16,696	9,932	13,597
Cash flows from investing activities			
Receipts from sale of property, plant and equipment	565	0	1,065
Receipts from sale of investments	0	0	0
Acquisition of investments	0	0	0
Purchases of property, plant and equipment	(32,022)	(13,358)	(28,593)
Purchases of intangible assets	0	0	0
Net cash inflow (outflow) from investing activities	(31,457)	(13,358)	(27,528)
Cash flows from financing activities			
Proceeds from borrowings	12,724	5,872	13,389
Repayment of borrowings	(1,356)	(1,647)	(1,155)
Net cash inflow (outflow) from financing activities	11,368	4,225	12,234
Net increase (decrease) in cash and cash equivalents	(3,393)	798	(1,698)
Cash and cash equivalents at the beginning of the year	5,705	1,805	5,340
Cash and cash equivalents at the end of the year	2,312	2,603	3,642

## Notes – Reserves

		Balance 2017	Deposits	With- drawals	Balance 2018
Special and restricted reserves (*		(\$000)	(\$000)	(\$000)	(\$000)
denotes restricted reserves)					
Name of reserve and (activity)	Purpose				
Aquatic (Swimming pools)	Replacement of swimming pools	300	75	305	70
Bulls courthouse* (Property)	Maintenance of courthouse building	43	2		46
Flood damage (Roading)	Road maintenance due to flooding	588	218		806
General purpose	Capital works	2,402	0		2,402
Haylock park* (Parks)	Additional reserve area at park	28	2		29
Hunterville rural water (Water)	Future loop line	189	10		200
Keep Taihape beautiful* (Property)	Enhancement of Taihape	20	0		20
Marton land subdivision* (Parks)	Improvements to recreational land	407	22		430
Marton marae* (Property)	Marton Marae project	4	0		4
McIntyre recreation* (Parks)	Maintenance or upgrades of park	23	1		25
Putorino rural water (Water)	Maintenance of scheme dam	19	1		20
Ratana sewer (Sewerage)	Capital works	24	1		26
Revoked reserve land (Parks)	Offset costs of other revoked land and buildings	238	0		238
Rural housing loan (Property)	No longer required	150	0		150
Rural land subdivision* (Parks)	Improvements to reserves land	191	11	90	112
Santoft domain* (Parks)	Maintenance or upgrades of park	86	5		91
Total special and restricted reserves		4,715	349	395	4,669
			Balance 2017	Revalua- tions	Balance 2018
			(\$000)	(\$000)	(\$000)
Asset revaluation reserves					
Land			2,711	0	2,711
Buildings			5,468	0	5,468
Sewerage systems			8,496	0	8,496
Water supplies			12,620	0	12,620
Stormwater network			8,174	0	8,174
Roading network			7,989	0	7,989
			45,458	0	45,458
Fair value through equity			273	0	273
Total asset revaluation reserves			45,731	0	45,731

# Reconciliation of funding impact statement to comprehensive revenue and expenses statement

	2016/17 Annual Plan	2017/18 Long-term Plan	2017/18 Annual Plan
	(\$000)	(\$000)	(\$000)
Total operating revenue from funding impact statement	27,486	27,575	27,378
Total revenue from comprehensive revenue and expenses statement	38,153	30,923	34,308
Variance	10,667	3,348	6,929
Reconciling item			
Subsidies and grants for capital expenditure	10,667	3,348	6,929
Total operating expenditure from funding impact statement	21,441	20,975	20,695
	21,441	20,975	20,095
Total operating expenditure from comprehensive revenue and expenses statement	31,650	31,744	31,157
Variance	10,209	10,769	10,462
Reconciling item			
Depreciation	10,235	10,795	10,488
Landfill after-care unwind	(26)	(26)	(26)
Cost of forestry harvested	0	0	0
Total reconciling items	10,209	10,769	10,462
Rates			
General rate	2,214	1,908	1,774
Uniform annual general charge	4,270	4,169	4,221
Targeted rates			
Roading	6,147	6,075	6,748
Solid waste	488	441	525
Sewerage	2,007	2,613	2,140
Water	3,405	3,860	3,508
Water by volume (targeted rates for water)	1,232	1,255	1,266
Storm water	637	735	552
Community	61	64	61
Total rates	20,461	21,120	20,796

# Whole of Council – Funding Impact Statement

For the year ending 30 June 2018

	2016/17		
	Annual Plan	Long-term Plan	Annual Plan
	(\$000)	(\$000)	(\$000)
Sources of operating funding	6,600	6.574	C 405
General rates, uniform annual general charge, rates penalties	6,682	6,571	6,495
Targeted rates	13,820	15,043	14,801
Subsidies and grants for operating purposes	3,560	3,433	3,628
Fees and charges	2,154	2,108	2,093
Interest and dividends from investments	224	288	240
Local authorities fuel tax, fines, infringement fees, and other receipts	130	131	121
Total operating funding (A)	26,570	27,574	27,378
Applications of operating funding			
Payment to staff and suppliers	19,372	19,748	20,415
Finance costs	402	1,227	280
Other operating funding applications			
Total applications of operating funding (B)	19,774	20,975	20,695
Surplus (deficit) of operating funding (A - B)	6,796	6,599	6,683
Sources of capital funding			
Subsidies and grants for capital expenditure	3,847	3,348	6,929
Development and financial contributions			
Increase (decrease) in debt	9,696	4,209	12,218
Gross proceeds from sale of assets	0	0	1,065
Lump sum contributions			
Other dedicated capital funding			
Total sources of capital funding (C)	13,543	7,557	20,212
Application of capital funding			
Capital expenditure			
- to meet additional demand			
- to improve the level of service	9,308	1,962	13,733
- to replace existing assets	9,684	11,396	14,861
Increase (decrease) in reserves	347	798	(1,698)
Increase (decrease) in investments	1,000	0	0
Total applications of capital funding (D)	20,339	14,156	26,895
Surplus (deficit) of capital funding (C - D)	(6,796)	(6,599)	(6,683)
Funding balance ((A - B) + (C - D))	0	0	0
			-
Note: Depreciation expense not included above	9,798	10,795	10,488

# **Rate Types**

# For the year ending 30 June 2018

Source of Funding	Categories of Land	Calculation Base	Rate or Charge (inc GST)	Funding Required (inc GST)
	NOTE:	SUIP = separately used or in	habited part o	f a rating unit
General Rate (funds activities listed on next page)	All rating units (excl Defence land)	Capital value	\$0.000566	\$2,035,836
	Defence land	Land value	\$0.000873	\$4,488
Uniform Annual General Charge (funds activities listed on next page)	All rating units	Fixed amount per SUIP	\$641.70	\$4,853,815
Targeted Rates				
Community Services (funds Taihape and Ratana Community	All rating units in Taihape Community Board area	Fixed amount per rating unit	\$31.04	\$52,986
Boards)	All rating units in Ratana Community Board area	Fixed amount per rating unit	\$157.81	\$17,044
Solid Waste Disposal (funds Rubbish and Recycling)	All rating units	Fixed amount per SUIP	\$79.78	\$603,430
Roading (funds Roading and Footpaths)	All rating units (excl Defence land)	Capital value	\$0.002153	\$7,743,627
	Defence land	Land value	\$0.003321	\$17,071
Wastewater public good (funds Sewerage)	All rating units	Fixed amount per SUIP	\$88.94	\$672,851
Wastewater connected (funds Sewerage)	Rating units connected to wastewater schemes within the district	Fixed amount per number of water closets and urinals in the rating unit	\$382.82	\$1,788,552
Water public good (funds water)	All rating units	Fixed amount per SUIP	\$160.58	\$1,214,778
Water connected (funds water)	Rating units connected to Marton, Bulls, Taihape, Mangaweka, Ratana schemes: Residential	Fixed amount per SUIP	\$630.43	¢2 812 000
	Rating units connected to Marton, Bulls, Taihape, Mangaweka, Ratana schemes: Non-residential	Fixed amount per rating unit	\$630.43	\$2,812,960
Water by volume (funds water)	Marton, Bulls, Taihape, Mangaweka, Ratana schemes	Fixed amount per cu metre in excess of 250m3 per annum	\$1.99	\$401,951
	Bulls Riverlands	Fixed amount per cu metre in excess of 250m3 per annum	\$1.39	\$210,793
Hunterville urban (funds water)	Connected rating units	Fixed amount per cu metre	\$3.58	\$103,581
Hunterville rural (funds water)	Connected rating units	Fixed amount per unit or part unit***	\$285.00	\$502,289
Erewhon rural (funds water)	Connected rating units	Fixed amount per unit or part unit***	\$121.05	\$231,047
Omatane rural (funds water)	Connected rating units	Fixed amount per unit or part unit***	\$70.09	\$6,674
Putorino rural (funds water)	Connected rating units	Land value	\$0.000765	\$6,187
Stormwater public good (funds stormwater)	All rating units	Fixed amount per SUIP	\$23.46	\$177,438
Stormwater urban (funds stormwater)	Marton, Bulls, Taihape, Mangaweka, Ratana, Hunterville	Fixed amount per rating unit (as identified on rating maps available to view on Council's website)	\$110.52	\$457,565
Total Rates Required	(Inclusive of GST)			\$23,914,964
***Fixed amount per unit or part unit A unit of water is equivalent to 365m3.				

Source of Funding	Categories of Land	Calculation Base	Rate or Charge (inc GST)	Funding Required (inc GST)
· · · · · · · · · · · · · · · · · · ·				

#### Separately Used or Inhabited Part (SUIP)

A separately used or inhabited part of a rating unit includes any portion inhabited or used by [the owner/a person other than the owner], and who has the right to use or inhabit that portion by virtue of a tenancy, lease, licence, or other agreement. This definition includes separately used parts, whether or not actually occupied at any particular time, which are used by the owner for rental (or other form of occupation) on an occasional or long term basis by someone other than the owner. For the purpose of this definition, vacant land and vacant premises offered or intended for use or habitation by a person other than the ratepayer and usually used as such is to be treated as separately used. Any part of a rating unit that is used as a home occupation and complies with the permitted activity performance standards in the District Plan is not be treated as separately used. For the avoidance of doubt, a rating unit that has a single use or occupation is treated as having one separately used or inhabited part.

#### **Residential Rating Units**

Any rating unit primarily used for residential purposes and those parts of a rating unit that are used as residences. It includes all nonrateable properties that are liable for water, wastewater and refuse collection charges under section 9 of the Local Government (Rating) Act 2002 which, if rateable, would be primarily used for residential purposes or have parts of a rating unit that are used as residences.

#### **Non-Residential Rating Units**

Any rating unit that is not included in the residential category. It includes all non-rateable properties that are liable for water, wastewater and refuse collection charges under section 9 of the Local Government (Rating) Act 2002 which, if rateable, would not be included in the residential differential.

#### Lump Sum Rates

The Council does not accept lump sum contributions in respect of any targeted rate.

# **Allocation of UAGC to Activities**

For the year ending 30 June 2018

#### The table below show how the UAGC is apportioned to activities (as determined by the Revenue and Financing Policy)

	Amount
Council	\$122.77
Council Committees	\$21.88
Elections	\$2.32
Swimming Pools	\$127.11
Public Toilets	\$33.65
Cemeteries	\$30.21
Libraries	\$117.60
Parks and Reserves	\$154.55
Dog Control	\$11.56
Stock Ranging	\$3.33
Refuse (Litter) Collection	\$16.72
TOTAL	\$641.70

## **Allocation of General Rate to Activities**

For the year ending 30 June 2018

The table below shows how the general rate is apportioned to activities per \$100,000 of capital value

	Amount
Community Awards	\$0.07
Property	\$2.28
Building Inspection	\$5.88
District Planning	\$4.80
Dog Control	\$1.71
Health and General Inspection	\$1.41
Resource Consents	\$1.23
Stock Ranging	\$0.49
Information Centres	\$8.48
District Promotions	\$13.15
Civil Defence	\$4.08
Rural Fire	\$1.08
Halls	\$8.32
Rural Water	\$2.32
Computers and Vehicles	\$1.30
TOTAL	\$56.60

# **Examples of Impacts of Rating Proposals**

For the year ending 30 June 2018

Location	Land Value	Capital Value	Proposed 2017/18	Actual 2016/17	Difference	Percentage
KOITIATA	60.000	205 000	1 552	1 400	50	2 720/
Koitiata	60,000	205,000	1,552	1,496	56	3.73%
Koitiata	60,000	130,000	1,348	1,295	53	4.08%
Koitiata	60,000	132,000	1,353	1,300	53	4.10%
Koitiata	60,000	100,000	1,266	1,215	51	4.22%
Taihape	195,000	500,000	3,891	3,845	46	1.21%
Taihape	81,000	220,000	3,130	3,094	36	1.17%
Taihape	160,000	265,000	2,870	2,844	26	0.90%
Taihape	65,000	180,000	2,639	2,617	22	0.83%
Taihape	39,000	139,000	378	372	6	1.58%
Taihape	65,000	117,000	2,467	2,448	19	0.79%
Taihape	105,000	360,000	3,128	3,099	29	0.93%
TAIHAPE NON-COMMERCIAL						
Taihape	47,000	265,000	2,870	2,844	26	0.90%
Taihape	47,000	180,000	2,639	2,617	22	0.83%
Taihape	55,000	155,000	4,578	4,529	49	1.09%
Taihape	1,500	103,000	2,429	2,410	19	0.80%
Taihape	23,000	112,000	2,454	2,434	20	0.81%
Taihape	23,000	265,000	2,870	2,844	26	0.90%
Taihape	1,000	39,000	2,255	2,239	16	0.73%
Taihape	16,000	40,000	2,258	2,242	16	0.71%
HUNTERVILLE COMMERCIAL						
Hunterville	60,000	390,000	5,303	5,123	180	3.51%
Hunterville	65,000	335,000	3,547	3,453	94	2.72%
Hunterville	43,000	245,000	2,154	2,100	54	2.56%
Hunterville	40,000	51,000	1,626	1,580	46	2.94%
Hunterville	10,000	40,000	1,597	1,551	46	2.94%
HUNTERVILLE NON-COMMERC						
Hunterville	95,000	270,000	2,222	2,167	55	2.53%
Hunterville	31,000	190,000	2,004	1,953	51	2.63%
Hunterville	21,000	114,000	1,798	1,749	49	2.78%
Hunterville	14,000	115,000	1,307	1,255	52	4.15%
Hunterville	16,000	87,000	1,724	1,677	47	2.82%
Hunterville	12,000	58,000	1,152	1,102	50	4.55%
MARTON COMMERCIAL						
Marton	88,000	225,000	5,083	5,038	45	0.89%
Marton	63,000	280,000	4,714	4,736	(22)	-0.45%
Marton	40,000	175,000	2,594	2,574	20	0.78%
Marton	85,000	160,000	2,553	2,534	19	0.76%
Marton	54,000	160,000	3,375	3,381	(6)	-0.18%
Marton	58,000	100,000	2,581	2,559	22	0.88%

Location	Land Value	Capital Value	Proposed 2017/18	Actual 2016/17	Difference	Percentage
MARTON INDUSTRIAL						
Marton	148,000	680,000	4,350	4,298	52	1.20%
Marton	64,000	1,200,000	7,103	6,988	115	1.65%
Marton	68,000	420,000	3,260	3,231	29	0.90%
MARTON NON-COMMERCIA		120,000	3,200	3,231	25	0.5070
Marton	82,000	385,000	3,165	3,120	45	1.44%
Marton	96,000	445,000	3,328	3,298	30	0.91%
	72,000	260,000	2,825	2,802	23	0.82%
Marton					-	
Marton	56,000	205,000	2,676	2,655	21	0.77%
Marton	73,000	175,000	2,594	2,574	20	0.78%
Marton	34,000	123,000	2,070	2,064	6	0.28%
Marton	66,000	133,000	2,480	2,462	18	0.72%
Marton	56,000	123,000	2,453	2,435	18	0.72%
Marton	46,000	124,000	2,455	2,438	17	0.71%
Marton	46,000	80,000	2,336	2,320	16	0.68%
Marton	34,000	80,000	2,336	2,320	16	0.68%
Marton	18,000	65,000	2,295	2,280	15	0.65%
Marton	23,000	52,000	2,260	2,245	15	0.65%
BULLS COMMERCIAL						
Bulls	125,000	1,000,000	5,028	4,970	58	1.17%
Bulls	113,000	430,000	3,287	3,258	29	0.90%
Bulls	160,000	280,000	4,504	4,465	39	0.88%
Bulls	75,000	210,000	2,689	2,668	21	0.79%
Bulls	140,000	155,000	2,540	2,521	19	0.74%
BULLS NON-COMMERCIAL	,	200,000	_)0 ! 0	_,=		0
Bulls	81,000	590,000	13,761	13,583	178	1.31%
Bulls	82,000	240,000	2,771	2,749	22	0.79%
Bulls	57,000	200,000	2,662	2,641	21	0.79%
Bulls	54,000	147,000	2,518	2,499	19	0.75%
Bulls	45,000	143,000	2,507	2,489	18	0.72%
Bulls	39,000	143,000	2,507	2,489	18	0.72%
Bulls	48,000	117,000	2,436	2,419	17	0.71%
Bulls	54,000	76,000	2,325	2,309	16	0.69%
TURAKINA						
Turakina	23,000	131,000	1,351	1,298	53	4.06%
Turakina	54,000	195,000	1,525	1,469	55	3.75%
RATANA	12,000	126,000	2 6 4 6	2.649	(2)	0.00%
Ratana	12,000 12,000	136,000 72,000	2,646	2,648 2,476	(2)	-0.08% -0.17%
Ratana Ratana	12,000	63,000	2,472 2,447	2,478	(4)	-0.17%
Ratana	12,000	52,000	2,447	2,432	(5)	-0.19%
RURAL NORTH	12,000	52,000	2,417	2,422	(3)	-0.1576
Erewhon	8,075,000	9,600,000	30,106	29,535	571	1.93%
Erewhon	8,450,000	9,650,000	28,253	27,775	478	1.72%
Erewhon	4,322,000	5,291,000	16,403	16,097	306	1.90%
Erewhon	3,970,000	5,020,000	14,672	14,424	248	1.72%
Ruanui	2,350,000	3,050,000	10,311	10,093	218	2.16%
Awarua	1,380,000	1,800,000	6,913	6,745	168	2.49%

#### Rangitikei District Council | Annual Plan – 2017-2018

Location	Land Value	Capital Value	Proposed 2017/18	Actual 2016/17	Difference	Percentage
Те Кариа	900,000	1,220,000	4,342	4,245	97	2.29%
Erewhon	580,000	690,000	2,901	2,824	77	2.23%
Kiwitea	375,000	500,000	2,301	2,824	70	3.01%
Awarua	200,000	400,000	2,385	2,047	66	3.22%
Ohingaiti	29,000	265,000	1,746	1,686	60	3.55%
Awarua	15,000	205,000	1,610	1,552	58	3.74%
Ohingaiti	6,500	62,000	1,194	1,142	52	4.56%
MANGAWEKA	0,500	02,000	1,194	1,142	52	4.50%
Mangaweka	14,000	106,000	2,437	2,418	19	0.80%
Mangaweka	14,000	82,000	2,437	2,354	19	0.77%
Mangaweka	14,000	57,000	2,304	2,287	10	0.75%
Mangaweka	14,000	45,000	2,304	2,255	17	0.74%
RURAL SOUTH	14,000	43,000	2,272	2,233	17	0.7470
Rangitoto	14,200,000	15,850,000	49,055	48,143	912	1.89%
Rangatira	9,700,000	13,350,000	41,264	40,449	815	2.02%
Rangatira	3,575,000	3,800,000	10,330	10,182	148	1.46%
Porewa	4,640,000	5,730,000	18,560	18,191	369	2.03%
Whangaehu	2,230,000	3,070,000	10,335	10,119	216	2.13%
Porewa	3,510,000	4,060,000	14,020	13,717	303	2.21%
Pukepapa	1,475,000	1,770,000	5,806	5,689	117	2.06%
Pukepapa	690,000	1,125,000	4,794	4,749	45	0.94%
Porewa	930,000	1,250,000	4,393	4,296	97	2.25%
Pukepapa	108,000	375,000	2,644	2,614	30	1.16%
Scotts Ferry	50,000	155,000	1,416	1,362	54	3.95%
Scotts Ferry	50,000	140,000	1,375	1,322	53	4.01%
Scotts Ferry	50,000	130,000	1,348	1,295	53	4.08%
Otakapu	23,000	131,000	1,351	1,298	53	4.05%
Rangitoto	108,000	300,000	1,810	1,751	59	3.37%
RURAL LARGE DAIRY/PASTOR						
Otairi	1,109,000	1,600,000	5,344	5,233	111	2.12%
Whangaehu	1,200,000	1,230,000	3,344	3,296	48	1.45%
Rangatira	2,300,000	3,890,000	12,564	12,316	248	2.01%
Rangatira	5,500	9,000	24	24	0	1.94%
Rangatira	1,950,000	2,500,000	7,791	7,645	146	1.91%
Porewa	3,000,000	4,110,000	13,162	12,906	256	1.98%
RURAL SOUTH INDUSTRIAL						
Porewa	275,000	4,840,000	14,782	14,577	205	1.41%
Rangitoto	270,000	2,600,000	8,063	7,913	150	1.89%

# **Accounting Policies**

#### **Reporting Entity**

The Rangitikei District Council (the Council) is a territorial authority established under the Local Government Act 2002 (LGA) and is domiciled and operates in New Zealand. The relevant legislation governing the Council's operations includes the LGA and the Local Government (Rating) Act 2002.

The Council provides local infrastructure, local public services, and performs regulatory functions to the community. The Council does not operate to make a financial return.

The Council has designated itself as a public benefit entity for financial reporting purposes.

The prospective financial statements of the Council are for the year ending 30 June 2018. Actual financial results for the period covered are likely to vary from the information presented in this annual plan.

#### **Basis of Preparation**

The prospective financial statements have been prepared on the going concern basis, and the accounting policies have been applied consistently throughout the period.

#### Statement of compliance

The prospective financial statements of the Council have been prepared in accordance with the requirements of the Local Government Act 2002, which includes the requirement to comply with generally accepted accounting practice in New Zealand (NZ GAAP).

The financial statements have been prepared in accordance with Tier 1 Public Benefit Entity (PBE) accounting standards.

These prospective financial statements comply with PBE standards

#### Presentation currency and rounding

The financial report is presented in New Zealand dollars, and all values are rounded to the nearest thousand dollars (\$000) unless otherwise stated.

#### Standards issued and not yet effective and not early adopted

There are currently no standards that have been issued which are not yet effective.

#### Significant Accounting Policies

#### Revenue

Revenue is measured at the fair value of the consideration received or receivable, taking into account contractually defined terms of payment and excluding taxes or duty.

The specific accounting policies for significant revenue items are explained below:

#### Revenue from non-exchange transactions

#### General and targeted rates

General and targeted rates are set annually and invoiced within the year. The Council recognises revenue from rates when the Council has set the rates and provided the rates assessment. The Council considers the payment of rates by instalments is not sufficient to require discounting of rates receivables and subsequent recognition of interest revenue.

Rates arising from late payment penalties are recognised as revenue when rates become overdue.

# New Zealand Transport Agency roading subsidies

The Council receives funding assistance from the New Zealand Transport Agency, which subsidises part of the costs of maintenance and capital expenditure on the local roading infrastructure. The subsidies are recognised as revenue upon entitlement, as conditions pertaining to eligible expenditure have been fulfilled.

#### Other grants received

Other grants are recognised as revenue when they become receivable unless there is an obligation in substances to return the funds if conditions of the grant are not met. If there is such an obligation, the grants are initially recorded as grants received in advance and recognised as revenue when conditions of the grant are satisfied.

#### Vested assets

Where a physical asset is acquired for nil or nominal consideration, the fair value of the asset received is recognised as income unless there is a use or return condition attached to the asset.

#### Direct charges – subsidised

#### Rendering of services - subsidised

Rendering of services at a price that is not approximately equal to the value of the service provided by the Council is considered a non-exchange transaction. This includes rendering of services where the price does not allow the Council to fully recover the cost of providing the service (such as building consents, dog licensing, etc.), and where the shortfall is subsidised by income from other activities, such as rates. Generally there are no conditions attached to such revenue.

Revenue from such subsidised services is recognised when the Council issues the invoice or bill for the service. Revenue is recognised as the amount of the invoice or bill, which is the fair value of the cash received or receivable for the service. Revenue is recognised by reference to the stage of completion of the service to the extent that the Council has an obligation to refund the cash received from the service (or to the extent that the customer has the right to withhold payment from the Council) if the service is not completed.

#### Sale of goods – subsidised

A sale of goods at a price that is not approximately equal to the value of the goods provided by the Council is considered a non-exchange transaction. This includes sales of goods where the price does not allow the Council to fully recover the cost of producing the goods (such as the supply of bulk water), and where the shortfall is subsidised by income from other activities such as rates.

Revenue from the sale of such subsidised goods is recognised when the Council issues the invoice or bill for the goods. Revenue is recognised at the amount of the invoice or bill, which is the fair value of the cash received or receivable for the goods.

#### Revenue from exchange transactions

#### Direct charges – full cost recovery

#### Sale of goods – full cost recovery

Revenue from the sale of goods (such as recyclable materials) is recognised when the significant risks and rewards of ownership of the goods have passed to the buyer. Usually this is on delivery of the goods, and when the amount of revenue can be measured reliably. It is probable that the economic benefits or service potential associated with the transaction will flow to the Council.

#### Interest and dividends

Interest revenue is recognised using the effective interest method. Interest revenue on an impaired financial asset is recognised using the original effective interest rate.

Dividends are recognised when the right to receive payment has been established. When dividends are declared from pre-acquisition surpluses, the dividend is deducted from the costs of the investment.

#### Expenses

Expenses are measured at the fair value of the consideration paid or payable, taking into account contractually defined terms of payment and excluding taxes or duty.

The specific accounting policies for significant expense items are explained below

#### **Borrowing costs**

All borrowing costs are expensed in the period they occur. Borrowing costs consist of interest and other costs that the Council incurs in connection with the borrowing of funds. The Council has chosen not to capitalise borrowing costs directly attributable to the acquisition, construction, or production of assets.

#### Grants

Non-discretionary grants are those grants that are awarded if the grant application meets the specified criteria and are recognised as expenditure when an application that meets the specified criteria for the grant has been received

Discretionary grants are those grants where the Council has no obligation to award on receipt of the grant application and are recognised as expenditure when approved by the Council and the approval has been communicated to the applicant. The Council's grants awarded have no substantive conditions attached.

#### Income tax

Income tax expense includes current and deferred tax.

Current tax is the income tax payable on the taxable surplus for the year, plus any adjustments to income tax payable in respect of prior years. Current tax is calculated using rates (and tax laws) that have been enacted or substantively enacted by balance date.

Deferred tax is the amount of income tax payable or recoverable in future periods in respect of temporary differences and unused tax losses. Temporary differences are differences between the carrying amount of assets and liabilities in the financial statements and corresponding tax bases used in the computation of the taxable surplus.

Deferred tax is measured at the tax rates that are expected to apply when the asset is realised or the liability is settled, based on tax rates (and tax laws) that have been enacted or substantively enacted at balance date. The measurement of deferred tax reflects the tax consequences that would follow from the manner in which the Council expects to recover or settle the carrying amount of its assets and liabilities.

Deferred tax liabilities are generally recognised for all taxable temporary differences. Deferred tax assets are recognised to the extent that it is probable that taxable surpluses will be available against which the deductible temporary differences or tax losses can be utilised.

Deferred tax is not recognised if the temporary difference arises from the initial recognition of goodwill or from the initial recognition of an asset or liability in a transaction that is not a business combination, and at the time of the transaction, affects neither the accounting surplus nor the taxable surplus.

Current and deferred tax is recognised against the surplus or deficit for the period, except to the extent that it relates to a business combination, or to transactions recognised in other comprehensive revenue and expense or directly in equity.

#### **Operating leases**

An operating lease is a lease that does not transfer substantially all the risks and rewards incidental to ownership of the asset.

Lease payments under an operating lease are recognised as an expense on a straight-line basis over the lease term.

Lease incentives received are recognised in the surplus or deficit as a reduction of rental expense over the lease term.

#### Cash and cash equivalents

Cash and cash equivalents include cash on hand, deposits held at call with banks, other short-term highly liquid investments with original maturities of three months or less, and bank overdrafts.

Bank overdrafts are shown within borrowings in current liabilities in the statement of financial position.

#### Receivables

Short-term receivables are recorded at their face value, less any provision for impairment.

#### Other financial assets

Financial assets are initially recognised at fair value plus transaction costs, unless they are carried at fair value through surplus or deficit, in which case the transaction costs are recognised in the surplus or deficit.

Purchases and sales of financial assets are recognised on trade-date, the date on which the Council commits to purchase or sell the asset. Financial assets are derecognised when the rights to receive cash flows from the financial assets have expired or have been transferred, and the Council has substantially transferred the risks and rewards of ownership.

Financial assets are classified into the following categories for the purpose of measurement:

- fair value through surplus or deficit;
- loans and receivables;
- held to maturity investments; and
- fair value through other comprehensive revenue and expense.

The classification of a financial asset depends on the purpose for which the instrument was acquired.

#### Financial assets at fair value through surplus or deficit

Financial assets at fair value through surplus or deficit include financial assets held for trading. A financial asset is classified in this category if acquired principally for the purpose of selling in the short term or it is part of a portfolio of identified financial instruments that are managed together and for which there is evidence of short-term profit taking.

Financial assets acquired principally for the purpose of selling in the short term or part of a portfolio classified as held for trading are classified current assets.

After initial recognition, financial assets in this category are measured at their fair values with gains or losses on re-measurement recognised in the surplus or deficit.

#### Loans and receivables

Loans and receivables are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market. They are included in current assets, except for maturities greater than 12 months after the balance date, which are included in non-current assets.

After initial recognition, they are measured at amortised cost, using the effective interest method, less impairment. Gains and losses when the asset is impaired or derecognised are recognised in the surplus or deficit.

#### Held-to-maturity investments

Held to maturity investments are non-derivative financial assets with fixed or determinable payments and fixed maturities and there is the positive intention and ability to hold to maturity. They are included in current assets, except for maturities greater than 12 months after balance date, which are included in non-current assets.

After initial recognition, they are measured at amortised cost, using the effective interest method, less impairment. Gains and losses when the asset is impaired or derecognised are recognised in the surplus or deficit.

#### Fair value through other comprehensive revenue and expense

Financial assets at fair value through other comprehensive revenue and expense are those that are designated into the category at initial recognition or are not classified in any of the other categories above. They are included in non-current assets unless management intends to dispose of, or realise, the investment within 12 months of balance date. Council includes in this category:

- investments that it intends to hold long term but which may be realised before maturity; and
- shareholdings that it holds for strategic purposes

These investments are measured at their fair value, with gains and losses recognised in other comprehensive revenue and expense, except for impairment losses, which are recognised in the surplus or deficit.

On de-recognition, the cumulative gain or loss previously recognised in other comprehensive revenue and expense is reclassified from equity to the surplus or deficit.

#### Impairment of financial assets

Financial assets are assessed for objective evidence of impairment at each balance date. Impairment losses are recognised in the surplus or deficit.

#### Loans and other receivables, and held-to-maturity investments

Impairment is established when there is objective evidence that the Council will not be able to collect amounts due according to the original terms of the debt. Significant financial difficulties of the debtor, probability that the debtor will enter into bankruptcy, and default in payments are considered indicators that the asset is impaired. The amount of the impairment is the difference between the asset's carrying amount and the present value of estimated future cash flows, discounted using the original effective interest rate. For debtors and other receivables, the carrying amount of the asset is reduced through the use of an allowance account, and the amount of the loss is recognised in the surplus or deficit. When the receivable is uncollectable, it is written off against the allowance account. Overdue receivables that have been renegotiated are reclassified as current (that is, not past due). Impairment in term deposits, local authority stock, government bonds, and community loans, are recognised directly against the instrument's carrying amount.

## Financial assets at fair value through other comprehensive revenue and expense

For equity investments, a significant or prolonged decline in the fair value of the investment below its cost is considered objective evidence of impairment.

For debt investments, significant financial difficulties of the debtor, probability that the debtor will enter into bankruptcy, and default in payments are considered objective indicators that the asset is impaired.

If impairment evidence exists for investments at fair value through other comprehensive revenue and expense, the cumulative loss (measured as the difference between the acquisition cost and the current fair value, less any impairment loss on that financial asset previously recognised in the surplus or deficit) recognised in other comprehensive revenue and expense is reclassified from equity to the surplus or deficit.

Equity instrument impairment losses recognised in the surplus or deficit are not reversed through the surplus or deficit.

If in a subsequent period the fair value of a debt instrument increases and the increase can be objectively related to an event occurring after the impairment loss was recognised, the impairment loss is reversed in the surplus or deficit.

#### Non-current assets held for sale

Non-current assets held for sale are classified as held for sale if their carrying amount will be recovered principally through a sale transaction rather than through continuing use. Non-current assets for sale are measured at the lower of their carrying amount and fair value less costs to sell.

The criteria for held for sale classification is regarded as met only when the sale is highly probable and the asset is available for immediate distribution in its present condition. Actions required to complete the sale should indicate that it is unlikely that significant changes to the sale will be made or that the sale will be withdrawn. The Council must be committed to the distribution expected within one year from the date of classification.

Any impairment losses for write-downs of non-current assets held for sale are recognised in the surplus or deficit.

Any increases in fair value (less costs to sell) are recognised up to the level of any impairment losses that have been previously recognised.

Non-current assets (including those that are part of a disposal group) are not depreciated or amortised while they are classified as held for sale.

#### Property, plant and equipment

Property, plant and equipment consist of:

*Operational assets* – These include land, buildings, landfill post closure, library books, plant and equipment, and motor vehicles.

*Infrastructural assets* – Infrastructural assets are the fixed utility systems owned by the Council. Each asset class includes all items that are required for the network to function. For example, sewer reticulation includes reticulation piping and sewer pumps.

*Restricted assets* – Restricted assets are parks and reserves that provide benefit to the community and cannot be disposed of because of legal or other restrictions.

Land (operational and restricted) is measured at fair value, and buildings (operational and restricted), and infrastructural assets (except land under roads) are measured at fair value less accumulated depreciation. All other asset classes are measured at cost less accumulated depreciation and impairment losses.

#### Revaluation

Land and buildings (operational and restricted) and infrastructural assets (except land under roads) are revalued with sufficient regularity to ensure that their carrying amount does not differ materially from fair value and at least every three years. All other asset classes are carried at depreciated historical cost.

The carrying values of revalued assets are assessed annually to ensure that they do not differ materially from the asset's fair values. If there is a material difference, then the off-cycle asset classes are revalued.

Revaluations of property, plant and equipment are accounted for on a class-of-asset basis.

The net revaluation results are credited or debited to other comprehensive revenue and are accumulated to an asset revaluation reserve in equity for that class of asset. Where this would result in a debit balance in the asset revaluation reserve, this balance is not recognised in other comprehensive revenue and expense but is recognised in the surplus or deficit. Any subsequent increase on revaluation that reverses a previous decrease in value recognised in the surplus or deficit will be recognised first in the surplus or deficit up to the amount previously expensed, and then recognised in other comprehensive revenue and expense.

#### Additions

The cost of an item of property, plant and equipment is recognised as an asset if, and only if, it is probable that future economic benefits or service potential associated with the item will flow to the Council and the cost of the item can be measured reliably.

Work in progress is recognised at cost less impairment and is not depreciated.

In most instances, an item of property, plant and equipment is initially recognised at its cost. Where an asset is acquired through a non-exchange transaction, it is recognised at its fair value as at the date of acquisition.

#### Disposals

Gains or losses on disposal are determined by comparing the disposal proceeds with the carrying amount of the asset. Gains and losses on disposals are reported net in the surplus or deficit. When revalued assets are sold, the amounts included in asset revaluation reserves in respect of those assets are transferred to accumulated funds.

#### Subsequent costs

Costs incurred subsequent to initial acquisition are capitalised only when it is probable that future economic benefits or service potential associated with the item will flow to the Council and the cost of the item can be measured reliably.

The costs of day-to-day servicing of property, plant and equipment are recognised in the surplus or deficit as they are incurred

# Depreciation

Depreciation is provided on a straight-line basis on all property, plant and equipment other than land and road formation, at rates that will write off the cost (or valuation) of the assets to their estimated residual values over their useful lives. The useful lives of major classes of assets have been estimated as follows:

## Operational and restricted assets

## Buildings

Structure	50-170 years
Roof	40 years
Services	40-65 years
Internal fit out	15-40 years
Plant	30 years
Motor vehicles	6 years
Office equipment	10 years
Computer hardware	5 years
Library books	

# Infrastructural assets

#### **Roading network**

Top surface (seal)	3-16 years
Pavement sealed (base course)	67 years
Pavement unsealed (base course)	60 years
Formation	Not depreciated
Culverts	10-100 years
Footpaths	25-75 years
Drainage facilities	-
Traffic facilities and miscellaneous items	•
Street lights	50-70 years
Bridges	75-120 years
Water	
Pipes	30-90 years
Pump stations	=
Pipe fittings	=
Wastewater	
Pipes	50-100 years
Manholes	
Treatment plant	•
Stormwater	
Pipes	•
Manholes, cesspits	100 years
Waste transfer stations	50 years

#### Service concession arrangements

The Council may acquire infrastructural assets by entering into a service concession arrangement (SCA) with a private operator to build, finance and operate an asset over a specified period.

Assets acquired through a SCA are initially recognised at their fair value, with a corresponding liability. The asset is subsequently measured following the accounting policies above for property, plant and equipment.

The Council currently has not entered into any such SCA where a private operator has built and financed an asset.

The Council has only entered into SCAs where the Council itself owns the asset and any charges for services provided by the operator are recognised as an expense in the year to which it relates.

#### Intangible assets

#### Software acquisition

Acquired computer software licences are capitalised on the basis of the costs incurred to acquire and bring into use the specific software.

Staff training costs are recognised in the surplus or deficit when incurred.

Costs associated with maintaining computer software are recognised as an expense when incurred.

#### Easements

Easements are not considered material and any costs incurred are recognised in the surplus or deficit in the year in which they are incurred.

#### Carbon credits

Carbon credit purchases are recognised at cost on acquisition. They are not amortised, but are instead tested for impairment annually. They are derecognised when they are used to satisfy carbon emission obligations.

Free carbon credits received from the Crown are recognised at fair value on receipt. They are not amortised, but are instead tested for impairment annually. They are derecognised when they are used to satisfy carbon emission obligations.

#### Amortisation

The carrying value of an intangible asset with a finite life is amortised on a straight-line basis over its useful life. Amortisation begins when the asset is available for use and ceases at the date that the asset is derecognised. The amortisation charge for each period is recognised in the surplus or deficit.

The useful lives and associated amortisation rates of major classes of intangible assets have been estimated as follows:

Computer software...... 3-5 years

#### Impairment of property, plant and equipment and intangible assets

Property, plant and equipment and intangible assets subsequently measured at cost that have a finite useful life, are reviewed for impairment whenever events or changes in circumstances indicate that the carrying amount may not be recoverable. An impairment loss is recognised for the amount by which the asset's carrying amount exceeds its recoverable amount. The recoverable amount is the higher of an assets fair value less cost to sell and value in use.

If an asset's carrying amount exceeds its recoverable service amount, the asset is regarded as impaired and the carrying amount is written down to the recoverable amount. The total impairment loss is recognised in the surplus or deficit. The reversal of an impairment loss is recognised in the surplus or deficit.

## Value in use for non-cash-generating assets

Non-cash-generating assets are those assets that are not held with the primary objective of generating a commercial return.

For non-cash-generating assets, value in use id determined by using the approach based on either a depreciated replacement cost approach, restoration cost approach, or a service units approach. The most appropriate approach used to measure value in use depends on the nature of the impairment and availability of information.

#### Value in use for cash-generating assets

Cash-generating assets are those assets that are held with the primary objective of generating a commercial return.

The value for cash-generating assets and cash-generating units is the present value of expected future cash flows.

#### Forestry assets

Standing forestry assets are independently revalued annually at fair value less estimated costs to sell for one growth cycle. Fair value is determined based on the present value of expected net cash flows discounted at a current market determined rate. This calculation is based on existing sustainable felling plans and assessments regarding growth, timber prices, felling costs, and silviculture costs and takes into consideration environmental, operational and market restrictions.

Gains or losses arising from a change in fair value less estimated costs to sell are recognised in the surplus or deficit.

Forestry maintenance costs are recognised in the surplus or deficit when incurred.

#### Payables

Short-term payables are recorded at their face value.

#### Borrowings

Borrowings are initially recognised at their fair value plus transaction costs. After initial recognition, all borrowings are measured at amortised cost using the effective interest method.

Borrowings are classified as current liabilities unless the Council has an unconditional right to defer settlement of the liability for at least 12 months after balance date.

#### Employee benefits

Short-term employee entitlements

Employee benefits expected to be settled within 12 months of balance date are measured at nominal values based on accrued entitlements at current rates of pay. These include salary and wages, and holiday pay.

These include salaries and wages accrued up to balance date, annual leave earned to but not yet taken at balance date.

Long-term employee entitlements

Long-term employee entitlements consists of long service leave that is payable beyond 12 months and have been calculated on the likely future entitlements accruing to staff, based on the years of service, years to entitlement, the likelihood that staff will reach the point of entitlement and current salary. As there are few staff members that are actually entitled to long service leave, the total accrual is not considered to be material and no actuarial basis has been used.

#### Presentation of employee entitlements

Annual leave, vested long service leave, and non-vested long service leave expected to be settled within 12 months of balance date, are classified as a current liability. All other employee entitlements are classified as a non-current liability.

#### Superannuation schemes

Obligations for contributions to KiwiSaver are accounted for as defined contribution superannuation schemes and are recognised as an expense in the surplus or deficit when incurred.

#### Provisions

A provision is recognised for future expenditure of uncertain amount and timing where there is a present obligation (either legal or constructive) as a result of a past event, it is probable that an outflow of future economic benefits will be required to settle the obligation, and a reliable estimate can be made of the amount of the obligation.

Provisions are measured at the present value of the expenditure expected to be required to settle the obligation using a pre-tax discount rate base that reflects current market assessments of the time value of money and the risks specific to the obligation. The increase in the provision due to the passage of time is recognised as an interest expense and is included "finance costs".

#### Landfill aftercare

The Council has a legal obligation to provide on-going maintenance and monitoring service of its closed landfills.

The provision is measured based on the present value of future cash flows expected to be incurred, taking into account future events including new legal requirements and known improvements in technology. The provision includes all costs associated with landfill post closure.

The discount rate used is a pre-tax rate that reflects current market assessments of the time value of money and the risks specific to the Council.

#### Equity

Equity is the community's interest in the Council and is measured as the difference between total assets and total liabilities. Equity is disaggregated and classified into the following components:

- accumulated surplus/(deficit;
- special and restricted reserve funds;
- property revaluation reserves; and
- fair value through other comprehensive revenue and expense reserve.

#### Special reserve funds

Special reserve funds are reserves created by the Council for special purposes. The Council may alter them without reference to any third party or the Courts, and transfers to and from these reserves are at the discretion of the Council.

#### Restricted reserve funds

Restricted reserves are those reserves subject to specific conditions accepted as binding by the Council and which it may not revise without reference to the Courts or third party. Transfers from

these reserves may be made only for certain specified purposes or when certain specified conditions are met.

## Property revaluation reserves

These reserves relate to the revaluation of property, plant and equipment to fair value.

*Fair value through other comprehensive revenue and expense reserves* 

This reserve comprises the cumulative net change of financial assets classified as fair value through other comprehensive revenue and expense.

# Goods and services tax (GST)

All items in the financial statement are exclusive of goods and services tax (GST) except for receivables and payables, which are presented on a GST-inclusive basis. Where GST is not recoverable as an input tax credit then it is recognised as part of the related asset or expense.

The net amount of GST recoverable from, or payable to, the Inland Revenue Department (IRD) is included as part of receivables or payables in the statement of financial position.

The net GST paid to, or received from the IRD, including the GST relating to investing and financing activities, is classified as an operating cash flow in the statement of cash flows.

Commitments and contingencies are disclosed exclusive of GST.

# Cost allocation

The Council has determined the cost of significant activities using the cost allocation system outlined below.

Direct costs are those costs directly attributable to a significant activity. Indirect costs are those costs that cannot be identified in an economically feasible manner with a specific activity.

Direct costs are charged directly to significant activities. Indirect costs are charged to significant activates using appropriate cost drivers such as actual usage based on time, staff number and floor area.

# Critical accounting estimates and assumptions

In preparing these financial statements, the Council has made estimates and assumptions concerning the future. These estimates and assumptions may differ from the subsequent actual results. Estimates and assumptions are continually evaluated and are based on historical experience and other factors, including expectations or future events that are believed to be reasonable under the circumstances. The estimates and assumptions that have a risk of causing material adjustments to the carrying amounts of assets and liabilities within the next financial year are discussed below.

# Infrastructural assets

- The actual condition of an asset may not reflect the carrying amount of the asset. This is particularly so for assets which are underground and difficult to assess the actual condition of, such as water, wastewater and storm water assets.
- Estimates of any obsolescence or surplus capacity of an asset are based on judgements made with the best knowledge available at the time.
- Estimates of the useful remaining lives of an asset may vary with such things as soil type, rainfall, amount of traffic, natural disaster and other occurrences. The Council could be overor under-estimating these, but assumptions are made based on the best knowledge available at the time.

#### Critical judgements in applying accounting policies

Management has exercised the following critical judgement in applying its accounting policies for the year ended 30 June 2015.

# Classification of property

The Council owns a number of properties held to provide community housing. The receipt of marketbased rental from these properties is incidental to holding them. The properties are held for service delivery objectives of the Council. The properties are therefore accounted for as property, plant and equipment rather than as investment property.

#### Statement of prospective financial information

These prospective financial statements were authorised for issue by the Rangitikei District Council on 25 May 2017. The Council is responsible for these prospective financial statements, including the appropriateness of the assumptions and other disclosures. Changes to the significant forecasting assumptions (commencing on page 82) may lead to a material difference between information in the prospective financial statements and the actual financial results prepared in future reporting periods. The Council's planning processes are governed by the Local Government Act 2002. The Act requires the Council to prepare a ten-year long-term plan (the "LTP") every three years and an annual plan which updates the LTP by exception in the intervening years. This is the Rangitikei District Council's annual plan for the year ending 30 June 2018 which is the third year of the 2015/25 LTP. Caution should be exercised in using these prospective financial statements for any other purpose.

# Annual Plan disclosure statement for year ending 30 June 2018

#### What is the purpose of this statement?

The purpose of this statement is to disclose the Council's planned financial performance in relation to various benchmarks to enable the assessment of whether the Council is prudently managing its revenues, expenses, assets, liabilities and general financial dealings.

The Council is required to include this statement in its annual plan in accordance with the Local Government (Financial Reporting and Prudence) Regulations 2014 (the **regulations**). Refer to the regulations for more information, including definitions of some of the terms used in this statement.

Benchmark	Financial Strategy Target	Planned	Met
Rates affordability			
income	Not greater than \$0.927m	\$0.335m	Yes
• increases	Not greater than 4.53%	1.63%	Yes
Debt affordability			
interest expense to rates income	Not greater than 15%	1.35%	Yes
external debt to rates income	Not greater than 150%	69%	Yes
external debt per capita	Not greater than \$2,500	\$977	Yes
Balanced budget	Not less than 100%	110%	Yes
Essential services	Not less than 100%	232%	Yes
Debt servicing	Not greater than 10%	1%	Yes

#### Notes

#### **1** Rates affordability benchmark

(1) For this benchmark,—

(a) the Council's planned rates income for the year is compared with the quantified limit on rates contained in the financial strategy included in the Council's long-term plan; and

(b) the Council's planned rates increase for the year is compared with the quantified limit on rates increases for the year contained in the financial strategy included in the Council's long-term plan.

(2) The Council meets the rates affordability benchmark if-

(a) its planned rates income for the year equals or is less than the quantified limit on rates; and

(b) its planned rates increase for the year equals or is less than the quantified limit on rates increases.

#### 2 Debt affordability benchmarks

(1) For this benchmark,—

(a) the council's planned interest expense as a proportion of annual rates income is compared with the quantified limit contained in the financial strategy included in the council's long-term plan.

(b) the Council's planned net external debt as a proportion of annual rates income is compared with the quantified limit contained in the financial strategy included in the Council's long-term plan.

(c) the Council's planned debt per capita of population is compared with the quantified limit contained in the financial strategy included in the Council's long-term plan.

#### (2) The Council meets the rates affordability benchmark if-

(a) the Council's interest expense equals or is less than the quantified limit on interest.

(b) the Council's external debt equals or is less than the quantified limit on debt

(c) the Council's debt per capita equals or is less than the quantified limit on debt.

#### 3 Balanced budget benchmark

(1) For this benchmark, the Council's planned revenue (excluding development contributions, vested assets, financial contributions, gains on derivative financial instruments, and revaluations of property, plant, or equipment) is presented as a proportion of its planned operating expenses (excluding losses on derivative financial instruments and revaluations of property, plant, or equipment).

(2) The Council meets the balanced budget benchmark if its revenue equals or is greater than its operating expenses.

#### 4 Essential services benchmark

(1) For this benchmark, the Council's planned capital expenditure on network services is presented as a proportion of expected depreciation on network services.

(2) The Council meets the essential services benchmark if its planned capital expenditure on network services equals or is greater than expected depreciation on network services.

#### **5** Debt servicing benchmark

(1) For this benchmark, the Council's planned borrowing costs are presented as a proportion of planned revenue (excluding development contributions, financial contributions, vested assets, gains on derivative financial instruments, and revaluations of property, plant, or equipment).

(2) Because Statistics New Zealand projects that the council's population will grow slower than the national population growth rate, it meets the debt servicing benchmark if its planned borrowing costs equal or are less than 10% of its planned revenue.

# **Significant Forecasting Assumptions**

These forecasting assumptions are taken from the 2015/25 Long Term Plan. Footnotes show additional considerations arising in 2017/18.

Forecasting assumption	Risk	Level of uncertainty (in respect of the LTP)	Reasons and financial effect of uncertainty
1 Government			
That the current <b>Territorial Authority</b> <b>boundaries are</b> <b>unchanged</b> i.e. that Rangitikei District continues to be a separate administrative entity	A government drive towards amalgamation sets aside the normal processes for communities to determine the boundaries for their local government. The Council will waste time and money worrying about this	Medium	The local services provided by the Council will still need to be provided locally, so the cost of the service provision is unlikely to change significantly
That the regulatory functions assigned to local	The government will centralise (or regionalise) some regulatory	Medium	There has been vacillation over these discussions.
councils will not be centralised.	functions of local councils. Council invests resources to continue a function, or divests resources to discontinue a function, and the change does not proceed as planned.		The impact on Council is that budget projections for such functions may prove to be inaccurate.
Levels of Service – Changes in government legislation and regulation will impact on assets development and operating costs and that Council has anticipated and/or planned for these changes.	That Council will overlook an important piece of regulation or legislation in its planning, or that the impact of new regulations/legislation has not been identified.	Low	Information circulated within the sector makes it unlikely that such an oversight would occur.
<b>Governance</b> – the structure of the elected representation will not change from that adopted for the 2013 elections.	There is a review of representation required in 2018. It may reduce councillor numbers and/or change ward boundaries and/or remove community boards in Taihape and Ratana and/or introduce community boards in other communities.	Low	Costs are unlikely to change significantly if councillor numbers change because of the mechanism whereby the Remuneration Authority determines salaries for elected members. Community boards generally increase the costs to the community it serves by up to \$25,000. Community Committees are voluntary and unpaid.

Forecasting assumption	Risk	Level of uncertainty (in respect of the LTP)	Reasons and financial effect of uncertainty
That implementation of the Drinking Water Standards remains mandatory for the Council's water supply schemes	Council does not achieve compliance with its six urban water supply schemes by the amended prescribed dates. <sup>54</sup> Financial penalties could be imposed, and a revised capital programme (i.e. adjusted priorities) or increased borrowing to enable the prescribed dates to be met	Low	Council has committed to an upgrade programme which will enable compliance to be gained by the prescribed times.
That the rules established under the Emissions Trading Scheme will not change.	That the amount of acreage eligible for exemption or inclusion in the ETS changes to include/exclude Council.	Low	Council's forestry holdings are minor and carbon credits have been purchased for blocks declared deforested.
That there will be increasingly rigorous standards for <b>earthquake</b> <b>strengthening</b> of public buildings, particularly in the District's CBDs.	That the additional requirements to meet higher standards for earthquake proofing will require strengthening or demolition of many Council buildings, affect the viability of local businesses, cause a loss of heritage buildings and increase costs to the ratepayer, that central government does not respond positively to requests for a national approach to these costs.	High	An estimate undertaken in 2014 for Local Government New Zealand was a likely cost in the range of \$20 to \$35 million for Council-owned buildings. Detailed costings have been undertaken for the Taihape Town Hall and the Bulls Library: these totalled \$2.725 million. Council can budget for the strengthening of its major assets (or demolishing them and relocating operations to other safer premises or new ones) even though this would present major costs. However, the wider impact of across local businesses may expedite the decline of the main towns in the District.

<sup>&</sup>lt;sup>54</sup> The outcome of the enquiry into the Havelock North gastro outbreak may increase the monitoring requirements on potable water supplies (and thus the cost of doing this). A requirement to chlorinate all potable water supplies should not have any effect as all Rangitikei's supplies are chlorinated now.

Forecasting assumption	Risk	Level of uncertainty (in respect of the LTP)	Reasons and financial effect of uncertainty
Resource Consents – Conditions on Council's resource consents renewals will be met and all consents will be renewed.	That conditions on resource consents are changed to the point that the investment required from the community is too high/unaffordable. Council may face substantial fines (and even litigation) for continuing non-compliance. Investigations before a resource consent is granted may push upgrade costs beyond what has	Low/ Medium	Council has committed to a capital programme which sets targets for compliance for all discharges. There is a strong co-operative working relationship between staff at Rangitikei and Horizons, essential to secure the most cost-effective technical solution for each site
NZTA will approve the programmes proposed for minor improvements and bridge replacements	been budgeted The programmes will not be approved. This risk is greater for the proposed bridge replacement programme as these are deemed capital works by NZTA and are prioritised on a regional basis.	Low/ Medium	The projected rates requirement for the local share of either (or both) of these programmes will not be used.
The new criteria for emergency works will leave a funding shortfall despite the enhanced basic Funding Assistance Rate (or 'FAR') from NZTA (62% in 2015/16 and 63% in subsequent years)	Council will require greater ratepayer contribution to ensure the necessary emergency works. <b>Note</b> : the implications of the One Network Road Classification are not yet certain, but do not take effect until 2018/19.	High	Council has increased its flood damage roading reserve as a contingency against the shortfall from NZTA. <sup>55</sup>
The Government subsidy of rates for ratepayers on low income will remain at current levels.	The Government reduces or abolishes this ratepayer subsidy.	Medium	The tight economic climate makes this subsidy vulnerable, particularly if it is viewed as a means by which local councils can set a higher level of rates than would otherwise be the case.

<sup>&</sup>lt;sup>55</sup> NZTA granted 91% as the enhanced FAR to cover damage from the June 2015 rainfall event. Under the arrangements for the emergency FAR the Council would have received 95%.

Forecasting assumption	Risk	Level of uncertainty (in respect of the LTP)	Reasons and financial effect of uncertainty
2 Demographics			
Population Change – The population of the District will decline in accordance with the medium projections from the Statistics NZ projections based on 2013 Census. This equates to a decline of 150 people in the five years to 2018 rising to 650 people in the five years 2038-2043 <sup>56</sup>	There is a possibility that the decline in population is substantially more than that projected by Statistics NZ. A smaller risk is that the District experiences a population increase over the ten-year period. This could mean over- or under-provision of facilities and services. A greater than expected population decline would increase pressure on remaining ratepayers.	Low	Previous projections from Statistics New Zealand have proved reasonably accurate for the Rangitikei.
Ageing population – The average age of the population of the District will continue to increase and this will impact upon the Level of Service in most activity areas.	The risk is that this age group leaves the District to establish themselves in larger service centres in anticipation of the need for services. Investment in upgrade or replacement of community facilities may prove to be mis-targeted.	Low	The ageing population trend is demonstrated over a substantial period and is reflected at the national level.
That the <b>community's</b> <b>resilience</b> to recover from events such as natural disasters is adequate.	That the community is not able to respond to or recover from a major event. The current level of community resilience may be compromised by the severity and/or frequency of major events and by the declining and ageing nature of the local population. People may leave the District permanently, meaning a reduced ratepayer base.	Low/ Medium	Council has recognised the need to invest in activities that promote community cohesion and resilience, not least to ensure it is able to provide emergency management and rural fire services. The new community well-being Group of Activities attempts to focus on some of the factors affecting community resilience.
Numbers of households – the number of households will not decrease by more than 5%	The number of households decreases by more than 5%.	Low	Previous projections on household numbers in the Rangitikei have proved reasonably accurate.

<sup>&</sup>lt;sup>56</sup> During 2016/17, the population decline was reversed, largely due to the arrival of Samoan workers and their families in the southern part of the District. However, while this flows into a medium projection increase in the District's population (to 14,950) by 30 June 2018, the updated 30-year projections (December 2016) from Statistics New Zealand show a reduction in the District's estimated population (to 14,900) by 30 June 2023, with continuous decline after that, so that the projected reduction in population between 2013 and 2043 is 1,000.

Forecasting assumption	Risk	Level of uncertainty (in respect of the LTP)	Reasons and financial effect of uncertainty
<b>Skills Shortage:</b> There will be no significant impact on the Council's ability to deliver programmes and projects as a result of a skills shortage.	That there will be a problem in securing critical skills to keep the Council's planned activities on track.	Medium	The impact of rebuilding Christchurch on recruitment and retention of skilled staff and engaging contractors with proven competency is not yet clear. It may cause these costs to rise.
3 Physical and natural environment			
Climate change - An increasing number of storm events will mean greater damage to the roading network, heavier demand on stormwater systems and more call on staff and volunteers to be available for emergency management and rural fire activities	That severe storm events occur so frequently or so close to one another that Council is unable to fund all the necessary repairs in a reasonable time without breaching its liability management policy. Capital work on water and wastewater plants may be delayed and mean Council is non- compliant.	Low/ Medium	Storm events are occurring more frequently and erratically. Borrowing beyond the parameters in the Council's liability management policy could pose issues with prudent management.
Fuel prices will rise in line with BERL projections <sup>57</sup> , allowing the present use of roads as the predominant mode of transport within the District for goods and people will continue to be viable.	Petrol and diesel could become increasingly unaffordable marginalising businesses (including farms) remote from the larger centres of population and access to rail. Agricultural production prices would rise. The ratepayer base could fall as a result.	Low	BERL estimates have been carefully researched. However, there has been a historical volatility to petroleum prices on the world market.

<sup>&</sup>lt;sup>57</sup> See extract from the BERL 2014 update on p.20. This reproduces Table 3 – Adjustors: % per annual change

Forecasting assumption	Risk	Level of uncertainty (in respect of the LTP)	Reasons and financial effect of uncertainty
Natural Disasters – All natural disasters requiring emergency work will be funded out of normal operating budgets or reserves created for this purpose or (in the case of infrastructure) Council's insurance policies or government subsidies for emergency work on roads.	That there will be a major natural disaster requiring significant additional unbudgeted expenditure and financing. The present level of government subsidy for emergency roading works may be reduced. Council may not be able to obtain (or afford) insurance sufficient cover for its infrastructure assets. Currently Council is part of a mutual insurance scheme with the local assurance protection programme for below ground assets.	Medium	The timing and scope of natural disasters cannot be predicted. However, government subsidies and Council's own reserves provide some assurance that there will be sufficient funds for emergency work.
4 Financial environment			
Inflation – The financial information is based on inflation figures for 2016/17 onwards using the BERL indices for inflation <sup>58</sup> .	That inflation (CPI) is greater than predicted or that operational costs do not vary in line with the BERL estimates.	Medium	The current economic conditions mean such predictions are somewhat unreliable.
Interest – Interest on external borrowing is calculated at 5%. Interest on Council's few remaining investments is assumed to average 1% less than the rate for external debt.	That interest rates will change from those used (as researched by Council). Actual costs of external borrowing may be higher than projected. However, because Council borrows in tranches, the impact of higher rates will normally be small in comparison to the total interest being paid in any one year	Medium	The current economic conditions mean such predictions are somewhat unreliable. If interest rates increased (or decreased) by 1% in 2024/25 (the year of highest debt level in this Long Term Plan), total interest payable would increase (or decrease) by \$377,080 which represents 1.5% of the projected rates for 2014/15.
<b>Revaluation of assets</b> – for 2016/17 for assets other than land and buildings are based on projections from BERL.	That the BERL estimates are greater or less than the actual rates of inflation for those assets.	Medium	BERL's estimates have been carefully researched – but they are made in an uncertain economic climate.

<sup>&</sup>lt;sup>58</sup> Figures used in this printed document have been calculated using the Forecasts of Price Level Change Adjustors produced by BERL

Forecasting assumption	Risk	Level of uncertainty (in respect of the LTP)	Reasons and financial effect of uncertainty
<b>Revaluation of</b> land and building <b>assets</b> –assumes no material change in the value of Council owned land and buildings over the term of this Plan.	That the assumption of no change in value of these assets over the period of the Plan is incorrect – the actual revaluation may be greater or less than this.	Low	The Rangitikei District is suffering declining population and over the last two district- wide revaluations of land and buildings there has been an overall reduction in values. In the Council's last revaluation of its land and buildings, the overall reduction on book values was 2.3%
Exit from forestry – that Council will divest its forestry assets except in cases where (re)forestation is required to protect catchment areas	That timber product commodity prices fall dramatically and Council is unable to divest itself of these assets in the short to medium term.	Low	The annual revaluation of forestry assumes that trees will be replanted at the same rate as those logged (so the value remains the same over the ten years).Whilst this is somewhat weather dependent, Council's decision to exit forestry means that it can choose the best conditions under which it will divest these assets. <sup>59</sup>
Community and leisure assets and network utilities: that Council will progressively rationalise its assets in these areas in response to predicted population change and that it will have fewer assets after ten years than at present	That population change does not occur as predicted and so these assets are inadequate to meet the community need. That Council and communities are unable to decide how and which assets are to be rationalised.	Low/ Medium	Population change is increasingly well-documented and evidenced. Council has identified this as priority and so asset and activity management plans have been developed to meet changing needs.
Capital Works Contracts – There will be no variations in terms of price and performance of capital works programmes.	There is significant change in price levels of capital works programmes which may affect the affordability and/or level of service provided.	Low	Council's capital works contracts have tight provisions governing price variations.

<sup>&</sup>lt;sup>59</sup> The stands of mature pine in Marton B and C Dams (11.5 ha) are scheduled for harvesting in autumn 2017. Council has yet to determine whether they will be replanted or whether to deem the area deforested (and meet the associated carbon liability) so that long-term native planting/regeneration is feasible.

Forecasting assumption	Risk	Level of uncertainty (in respect of the LTP)	Reasons and financial effect of uncertainty
That Council will be able to obtain <b>collaboration</b> <b>contracts for roading</b> allowing the Level of Service to be provided at constant prices three years at a time.	That the inflationary costs associated with roading cannot be absorbed into collaborative fixed price contracts and that there is unbudgeted expenditure associated with these inflationary increases.	Medium	The current economic conditions mean such predictions are somewhat unreliable.
That increases in prices for roading will align with the NZTA 2.5% <b>inflation</b> <b>factor</b> on a three yearly.	That the NZTA inflation factor is insufficient to cover the real inflationary costs associated with and that there is unbudgeted expenditure associated with these inflationary increases.	Medium	The current economic conditions mean such predictions are somewhat unreliable.
That District-wide rates will continue throughout the period of this LTP, and that there will continue to be a "public good" component in funding for the network utilities	That the balance between public/private benefit is not correct and either component becomes unaffordable to those required to contribute, that willingness to pay is confused with affordability under either scenario	Low	The public has had three years to absorb the initial variations in rates payable for services. The move to District- wide/public good funding should ensure that future cost peaks are evened out.
5 Council performance			
Levels of Service – Changes in customer expectations regarding level of service will impact on assets development and operating costs, and that Council has anticipated and/or planned for these changes.	That Council has not consulted adequately with communities to understand fully their expectations and so has planned to deliver Levels of Service that are not acceptable to the ratepayer (too high or too low).	Low	There has been significant pre-consultation work to identify customer expectations on levels of service.

Forecasting assumption	Risk	Level of uncertainty (in respect of the LTP)	Reasons and financial effect of uncertainty
Liaison with Māori – that there will be progressive inclusion and engagement of Iwi and Māori.	The urgency and extent of engagement will be viewed differently by the partners: proposals for change may create tension and ill-feeling which will be counter-productive. Joint ventures (Council and Iwi) may fail.	Low/ Medium	The Ngāti Apa claim was settled in 2010 and it is anticipated that WAI 2180 (concerning Iwi around Taihape) will be settled well before 2022. However, there is uncertainty on the extent to which Iwi whose Waitangi claims are settled will seek to collaborate and partner with the Council. <sup>60</sup>
Liaison with the Samoan community (Marton) – that there will be progressive inclusion and engagement of the Samoan community in Marton.	The urgency and extent of engagement will be viewed differently by the partners: proposals for change may create tension and ill-feeling which will be counter-productive.	Medium	The Samoan community is increasingly well-established within Marton and finding its voice to engage effectively with Council and other statutory stakeholders.
Replacement of existing assets does not mean an increase in levels of service, unless otherwise stated	Technological advances in replaced assets or higher national standards lead to increase levels of service	Low	Such changes would typically be highlighted in a report to Council seeking approval for the upgrade or replacement.
Useful lives of assets are described in the Statement of Accounting Policies and have been derived from accurate predictions contained in the Asset Management Plans	That information about the condition of assets that informs their useful life is not completely accurate – for example, historical information about construction dates and pavement subsurface formation details and below- ground water, wastewater and stormwater reticulation systems There will be insufficient (or excessive) provision of depreciation.	Medium	Asset data is nearing completion, and the asset management plans have been greatly improved. The financial impact of this uncertainty is that: major previously unknown faults are identified needing urgent attention; information/data required to plan for future demand is not sufficiently accurate to ensure
			adequate provision i.e. that provision will exceed/not meet forecast demand; and predicted savings in operating costs are not realised because performance of the assets has been wrongly assessed.

<sup>&</sup>lt;sup>60</sup> Since August 2015, Ngati Rangi has engaged with the Council over its Treaty claims; however, the rohe is primarily in the Whanganui and Ruapehu District.

Forecasting assumption	Risk	Level of uncertainty (in respect of the LTP)	Reasons and financial effect of uncertainty
Depreciation rates on planned asset acquisitions – the average lifespan of assets has been used to calculate rates as stated in the note on depreciation in the Statement of Accounting Policies.	Once costs for specific items are known, the depreciation may turn out to have been over- /under-stated.	Low	Because of the long lifespan of infrastructural assets, any changes in actual depreciation compared to forecast should be minimal.
Funding Sources for the future replacement of significant assets disclosed in the Revenue and Financing Policy, Financial Strategy and Infrastructure Strategy are achievable.	Some user charges may not be achievable. Ratepayers may press for a different 'mix'.	Low	There has been considerable work in modelling funding sources in preparing for this LTP.
<b>External funding</b> will continue to be sourced to supplement Council funding for activities in the District that contribute to community outcomes.	That external funding is not available and that Council must either increase its contributions or lower expectations of its activity in achieving the community outcomes.	Medium	Success in securing external funding is not predictable. If external funding is used for what is perceived to be essential services, then there is a real danger that the community will feel let down if these services are withdrawn. <sup>61</sup>
<b>Technology</b> – Council will not integrate untested or experimental technology (including computer hardware, software, plant or devices) where it may significantly impact on the delivery of Council services.	Funding requirements for upgrades or migration to new systems may be greater than budget. Council may be unresponsive to market developments, becomes 'stuck' with outmoded technology and a declining level of technical support, does not use technology which aligns well with the community's expectations and preferences or implements technological change which is unsuccessful.	Low	Council's track record in implementing technology gradually makes these risks unlikely. Major upgrades would always be subject to formal consideration and Council's procurement policy requirements.

<sup>&</sup>lt;sup>61</sup> This risk also applies to the planned civic/community centre upgrades in the main towns, starting with Bulls.

Forecasting assumption	Risk	Level of uncertainty (in respect of the LTP)	Reasons and financial effect of uncertainty
That plant pests will not extend their hold on Council owned properties over the course of the LTP	That controlling plant pests will become increasingly difficult and expensive and that a suitable regimen for control may be unaffordable for the community	Low/mediu m	Council will be a responsible landowner. Adequate provision will be made within its budgets to ensure that the problem of plant pests is controlled on an ongoing basis.
Shared Services Arrangements: Rangitikei District Council will continue to seek shared services arrangements where the needs of the community are best served by such arrangements.	Existing Shared Services arrangement may prove less attractive than when they were entered into. The cost and the needs of the Rangitikei community may not best served by such arrangements	Low	These arrangements are typically flexible and have exit provisions.
6 Economic performance			
That Council is able to influence small scale changes in the local economic environment which will add up to make an impact on the District's economic development	That Council will apply resources to secure economic development but is ineffective in the face of global economic trends	Medium	Council will take a measured, evidence-based and risk averse approach to economic development initiatives.

	Road	Property	Water	Energy	Staff	Other	Earth- moving	Pipelines	Privat secto wage
Year ending	%pa change								
Jun 12	5.2	3.3	6.0	15.4	2.3	2.4	4.7	3.1	2.
Jun 13	1.1	1.7	-2.8	-1.8	2.1	2.9	2.1	-2.7	1.
Jun 14	0.7	1.9	-2.1	1.3	1.9	1.8	2.8	-2.5	1.
Jun 15	0.4	1.9	4.7	4.2	1.6	1.5	1.7	1.8	1.
Jun 16	1.2	2.2	5.2	3.5	1.8	2.3	1.8	2.1	1.1
Jun 17	1.4	2.4	3.8	3.8	1.9	2.5	2.6	2.5	1.
Jun 18	2.2	2.5	3.0	3.9	2.0	2.6	2.4	2.6	1.9
Jun 19	2.4	2.6	3.2	4.1	2.1	2.7	2.0	2.8	2.
Jun 20	2.5	2.8	3.3	4.3	2.2	2.9	2.1	2.9	2.
Jun 21	2.7	2.9	3.5	4.5	2.3	3.0	2.3	3.1	2.
Jun 22	2.8	3.0	3.7	4.7	2.4	3.1	2.4	3.2	2.
Jun 23	3.0	3.2	3.8	4.9	2.5	3.3	2.5	3.4	2.
Jun 24	3.1	3.3	4.0	5.1	2.6	3.4	2.9	3.5	2.
Jun 25	3.3	3.4	4.2	5.3	2.7	3.6	3.1	3.6	2.
20-year avge %pa	3.2	2.9	3.5	4.7	2.4	3.0	3.0	3.0	2.2

End of document