

Rangitikei District Council

Telephone: 06 327-0099 Facsimile: 06 327-6970

Council Meeting Order Paper

Thursday 29 September 2016, 1.00 pm

Council Chamber, Rangitikei District Council 46 High Street, Marton

Website: www.rangitikei.govt.nz

Email: info@rangitikei.govt.nz

Chair

His Worship the Mayor, Andy Watson

Deputy Chair

Cr Dean McManaway

Membership

Councillors Cath Ash, Richard Aslett, Nigel Belsham, Angus Gordon, Tim Harris, Mike Jones, Rebecca McNeil, Soraya Peke-Mason, Ruth Rainey, Lynne Sheridan

Please Note: Items in this agenda may be subject to amendments or withdrawal at the meeting. It is recommended therefore that items not be reported upon until after adoption by the Council. Reporters who do not attend the meeting are requested to seek confirmation of the agenda material or proceedings of the meeting from the Chief Executive prior to any media reports being filed.





Council Meeting

Order Paper – Thursday 29 September 2016 – 1:00 p.m.

Contents

1	Welcome2	
2	Public Forum2	
3	Apologies/Leave of Absence	
4	Members' conflict of interest	
5	Confirmation of order of business	
6	Confirmation of minutes	Attachment 1, pages 15-25
7	Mayor's Report	Tabled
8	Adoption of Annual Report for 2015/16 (and Summary Annual Report)2	Agenda Note
9	Administrative Matters3	Attachment 2, pages 26-97
10	Top Ten Projects – status update, September 20164	Attachment 3, pages 98-101
11	Bulls Multi-Purpose Centre – Project Funding Review, September 20165	Attachment 4, pages 102-130
12	Taihape Swim Centre Upgrade6	Attachment 5, pages 131-134
13	Evaluation of an alternative provider taking over the management/ownership of Council's community housing6	Attachment 6, pages 135-154
14	Outcome of the Transition Programme for Youth Development	Attachment 7, pages 155-171
15	Earthquake-prone building policy – oral hearing of submissions and deliberation8	Attachment 8, pages 172-205
16	Draft Local Easter Sunday Shop Trading Policy9	Attachment 9, pages 206-222
17	Kauangaroa Speed Limit Bylaw Amendment - Adoption for Consultation9	Attachment 10, pages 223-254
18	Annual report for 2015/16 for Bulls and District Community Trust, Project Marton, rangitikei.com and Taihape Community Development Trust9	Attachment 11, pages 255-292
19	Progress towards strategic directions set in November 2013/1610	Tabled
20	Receipt of Committee minutes and resolutions to be confirmed10	Attachment 12, pages 293-333
21	Late Items	
22	Valedictories	
23	Public Excluded	
24	Open meeting	
25	Next Meeting	
26	Meeting Closed	

1 Welcome

2 Public Forum

3 Apologies/Leave of Absence

4 Members' conflict of interest

Members are reminded of their obligation to declare any conflicts of interest they might have in respect of items on this agenda.

5 Confirmation of order of business

That, taking into account the explanation provided why the item is not on the meeting agenda and why the discussion of the item cannot be delayed until a subsequent meeting, be dealt with as a late item at this meeting.

6 Confirmation of minutes

Recommendation

That the Minutes and Public Excluded minutes of the Council meeting held on 25 August 2016 be taken as read and verified as an accurate and correct record of the meeting.

7 Mayor's Report

A report will be tabled at the meeting.

File: 3-EP-3-5

Recommendation

That the 'Mayor's report (and Schedule of engagements)' to Council's meeting on 29 September 2016 be received.

8 Adoption of Annual Report for 2015/16 (and Summary Annual Report)

The two main components of the 2015/16 Annual Report were reviewed by the Finance/Performance Committee at its meeting on 25 August 2016 – the draft Financial Statements (including detailed notes to those Statements) and the draft Statement of Service Performance. A 'working draft' of the integrated document was tabled at that meeting. This is being scrutinised by the Council's auditors, including a review of supporting records. In addition, a Summary Annual Report has been prepared. It is also subject to audit scrutiny.

Once oral clearance has been provided, the final audit drafts of the Annual Report and of the Summary Annual Report will be distributed to Elected Members, together with advice on major changes from the earlier working draft.

The Audit Director will be present at the meeting to present her opinion.

Section 98(4) of the Local Government Act 2002 requires the Annual Report and Summary Annual Report to be publicly available within one month of adoption, and a copy must be sent to the Secretary for Internal Affairs, the Auditor General and the Parliamentary Library. In addition, two copies are required by the Legal Deposit Office in the National Library. Both documents will be uploaded to the Council's website and printed copies placed in the District libraries.

An index for the full Annual Report document will be added after adoption.

File ref: 5-FR-1

Recommendations

- 1. That the Mayor and Chief Executive be authorised to sign the letters of representation addressed to the Council's auditor for the year ended 30 June 2016.
- 2. That the Annual Report 2015/16 (and the Summary Annual Report 2015/16) be amended by adding the final Audit opinion and that both be adopted as amended.

9 Administrative Matters

A report is attached.

File: 5-EX-4

Recommendations

That the report 'Administrative matters – September 2016' be received.

That the proposed schedule of meetings, briefings and tours for the newly elected Council, October-December 2016, be provisionally adopted [without amendment/as amended] and made available to all candidates for the local government elections in the Rangitikei District.

That additional expenditure of up to \$10,000 be authorised to control the sand dune movement at Koitiata, to be funded from the rates account for parks.

That the terms of the current members of the Rangitikei District Licensing Committee, i.e. Chalky Leary (Commissioner), Steve Fouhy (Member), Stuart Hylton (Member), Judy Klue (Member) and Graeme Platt (Member) be extended to 28 February 2017, with the Mayor continuing to be Deputy Chair of the Committee.

That, subject to confirmation by all member councils, Manawatu-Wanganui Local Authority Shared Services Ltd ('MW LASS') be exempt for the purposes of section 6(4)(i) of the Local Government Act 2002 and thus not be a council-controlled organisation under that Act, and that this exemption applies up until and including the year ending 30

June 2019 or until member councils determine an earlier date when this exemption should no longer apply.

- That His Worship the Mayor be authorised to sign (and send on behalf of the Council) the proposed feedback [without amendment/as amended] to the Productivity Commission on its draft discussion report 'Better urban planning'
- That His Worship the Mayor be authorised to sign (and send on behalf of the Council) the proposed feedback [without amendment/as amended] to the Ministry of Environment's proposed changes to the National Environmental Standard on contaminated soils.
- That Council endorses the feedback made to the Local Government New Zealand discussion paper 'The 2050 challenge'.
- That any objections to the proposed road closures for the Bulls Christmas Parade, or the Taihape Christmas Parade, or the Marton Christmas Parade be considered and determined by the Mayor, Deputy Mayor and Chief Executive.
- That under Council's rates remission policy providing for remission of rates on the grounds of disproportionate rates compared to the value of the property or other extenuating circumstances, a full remission of rates from 1 July 2016 be granted to Hamish Pidwell in respect of the 4,047m² land parcel at Galpins Road (valuation 13440 04800), so long as the capital value of the property does not exceed \$10,000.
- That under Council's rates remission policy providing for remission of rates on the grounds of disproportionate rates compared to the value of the property or other extenuating circumstances, a full remission of rates from 1 July 2016 until 30 June 2018 be granted to Brian and Pamela Rosenberg in respect of their two land parcel at Parewanui Road, Scotts Ferry (valuations 13500 37616 and 13500-37618), to allow time to explore the feasibility of building a house or gaining a reduced valuation because of the flood-protection requirements in using the land.
- That Council approve the waiver of ...% of the building consent fees estimated as \$701 for the proposed new lookout platform to be erected on Mt Stewart reserve, Taihape, under the auspices of the Friends of Mt Stewart.
- That, between the day after the day when the official results of the election are declared and the date of the Council's inaugural meeting for the 2016-19 triennium, Council approves delegated authority to the Chief Executive to make urgent business decisions on Council's behalf and be the Council's spokesperson, but only on decisions within the delegated authority of the Chief Executive of \$250,000.

10 Top Ten Projects – status update, September 2016

A memorandum is attached

File: 5-EX-4

Recommendation

That the memorandum 'Top Ten Projects – status update, September 2016' be received.

11 Bulls Multi-Purpose Centre – Project Funding Review, September 2016

A report is attached.

File: 6-CF-2-6

Recommendations

1 That the memorandum 'Bulls Multi-Purpose Centre – Project Funding Review September, 2016' be received

That, regarding the new Bulls multi-purpose community facility, Council

- notes that the cost is likely to be around \$4.36 million, having made provision for additional seating capacity in the main auditorium sought by the Bulls community;
- b. agrees that the following be the amended basis for funding;

Council – rate-funded loan	\$1,600,000
Council – surplus property sales	\$565,000
Local community funding	\$150,000
Lotteries/Government funding	\$1,000,000
Regional/local trusts funding	\$350,000
Corporate sponsorship	\$200,000
Council – reserves/additional property sales	\$500,000

- c. notes that a decision on the Council's application to the Lotteries Community Facilities Fund is expected by early December 2016;
- d. authorises the Chief Executive to enter into an agreement for of the purchase of required part of the Criterion site for \$171,440 (excl GST), being 2143 square metres at \$80 per square metre (the pro-rata agreed purchase price), with the purchase conditional on Council proceeding with the project to construction stage;
- e. agrees to proceed with the preparation of detailed plans and tender documents, and, subject to budget, invite tenders for the construction of the new facility when at least 70% (\$1.19 million, including at least \$105,000 in

local community funding from the Bulls community) of the external funding is secured by way of grants from external agencies, local community funding and corporate sponsorship.

f. authorises the Chief Executive to proceed with the sale of the Bulls Information Centre/Bus Stop property, located at 113 Bridge Street being Part Lot 1 DP19830 Lot 1 DP 58511, with the sale conditional on the completion of the proposed Bulls Multi-purpose Centre and the re-location of services/activities to that facility.

12 Taihape Swim Centre Upgrade

A report is attached.

File ref: 6-RF-2-3

Recommendation

That the report 'Taihape Swim Centre Upgrade' be received.

13 Evaluation of an alternative provider taking over the management/ownership of Council's community housing

A report is attached.

File: 6-CF-1-14

Recommendations

1 That the report 'Evaluation of an alternative provider taking over the management/ownership of Council's community housing' be received.

EITHER

That Council enter into an arrangement with the Manawatu Community Trust to take over the ownership and management of the Council's community housing effective 1 July 2017, subject to:

- a. the assets being vested in the Trust (at no cost) subject to being transferred back to the Council if the Trust was wound up;
- b. an annual capital grant of \$100,000 from the Council to the Trust in 2017/18 and 2018/19 and ongoing remission of connected utilities rates not exceeding \$100,000 per year; and
- c. the net rental payable by any current tenant not rising by more than the annual CPI unless a tenant agrees to a great increase because of improvements to the unit being occupied.

OR

That Council retain ownership and management of its community housing for the time being

AND

that the Chief Executive provide a report to Council's meeting on 1 December 2016 on establishing, as a Council Controlled Organisation, a community trust to assume ownership and management of the Council's community housing.

That Council's decision on the future ownership and management of its community housing be conveyed to all current tenants (including the envisaged transition to an arrangement with the Manawatu Community Trust if that is agreed to).

14 Outcome of the Transition Programme for Youth Development

A report is attached.

File 4-EN-12-3

Recommendations

That the report "Outcome of the transition programme for youth development" be received.

That the Council recognises:

- That there is a reduction in funding from the Ministry for Social Development for community programmes, due to changing funding priorities and the move to funding services based around individuals and whanau/family rather than communities
- That the Department of Internal Affairs views the coordinating role as "business as usual" for territorial authorities and requires a more developed programme of work for future community development funding schemes
- That there remain opportunities to apply for smaller, specific project funding particularly to build capacity and capability within the Samoan community in southern Rangitikei and that Council should continue to pursue these opportunities
- That in the immediate 12-18 months, Council will be the only major investor in youth development in the District and confirms its expenditure of \$60,000 for 2016/17 and its intention to commit the same amount for 2017/18, subject to review during the Annual Plan processes
- That the Council agrees to the required outcomes for a Youth Development Co-ordinator position and convenes an Advisory Group of local stakeholders, including young people, to confirm these and to support a recruitment/contract letting process.
- That Council advertises for expressions of interest from individuals and from agencies to deliver the required outcomes and outputs on a 12 month temporary contract of employment / contract for services, recognising the need to guarantee local delivery of youth development services (i.e. in the north and south of the District).

That the Chief Executive make arrangements to ensure that the momentum of the transition phase continues until such a time as the 12 month temporary contract is in place, specifically:

- An interim contract is put in place from 1 October to 30 November with HYPE Academy to continue to deliver the existing services, to continue to engage with young people and extend the services to other age groups of young people, to initiate a pool of volunteers and identify associated training and to put in place a summer holiday programme with associated funding.
- Continue to facilitate and develop the advisory group of young people and local agencies to provide input into the recruitment process and the ongoing work programme through the provision of an internal staff resource via the Policy Team

15 Earthquake-prone building policy – oral hearing of submissions and deliberation

Two submitters have requested to speak to their submission:

- Robert Snijders
- Geoff Wilson

At its meeting on 15 September, the Policy/Planning Committee considered a report which addressed all written submissions. That report (including all submissions, the draft policy and the analysis of the response to the survey of owners on potentially earthquake-prone buildings is attached.

Recommendations

File ref: 3-PY-1-6

1. That the report 'Earthquake-prone buildings policy and survey' as provided to the Policy/Planning Committee's meeting on 15 September 2016 be received.

2. EITHER

That the oral submissions received by Council at its meeting on 29 September 2016 raise additional questions which require further consideration by Council on the basis of a written report from Council staff

3. OR

That Council adopt [without amendment/as further amended] the proposed amendments to the Earthquake-prone Buildings Policy as outlined in Appendix 3 to the report to the Policy/Planning Committee's meeting of 15 September 2016 to reflect (a) Council's intent that no enforcement action will be undertaken for non-compliance witch the current policy and (b) that the policy will lapse with the commencement of the Building (Earthquake-prone Buildings) Amendment Act on 1 July 2017.

16 Draft Local Easter Sunday Shop Trading Policy

A report is attached (including the draft bylaw, Statement of Proposal and Summary of Information).

File: 3-PY-1-25

Recommendations

- 1. That the report 'Draft local Easter Sunday retail trading policy proposed consultation' be received.
- 2. That Council adopts, using the special consultative procedure under section 83 of the Local Government Act 2002, the local Easter Sunday retail trading policy, with consultation to be from 11 October 2016 to 11 November 2016, oral hearings on 1 December 2016 and deliberations on 15 December 2016.

17 Kauangaroa Speed Limit Bylaw Amendment - Adoption for Consultation

A report (including the proposed amendment to the Speed Limit Bylaw) is attached

File: 1-DB-1-7

Recommendations

- 1. That the memorandum 'Kauangaroa Speed Limit Bylaw Amendment Adoption for Consultation' be received.
- 2. That (having regard to section 156 of the Local Government Act 2002) the proposed change to the speed limit bylaw for an 80 km/h section around Kauangaroa is not likely to have a significant impact on the public and therefore consultation does not require the use of the special consultative procedure.
- 3. That the Speed Limit Bylaw Amendment to reduce the speed limit around Kauangaroa to 80km/h is adopted for consultation, in accordance with the Engagement Plan attached as Appendix 2, from 11 October 2016 to 11 November 2016, with oral hearings on 1 December 2016 and deliberations on 15 December 2016.
- 4. That Council notes there needs to be liaison with Whanganui District Council about the change of speed limit being located on a boundary bridge.

18 Annual report for 2015/16 for Bulls and District Community Trust, Project Marton, rangitikei.com and Taihape Community Development Trust

A report is attached.

The MoU partners are: Taihape Community Development Trust, Project Marton, Bulls and Districts Community Trust and Rangitikei Tourism.

File: 3-GF-10

Recommendation

- 1. That the report on "Annual report for 2015/16 for Bulls and District Community Trust, Project Marton, rangitikei.com and Taihape Community Development Trust" be received.
- 2. That Council congratulates the

Bulls and District Community Trust

And

Project Marton (if available)

And

rangitikei.com (if complete)

And

Taihape Community Development Trust on the Annual Report presented to Council and their achievements during the twelve month period July 2015 – June 2016.

3. That Council thanks the staff and volunteers of these agencies for their valuable work, particularly acknowledging the role that retiring Chairperson, Jo Rangooni, has played in the success of the Bulls and District Community Trust in its first ten years.

19 Progress towards strategic directions set in November 2013/16

A report will be tabled at the meeting.

File: 1-

Recommendation

That the report 'Progress towards strategic directions set in November 2013/16' be received.

20 Receipt of Committee minutes and resolutions to be confirmed

Recommendations

- 1 That the minutes of the following meetings be received:
 - Hunterville Community Committee, 15 August 2016
 - Ratana Community Board, 16 August 2016 To be tabled
 - Finance/Performance Committee, 25 August 2016
 - Bulls Community Committee, 13 September 2016
 - Assets/Infrastructure Committee, 15 September 2016
 - Policy/Planning Committee, 15 September 2016
 - Marton Community Committee, 21 September 2016

Note: The Taihape Community Board next meeting is on 5 October 2016, and the Turakina Reserve Management Committee and the Turakina Community Committee meet on 6 October 2016. Any recommendations will be put to the first business meeting of the newly elected Council, provisionally scheduled for 1 December 2016.

That the following recommendations from Assets/Infrastructure Committee meeting held on 15 September 2016 be confirmed:

16/AIN/102

That the Assets/Infrastructure Committee recommends that Council approves the award of Contract C1035 Bridge Management Professional Services to MWH New Zealand Ltd for a value of *Two Hundred and Fifty-Two Thousand, Six Hundred and Ninety-Nine Dollars and Eighty Cents excluding GST.* (\$252,699.80 excl GST).

That the following recommendations from Policy/Planning Committee meeting held on 15 September 2016 be confirmed:

16/PPL/077

That the Policy/Planning Committee recommends to Council that it endorses an approach to Horizons Regional Council to discuss developing a code of practice to reduce the risk of storm damage to the roading network from adjoining land use and waterways, starting with forestry and hill-country cropping.

16/PPL/081

That the Policy/Planning Committee recommends to Council that it adopts for consultation, using the special consultative procedure, a draft policy allowing those shops not already exempt under the Shop Trading Hours Act to open on Easter Sunday either throughout the whole Rangitikei District or within particular Wards of the District, with consultation to be from 11 October 2016 to 11 November 2016, with oral hearings on 1 December 2016 and deliberations on 15 December 2016.

16/PPL/082

- That the GHD report 'Kauangaroa Road Speed Limit Development Rating Survey' be received.
- That the Policy/Planning Committee recommends to Council that (having regard to section 156 of the Local Government Act 2002) the proposed change to the speed limit bylaw for an 80 km/h section around Kauangaroa is not likely to have a significant impact on the public and therefore consultation does not require the use of the special consultative procedure.
- That the Policy/Planning Committee recommends to Council that it adopts for consultation, having regard for Council's Significance and Engagement Policy, the introduction of a new 80 km/h speed limit along Kauangaroa Road from the western end of the Whangaehu River Bridge, with consultation to be from 11 October 2016 to 11 November 2016, oral hearings on 1 December 2016 and deliberations on 15 December 2016.
- 4 That the Policy/Planning Committee notes that there will need to be liaison with Whanganui District Council around the change in speed limit being on a boundary bridge.

16/PPL/083

1 That the report 'Earthquake-prone Buildings Policy and Survey' be received.

That, subject to new information being presented at oral hearings, the Policy/Planning Committee recommends to Council that Council adopt [without amendment/as further amended] the proposed amendments to the Earthquake-prone Buildings Policy as outlined [in <u>Appendix 3</u> of the report to the Committee] to reflect (a) its intent that no enforcement action will be undertaken for non-compliance with the current policy and (b) that the policy will lapse with the commencement of the Building (Earthquake-prone buildings) Amendment Act on 1 July 2017.

That the following recommendations from Assets/Infrastructure Committee meeting held on 15 September 2016 be confirmed:

16/MCC/038

The Marton Community Committee recommends that written guidelines are provided for incoming Committees and Boards for the creation and taking of the minutes, communication, timelines and other relevant activates which will affect those entities.

21 Late Items

22 Valedictories

23 Public Excluded

Recommendation

I move that the public be excluded from the following parts of the proceedings of this meeting, namely:

Item 1: Council-owned property

Item 2: Infrastructure Shared Services

Item 3: Annual review of the Chief Executive's performance

The general subject of the matter to be considered while the public is excluded, the reason for passing this resolution in relation to this matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of the matter to be considered	Reason for passing this resolution in relation to the matter	Ground(s) under Section 48(1) for passing of this resolution
Item 1 Council property	Briefing contains information which if released would be likely unreasonably to prejudice the commercial position of the person who supplied it or who is the	Section 48(1)(a)(i)

	subject of the information and to enable the local authority holding the information to carry on, without prejudice or disadvantage negotiations (including commercial and industrial negotiations) – sections 7(2)(c) and (i).	
Item 2 Infrastructure Shared Services	Briefing contains information which if released would be likely unreasonably to prejudice the commercial position of the person who supplied it or who is the subject of the information and to enable the local authority holding the information to carry on, without prejudice or disadvantage negotiations (including commercial and industrial negotiations) – sections 7(2)(c) and (i).	Section 48(1)(a)(i)
Item 3 Annual review of the Chief Executive's performance	Briefing contains information which if released would be likely reasonable to prejudice the privacy of natural persons – section 7(2)(a).	Section 48(1)(a)(i)

This resolution is made in reliance on Section 48(1) of the Local Government Official Information and Meetings Act 1987 and the particular interests protected by Section 6 or Section 7 of the Act which would be prejudiced by the holding or the whole or the relevant part of the proceedings of the meeting in public as specified above.

24 Open meeting

25 Next Meeting

This will be Council's last meeting for the 2013-16 triennium. The inaugural meeting for the newly elected Council will be on 20 October 2016, 7.30 pm

26 Meeting Closed