

# Council Meeting Order Paper

# Thursday 18 October 2018, 9.30am

Reconvened from Council's meeting on 27 September 2018

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Chair

His Worship the Mayor, Andy Watson

**Deputy Chair** 

Councillor Nigel Belsham

#### **Membership**

Councillors Cath Ash, Richard Aslett, Jane Dunn, Angus Gordon, Dean McManaway, Soraya Peke-Mason, Graeme Platt, Ruth Rainey, Lynne Sheridan, Dave Wilson

**Please Note:** Items in this agenda may be subject to amendments or withdrawal at the meeting. It is recommended therefore that items not be reported upon until after adoption by the Council. Reporters who do not attend the meeting are requested to seek confirmation of the agenda material or proceedings of the meeting from the Chief Executive prior to any media reports being filed.

# RANGITIKEI DISTRICT COUNCIL

# Rangitīkei District Council

# **Council Meeting**

Agenda – Thursday 18 October 2018 – 9:30 a.m.

# **Contents**

1	Welcome2	
2	Council Prayer2	
3	Public Forum2	
4	Apologies/Leave of Absence2	
5	Members' conflict of interest2	Agenda note
6	Confirmation of order of business2	Agenda note
7	Confirmation of minutes2	*Attachment 1, pages 4 - 25
8	Adoption of final representation review proposal2	Attachment 2, pages 26 - 39
9	Late items2	
10	Future Items for the Agenda2	
11	Next Meeting2	
12	Meeting Closed2	

# The quorum for the Council is 6.

Council's Standing Orders (adopted 3 November 2016) 10.2 provide: The quorum for Council committees and sub-committees is as for Council, ie half the number of members if the number of members (including vacancies) is even or a majority if the number of members is odd.

<sup>\*</sup>Public excluded minutes are provided separately to Elected Members only.

### 1 Welcome

# 2 Council Prayer

# 3 Public Forum

# 4 Apologies/Leave of Absence

# 5 Members' conflict of interest

Members are reminded of their obligation to declare any conflicts of interest they might have in respect of items on this agenda.

# 6 Confirmation of order of business

That, taking into account the explanation provided why the item is not on the meeting agenda and why the discussion of the item cannot be delayed until a subsequent meeting, ....... be dealt with as a late item at this meeting.

# 7 Confirmation of minutes

The minutes from the Council meeting on 27 September 2018 (reconvened 11 October 2018) are attached.

#### **Recommendation:**

That the minutes and public excluded of the Council meeting 27 September 2018 (reconvened 11 October 2018) be taken as read and verified as an accurate and correct record of the meeting.

# 8 Adoption of final representation review proposal

A report is attached.

# 9 Late items

# 10 Future Items for the Agenda

# 11 Next Meeting

Thursday 25 October 2018, 1pm

# 12 Meeting Closed

# Attachment 1



# Rangitīkei District Council

# **Council Meeting**

Minutes – Thursday 27 September 2018 – 1:00 pm. and Thursday 11 October 2018 – 1.00 pm.

# **Contents**

1	Welcome	4
2	Public Forum	4
3	Apologies/Leave of Absence	4
4	Members' conflict of interest	4
5	Confirmation of order of business	4
6	Confirmation of minutes	5
7	Mayor's Report	5
8	Representation Review – Oral hearings	
9	Portfolio Updates	6
10	Administrative Matters – September 2018	7
11	Top 10 Projects - status, September 2018	10
12	Kerbside Recycling and Rubbish Engagement	10
13	Adoption – Communications Strategy	11
14	Consultation on Control of Liquor Bylaw	11
15	Consultation on proposed rates remission policy to incentivise residential development	12
16	Annual report on Council's administration of its dog control policy and practice	13
17	Sale of Bulls Information centre, Bulls Town Hall and Bulls Plunket site – determination on non-price	
	attributes	
Cr Dı	unn / Cr Peke-Mason. Carried	
18	Rātana gym (and former fire station)	14
19	Receipt of Committee minutes and resolutions to be confirmed	14
20	Public Excluded – session 1	
21	Open meeting	17
22	Meeting adjourned	17
23	Welcome to reconvened meeting	18
24	Apologies/Leave of Absence	18
25	Members' conflict of interest	18
26	Confirmation of order of business	18
28	Public Excluded – session 2	18
29	Open meeting	19

27	Adoption of 2017/18 Annual Report	20
30	Late items	21
31	Late items	21
32	Next Meeting	21
33	Meeting closed	21



**Present:** His Worship the Mayor, Andy Watson

Cr Nigel Belsham
Cr Cath Ash
Cr Richard Aslett
Cr Jane Dunn
Cr Angus Gordon
Cr Dean McManaway
Cr Soraya Peke-Mason

Cr Graeme Platt Cr Ruth Rainey Cr Lynne Sheridan Cr David Wilson

In attendance: Mr Ross McNeil, Chief Executive

Mr Michael Hodder, Community & Regulatory Services Group Manager

Ms Gaylene Prince, Community & Leisure Assets Team Leader\*

Ms Katrina Gray, Senior Policy Analyst/Planner\*

Mr Glenn Young, Utilities Manager - Infrastructure\*\* Mr Wiremu Greening, Utilities Projects Team Leader\*\*

Ms Selena Anderson, Governance Administrator

Mr Blair Jamieson, Strategy & Community Planning Manager

\*27 September 2018 only \*\*11 October 2018 only

#### **Tabled Documents:**

Item 9 Portfolio Updates

Item 10 Administrative Matters - Intention to Close Road to

Vehicular Traffic

Item 12 Kerbside Recycling and Rubbish FAQ's, postcard

Item 17 Bulls Surplus Properties
Item 18 Reroof of Rātana Gym

### 1 Welcome

The meeting started at 1.07pm. His Worship the Mayor welcomed everyone to the meeting and noted that the Council prayer had been read at the start of the Finance/Performance meeting in the morning.

#### 2 Public Forum

His Worship the Mayor welcomed Ms Josephine Renata and her daughter to the meeting.

Ms Renata, member of the Rātana Community Park team, spoke to Elected Members in regards to funding for a redevelopment/upgrade of the Rātana Community Playground. The Rātana Community Playground group was formed a year ago to look at redeveloping/upgrade the playground. Ms Renata and daughter showed pictures/plans of how the park looks now and plans for the redevelopment of the park. The park will be developed in two stages. Stage 1 will require 10% of the total cost for it to be started. Ms Renata requested this funding (\$50,000) from Council. Discussion was held as to whether the \$15,000 already granted was included or excluded in this amount. Ms Renata identified their preference was for \$50,000 over the \$15,000, but any funding would be valuable.

Ms Renata and daughter were thanked for their presentation.

# Undertaking Subject Rātana Playground

A report is provided to the Assets/Infrastructure Committee regarding the Rātana Playground for discussion.

# 3 Apologies/Leave of Absence

Nil

# 4 Members' conflict of interest

Members were reminded of their obligation to declare any conflicts of interest they might have in respect of items on this agenda.

Cr Sheridan noted her conflict of interest in respect to item 10 – Rangitīkei Branch of Forestry and Bird.

Cr Platt noted his conflict of interest in respect to item 17 – Sale of Bulls Information Centre, Bulls Town Hall and Bulls Plunket site.

# 5 Confirmation of order of business

The Public Excluded session on electricity supply was adjourned until 11 October 2018.

# 6 Confirmation of minutes

Amendment – resolution 18/RDC/315 should state 100%.

# Resolved minute number 18/RDC/336 File Ref

That the minutes of the Council meeting 30 August 2018, as amended, be taken as read and verified as an accurate and correct record of the meeting.

Cr Rainey/ Cr Ash. Carried

# 7 Mayor's Report

The Mayor took his report and schedule as read. The Mayor noted a number of upcoming events of relevance to Elected Members and thanked Katrina Gray for her commitment to Council over the last five years.

# Resolved minute number 18/RDC/337 File Ref

That Council gives acknowledgement and sincere thanks to Katrina Gray for her work at Council as well as in the community.

His Worship the Mayor / Cr Aslett. Carried

# Resolved minute number 18/RDC/338 File Ref 3-EP-3-5

That the 'Mayor's report and schedule' to Council's meeting on 27 September 2018 be received.

His Worship the Mayor / Cr Peke-Mason. Carried

# 8 Representation Review – Oral hearings

His Worship the Mayor welcomed Ms Laurel Mauchline Campbell (Chair of the Turakina Community Committee) to the meeting.

Points highlighted in her submission were:

- Concerns about the imbalance that would be created by combining the wards.
- Concern that focus would be on the Bulls town area and the voice of the small western communities would be lost.
- Concern that the Turakina Community Committee would not continue it is currently
  a ward committee, and if combined there would be issue of defining the boundary of
  the Committee for issues such as the Small Projects Fund, consideration of Community
  Initiatives Fund.

Elected Members asked about the effectiveness of the current Turakina Community Committee. Ms Mauchline Campbell considered that the current Committee is effective and cited wins such as the amendments to the Animal Control Bylaw which the Turakina Community Committee advocated to Council for amendment. However, a three ward structure was a concern; she considered that the western communities of the District would not be able to have a councillor who represented their issues.

# 9 Portfolio Updates

Ohakea Cr Platt Attached

Criterion Site Cr Dunn

Shared Services Cr Belsham/Cr McManaway

Southern Sport Cr Sheridan

Samoan Community, Youth Development and Environment Cr Ash

Marton Building (Civic Centre) Cr Wilson

Iwi InterestsCr Peke-MasonHeritage and TourismCr Aslett tabled

Northern Sport and Taihape Building Cr Gordon / Cr Rainey

#### Criterion Site

Cr Dunn noted that the tender process is coming to an end and the public are looking forward to work commencing on the site.

# Samoan Community, Youth Development and Environment

Youth Development – The Lobby launched the "T.R.Y.B" (The Rangitīkei Youth Body) brand. The website is being developed with one of the focuses to be on Elected Members doing a bio and a short video clip on themselves. There is also a photo competition designed to capture "Rangitīkei Youth doing amazing things in the Rangitīkei".

# Marton Building (Civic Centre)

Waiting for the consultation process to get started on the new site development.

### Iwi/Hapu Interests

Northern Iwi claims are still ongoing.

#### Heritage and Tourism

Cr Aslett spoke to his report.

## Resolved minute number 18/RDC/339 File Ref

That the portfolio updates to the 27 September 2018 Council meeting be received.

Cr Gordon / Cr Dunn. Carried

# 10 Administrative Matters – September 2018

Mr McNeil spoke to the report. Key matters discussed included:

- Section 7 of the report facilities for Santoft Domain was withdrawn.
- Marton A Dam Site Elected members requested the report on the retention dams from Horizons.
- Kensington Road Mr McNeil noted an application had been submitted to the Provincial Growth Fund for the remediation of this site.
- Community initiatives fund Mr McNeil gave an overview of the issues which require a Council decision. Elected members discussed the rationale for why applications for facility development had been previously approved (as the fund had been undersubscribed). There were mixed views of whether facility development should be included. The district-wide applications received mixed views. These were considered by some elected members to be national organisations which should not be funded by Council.

# Undertaking Subject Retention Dams report

That the Chief Executive investigate whether the report retention dams throughout the Rangitikei District is available from Horizons.

# Resolved minute number 18/RDC/340 File Ref 5-EX-4

That the report 'Administrative matters – September 2018' to the 27 September 2018 Council meeting be received.

Cr Aslett / Cr Rainey. Carried

#### Resolved minute number 18/RDC/341 File Ref

A steering group of interested parties be set up to identify preferred options of the Bulls library and site as part of a wider community consultation process.

Cr Dunn/ Cr Sheridan. Carried

#### Resolved minute number 18/RDC/342 File Ref 5-EX-4

That the Chief Executive be authorised to take all actions required to formalise redefinition of the 1985 Right of Way Survey to best provide maximum availability of the Bulls Library site for public use; and execute all plans, deeds and other documents required to complete the matter.

His Worship the Mayor / Cr McManaway. Carried.

# Resolved minute number 18/RDC/343 File Ref 5-EX-4

That Council delegates to the Policy/Planning Committee at its meeting on 11 October 2018 to authorise His Worship the Mayor to sign (on behalf of Council) a submission on the proposed healthy homes standards, with the approved submission included in the Council Order Paper for 25 October 2018.

Cr Belsham / Cr Gordon. Carried

# Resolved minute number 18/RDC/344 File Ref

That Council does not approve extending the scope of the Community Initiatives Fund to cover (a) facility development or funding for capital works and (b) the purchase or long-term lease of equipment or facilities.

Cr Belsham / Cr Gordon. Carried

# Resolved minute number 18/RDC/345 File Ref

That the applications from the Marton Arts and Crafts Centre for the Artful Christmas Bonanza (\$477.89) and the Taihape Community Development Trust for their Taihape Christmas Celebration Weekend (\$8,107.25) and the Bulls and Districts Community Trust for their Bulls Christmas Parade (\$345) be referred to the next round of the Events Sponsorship Grant.

Cr Rainey / Cr Peke-Mason. Carried

# Resolved minute number 18/RDC/346 File Ref

That the application from The Whanau Sports Day Komiti for the Whanau Sports day (\$2,000) is considered for funding at this time due to timing issues.

His Worship the Mayor / Cr Gordon. Carried

#### Resolved minute number 18/RDC/347 File Ref 5-EX-4

That, regarding the application from Royal Forest and Bird Protection Society (Rangitikei Branch) for financial assistance of \$790 from the Community Initiatives Fund for tables and chairs is declined because it does not meet the eligibility criteria.

Cr McManaway / Cr Wilson. Carried Cr Ash against.

# Resolved minute number 18/RDC/348 File Ref 5-EX-4

That, regarding the application from the Brain Injury Association for financial assistance of \$3,000 from the Community Initiatives Fund for salaries for community educators to function within the Rangitikei declines the application.

Cr Wilson / Cr McManaway. Carried.
Cr Gordon and Cr Ash against

# Resolved minute number 18/RDC/349 File Ref 5-EX-4

That, regarding the application from Parkinsons New Zealand Community Educator Service for financial assistance of \$2,500 from the Community Initiatives Fund for salaries for community educators to function within the Rangitikei declines the application.

Cr McManaway / Cr Wilson. Carried Cr Gordon against

# Resolved minute number 18/RDC/350 File Ref 5-EX-4

That, regarding the application from Epilepsy New Zealand for financial assistance of \$2,500 from the Community Initiatives Fund for salaries for Social workers to function within the Rangitikei declines the application.

Cr Wilson / Cr McManaway. Carried Cr Gordon and Cr Ash against

# Resolved minute number 18/RDC/351 File Ref 5-EX-4

That Council approve applications being submitted to the Wanganui Community Foundation (Quick Response Grant) and Kiwi Sport for funding for the Swim 4 All programme.

Cr Sheridan / His Worship the Mayor. Carried

#### Resolved minute number 18/RDC/352 File Ref 5-EX-4

That the determination of objections to the proposed road closures for Marton Market Day on 24 November 2018 and the Christmas Parades in Bulls, Marton and Taihape on 1 September 2018, be delegated to His Worship the Mayor, the Deputy Mayor and the Chief Executive, with decisions reported to Council's meeting on 29 November 2018.

Cr McManaway / Cr Wilson. Carried

Resolved minute number 18/RDC/353 File Ref 5-EX-4

That the appointment by Council's Electoral Officer, Warwick Lampp, of Blair Jamieson, Strategy and Planning Manager, as Deputy Electoral Officer, be confirmed, effective 4 October 2018.

Cr Aslett / Cr Sheridan. Carried

# 11 Top 10 Projects - status, September 2018

The report was taken as read. Discussion was held on the following matters:

- Hunterville Rural Water Scheme the tenders for the test bore have now closed and will be evaluated over the coming weeks.
- Marton Wastewater Treatment Plant an update on the trade waste agreement with Bonny Glen.

# Undertaking Subject Bonny Glen trade waste agreement

That the results of Midwest Disposals' negotiations for alternative sites to dispose of their leachate is reported to the Assets/Infrastructure Committee.

### Resolved minute number 18/RDC/354 File Ref 5-EX-4

That the memorandum 'Top Ten Projects – status, September 2018' to the 27 September 2018 Council meeting be received.

His Worship the Mayor / Cr Rainey. Carried

Meeting adjourned at 3.05pm and reconvened at 3.15pm

# 12 Kerbside Recycling and Rubbish Engagement

Ms Downs spoke to her report and noted the Engagement Plan had tentative timings for the street tables, but would work with Elected Members to confirm dates/times they could be involved. Any changes to the postcard will be communicated to Elected Members. She confirmed that consultation was planned with the Koitiata Residents Committee and there would be a display at the Marton Library.

# Resolved minute number 18/RDC/355 File Ref

That the Engagement Plan, Postcard and FAQ sheet for the rubbish/recycling engagement be received.

Cr Sheridan / Cr Ash. Carried

# Resolved minute number 18/RDC/356 File Ref

That Council adopts the Engagement Plan, Postcard and FAQ sheet as the basis for engagement with the community for kerbside rubbish and recycling.

Cr Belsham / Cr Ash. Carried

# 13 Adoption – Communications Strategy

Ms Downs spoke to the report.

# Resolved minute number 18/RDC/357 File Ref

That the 'Rangitikei District Council Communications Strategy 2018-2020' be received.

Cr Gordon / Cr Peke-Mason. Carried

#### Resolved minute number 18/RDC/358 File Ref

That Council adopts the 'Rangitikei District Council Communications Strategy 2018-2020' without amendment.

Cr Peke-Mason / Cr Gordon. Carried

# 14 Consultation on Control of Liquor Bylaw

The report was taken as read. Confirmation was provided that Funnell Reserve was not included by the Policy/Planning Committee as there was not sufficient evidence the site had significant crime resulting from alcohol consumption.

#### Resolved minute number 18/RDC/359 File Ref 1-DB-1-4

That the engagement plan, summary of information, submission form and draft Control of Liquor in a Public Place Bylaw 2018 be received.

Cr Aslett / Cr Gordon. Carried

# Resolved minute number 18/RDC/360 File Ref

That in accordance with Section 147A(2) of the Local Government Act 2002, Council considers the Control of Liquor in a Public Place Bylaw is required as it is likely that the level of crime or disorder is likely to return to the liquor control areas if the bylaw does not continue.

Cr Belsham / His Worship the Mayor. Carried

# Resolved minute number 18/RDC/361 File Ref

That in accordance with section 155 of the Local Government Act 2002, a bylaw is the most appropriate way of dealing with crime associated with the consumption of liquor in public places, the draft Control of Liquor in a Public Place Bylaw 2018 is the most appropriate form of a bylaw and there are no implications under the New Zealand Bill of Rights Act 1990.

Cr Gordon / Cr Sheridan. Carried

# Resolved minute number 18/RDC/362 File Ref

That the Control of Liquor in a Public Place Bylaw 2018, is adopted for consultation, in accordance with the engagement plan, statement of proposal, summary of information and submission form and that the hearing of oral submissions is delegated to the Policy/Planning Committee's 08 November 2018 meeting.

Cr Aslett / Cr Dunn. Carried

# 15 Consultation on proposed rates remission policy to incentivise residential development

The report was taken as read.

Resolved minute number 18/RDC/363 File Ref 3-PY-1-20

That the engagement plan, summary of information, submission form and draft Rates remission policy to incentivise residential development be received.

Cr Belsham / Cr Sheridan. Carried

**Resolved minute number** 

18/RDC/364

File Ref

3-PY-1-20

That the draft Rates remission policy to incentivise residential development is adopted for consultation in accordance with the engagement plan, summary of information and submission form, at a time to be set by the Policy/Planning Committee.

Cr Belsham / Cr Sheridan. Carried

# 16 Annual report on Council's administration of its dog control policy and practice

The report was taken as read.

Resolved minute number

18/RDC/365

File Ref

2-RE-1-7

That the 'Rangitīkei District Council Report pursuant to Section 10A of the Dog Control Act 1996 for the period 1 July 2017 – 20 June 2018' to the 27 September 2018 Council meeting be received.

Cr McManaway / Cr Gordon. Carried

# 17 Sale of Bulls Information centre, Bulls Town Hall and Bulls Plunket site – determination on non-price attributes

Cr Platt raised concerns about the sale of the Bulls Information Centre site before the new bus stop has been in operation. There were mixed views on the benefits of delaying the sale of the Bulls Information Centre site.

Resolved minute number

18/RDC/366

File Ref

That the memorandum 'Bulls Surplus Properties' be received.

Cr Dunn / Cr Peke-Mason. Carried

Resolved minute number

18/RDC/367

File Ref

That Council recognises that proceeds from the sale of the properties at the Bulls Town Hall and carparks and High Street toilets and Plunket Building will be applied to the new Bulls Community Centre, thus fulfilling the purposes of the trusts by which Council became endowed with these properties.

Cr Belsham / Cr Wilson. Carried

### Motion

That the sale of the Bulls Bus Depot be delayed until the impact of the operation of buses at the new facility has been assessed.

Cr Platt / Cr Sheridan. Lost

#### Resolved minute number 18/RDC/368 File Ref

That Council directs and authorises the Chief Executive to offer for sale the properties at Bulls Bus Station and Information Centre, Bulls Town Hall and carparks, and High Street toilets and Plunket Building in accordance with the 2015 Policy on Disposal of Surplus Lands and Buildings, and resolves the weight to be given to non-financial considerations when considering offers from potential purchasers shall be 30%.

His Worship the Mayor / Cr Belsham. Carried

# 18 Rātana gym (and former fire station)

The report was taken as read. Discussion was held as to whether funding for the upgrade was included as part of the 2018-18 Long Term Plan.

Resolved minute number 18/RDC/369 File Ref 6-CF-4-6

That the report 'Rātana gym' (and former fire station) be received.

Cr Peke-Mason / His Worship the Mayor. Carried

Resolved minute number 18/RDC/370 File Ref

That Council approve reroofing of the Rātana Gym at a cost of \$14,000.

Cr Belsham / Cr Aslett. Carried

# 19 Receipt of Committee minutes and resolutions to be confirmed

Resolved minute number 18/RDC/371 File Ref

That the minutes of the following meetings be received:

- Audit/Risk Committee, 30 August 2018
- Finance/Performance Committee, 30 August 2018
- Erewhon Rural Water Scheme, 5 September 2018
- Rātana Community Board, 11 September 2018
- Assets/Infrastructure Committee, 13 September 2018

Policy/Planning Committee, 13 September 2018

Cr Aslett / Cr Wilson. Carried

# Resolved minute number 18/RDC/372 File Ref

That the following recommendations from the Audit/Risk Committee held on 30 August 2018, be confirmed:

## 18/ARK/014

That the Audit/Risk Committee recommends to Council that it adopts the 'Audit Risk Committee terms of reference', as amended.

\*the revised terms of reference are attached as appendix 1 to this item

Cr Gordon / Cr Belsham. Carried

# Resolved minute number 18/RDC/373 File Ref

That the following recommendations from the Rātana Community Board, held on 11 September 2018, be confirmed:

#### 18/RCB/025

That the Rātana Community Board recommend to Council that drainage of the Rātana Rugby field be undertaken in January-March 2019.

His Worship the Mayor / Cr Peke-Mason. Carried

That the following recommendations from the Assets/Infrastructure Committee, held on 13 September 2018, be confirmed:

#### 18/AIN/078

That Assets/Infrastructure Committee recommend to Council that the Rātana Gym / Fire station is reroofed following a report from staff.

Dealt with in item 18

#### Resolved minute number

18/RDC/374

File Ref

That the following recommendations from the Assets/Infrastructure Committee, held on 13 September 2018, be confirmed:

#### 18/AIN/084

That Assets/Infrastructure recommend to Council that Council proceed with installing a 24/7 public toilet in Follett Street, as suggested by Marton Community Committee.

Cr Sheridan / Cr Belsham. Carried

That the following recommendations from the Policy/Planning Committee, held on 13 September 2018 be confirmed:

#### 18/PPL/107

The Policy/Planning Committee recommends to Council that in accordance with Section 147A(2) of the Local Government Act, the Control of Liquor in a Public Place Bylaw is required as it is likely that the level of crime or disorder is likely to return to the liquor control areas if the bylaw does not continue.

#### 18/PPL/108

The Policy/Planning Committee recommends to Council that in accordance with section 155 of the Local Government Act, a bylaw is the most appropriate way of dealing with crime associated with the consumption of liquor in public places, the draft Control of Liquor in a Public Place Bylaw 2018 is the most appropriate form of a bylaw and there are no implications under the New Zealand Bill of Rights Act 1990.

#### 18/PPL/109

That the Policy/Planning Committee recommends to Council that the Control of Liquor in a Public Place Bylaw 2018, is adopted for consultation, in accordance with the engagement plan, statement of proposal, summary of information and submission form and that the hearing of oral submissions is delegated to the Policy/Planning Committee's 8 November 2018 meeting.

Dealt with in item 14

### 18/PPL/111

That, regarding the proposed policy on incentivising residential development, the Policy/Planning Committee recommends to Council that it be adopted as amended for consultation coinciding with consultation on the revised Animal Control Bylaw, including an engagement plan which includes a public meetings and sessions with interested parties

Dealt with in item 15

Meeting adjourned 4.00pm and reconvened at 4.10pm.

# 20 Public Excluded – session 1

# Resolved minute number 18/RDC/375 File Ref

I move that the public (except for Mr Dennis O'Callaghan) be excluded from the following parts of the proceedings of this meeting, namely:

Annual review of the Chief Executive's performance

The general subject of the matter to be considered while the public is excluded, the reason for passing this resolution in relation to this matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of the matter to be considered	Reason for passing this resolution in relation to the matter	Ground(s) under Section 48(1) for passing of this resolution
Item 2 Annual review of the Chief Executive's performance	Briefing contains information which needs to be withheld to protect the privacy of natural persons – section 7(2)(a).	Section 48(1)(a)(i)

This resolution is made in reliance on Section 48(1) of the Local Government Official Information and Meetings Act 1987 and the particular interests protected by Section 6 or Section 7 of the Act which would be prejudiced by the holding or the whole or the relevant part of the proceedings of the meeting in public as specified above.

Cr Sheridan / Cr Gordon. Carried

# 21 Open meeting

Resolved minute number 18/RDC/376 File Ref

That Council move back into Open meeting.

Cr Wilson / Cr McManaway. Carried

# 22 Meeting adjourned

Meeting was adjourned at 5.25pm to be reconvened on 11 October 2018, at 1pm.

Meeting reconvened 11 October 2018.

# 23 Welcome to reconvened meeting

The reconvened meeting was opened at 1.05pm. His Worship the Mayor welcomed everyone to the meeting.

# 24 Apologies/Leave of Absence

There were no apologies recorded.

# 25 Members' conflict of interest

Members were reminded of their obligation to declare any conflicts of interest they might have in respect of items on this agenda.

There were no conflicts of interest.

# 26 Confirmation of order of business

The order of business was confirmed with having Item 28 first then Item 27.

# 28 Public Excluded – session 2

# Resolved minute number 18/RDC/377 File Ref

I move that the public be excluded from the following parts of the proceedings of this meeting, namely:

- 1. Proposed new electricity supply contract for Council from October 2018
- 2. Award of contract for drilling the Hunterville town water supply bore
- 3. Negotiations with preferred tenderer for the proposed Bulls Community Centre (C1084)

The general subject of the matter to be considered while the public is excluded, the reason for passing this resolution in relation to this matter, and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of the matter to be considered	Reason for passing this resolution in relation to the matter	Ground(s) under Section 48(1) for passing of this resolution
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Item 1 Proposed new electricity supply contract for Council from October 2018	To enable the local authority holding the information to carry on, without prejudice or disadvantage negotiations (including commercial and industrial negotiations) – sections 7(2)(i).	Section 48(1)(a)(i)
Item 2 Award of contract for drilling the Hunterville town water supply bore	To enable the local authority holding the information to carry on, without prejudice or disadvantage negotiations (including commercial and industrial negotiations) – sections 7(2)(i).	Section 48(1)(a)(i)
Item 3  Negotiations with preferred tenderer for the proposed Bulls Community Centre (C1084)	To enable the local authority holding the information to carry on, without prejudice or disadvantage negotiations (including commercial and industrial negotiations) – sections 7(2)(i).	Section 48(1)(a)(i)

This resolution is made in reliance on Section 48(1) of the Local Government Official Information and Meetings Act 1987 and the particular interests protected by Section 6 or Section 7 of the Act which would be prejudiced by the holding or the whole or the relevant part of the proceedings of the meeting in public as specified above.

His Worship the Mayor / Cr Gordon. Carried

# 29 Open meeting

Resolved minute number 18/RDC/379 File Ref

That Council selects Genesis Energy / Nova Energy to be the provider of NHH electricity for a period of three years / 18 months on their flat / variable rate.

Cr Belsham / Cr Ash. Carried

Minutes: Council Meeting - Thursday 27 September 2018

Page 20

**Resolved minute number** 

18/RDC/380

File Ref

That Council selects [Genesis Energy / Contact Energy to be the provider of TOU electricity until 30 August 2021 on the AOG rate.

Cr Belsham / Cr Ash. Carried

Resolved minute number

18/RDC/382

File Ref

That Council Awards Contract C1096 for construction of the Hunterville Bore to Interdrill Ltd for a total of \$423,205.75 excluding GST and inclusive of 15% Contingency.

Cr Wilson / Cr Rainey. Carried

**Resolved minute number** 

18/RDC/385

File Ref

That the meeting move into open meeting.

Cr Aslett / Cr Rainey. Carried

Cr Rainey out 2.34pm

Meeting adjourned from 1.47pm until 2.35pm.

# 27 Adoption of 2017/18 Annual Report

The Audit Director, Debbie Perera was present at the meeting to issue her unmodified opinion.

His Worship the Mayor acknowledged The Horizons Regional Council, the Horowhenua District Council, Ms Perera, Mr Hodder and Mr Dahl for the work that they done to complete the Annual Report.

**Resolved minute number** 

18/RDC/386

File Ref

That the Mayor and Chief Executive be authorised to sign the letters of representation addressed to the Council's auditor for the year ended 30 June 2018.

Cr Belsham / Cr Gordon. Carried

Resolved minute number

18/RDC/387

File Ref

That the Mayor and the Chief Executive be authorised to sign the Statement of Compliance in the 2017/18 Annual Report.

Cr Belsham / Cr Gordon. Carried

#### **Resolved minute number**

18/RDC/388

File Ref

That the Annual Report 2017/18 be amended by including final changes received from the Auditor, adding the final Audit opinion, photographs and an index, and that the Annual Report be adopted as amended.

His Worship the Mayor / Cr Belsham. Carried

# 30 Late items

None.

# 31 Late items

None.

# 32 Next Meeting

Thursday 18 October 2018, 9.30 am.

# 33 Meeting closed

2.52pm.

Confirmed/Chair:

Date:

# Attachment 2



# Report

Subject: Analysis of submissions – Initial Proposal, Representation Review 2018

To: Council

From: Ross McNeil

Date: 12 October 2018

File: 3-OR-3-8

#### **Executive Summary**

Council must decide the following for representation for the 2019 elections:

- Number of elected members
- Basis of election e.g. ward/at large (if wards, the boundaries of the wards)
- Community boards

Council adopted their initial proposal at the 26 July 2018 meeting -

- 11 elected members,
- 3 ward structure (northern, central, southern), and
- community boards in Taihape and Ratana.

Consultation was open for written submissions during August/September 2018. A total of 11 written submissions were received by the close of submissions. One submission was received late. One submitter spoke at the oral hearings.

The submissions from Taihape, Hunterville and Bulls were supportive of the proposal. The submissions from Ratana and Turakina were opposed to the proposal – citing concerns about loss of representation from their western communities.

Council needs to decide whether to retain the initial proposal, or make changes to the proposal to address concerns raised in submissions. In addition, the boundary of the Taihape Community Board would be better aligned with the proposed Northern Ward.

Council's decision is called the final proposal, which will be open to appeal and (if changes are made to the initial proposal) objection to the Local Government Commission who will make a final determination.

#### 1 Background

1.1 The statutory requirements for undertaking representation reviews are set out in the Local Electoral Act 2001. This requires Council to undertake a review of its representation arrangements at least once every 6 years. The last review was in 2012.

- 1.2 Throughout the review Council must consider:
  - The number of elected members
  - The basis of election wards, at-large, mixed
  - The fairness of the proposed structure
  - Effectiveness of the proposed representation
  - Distinct communities of interest
  - Community boards
- 1.3 Council undertook two rounds of pre-consultation with the community regarding the Ratana and Taihape community boards, and one round of pre-consultation on two options for a ward structure (3 ward or amended status quo). The results of the more extensive pre-consultation process showed support for retaining the community boards (Ratana 80%, Taihape 75%). There were mixed views on the two options provided for a potential ward structure (50% each).
- 1.4 Communities of interest were agreed as follows:
  - Marton
  - Bulls including Scotts Ferry
  - Taihape
  - Hunterville
  - Western Villages Koitiata, Ratana, Turakina, Kauangaroa, Whangaehu
  - Northern Villages Mangaweka, Moawhango, Mataroa, Pukeokahu, Utiku

# 2 Initial proposal

- 2.1 Council adopted its initial proposal at its 26 July 2018 meeting as follows:
  - Number of elected members 11 Councillors and the Mayor;
  - A three ward structure Southern (3 Councillors), Central (5 Councillors) and Northern (3 Councillors). The map in <u>Appendix 1</u> depicts this. The population of each Ward represented will be as follows:

Ward	Population 2017 Estimates <sup>1</sup>	Members	Population per member	Deviation from district average population per councillor	% deviation from district average population per councillor
Southern	3,890	3	1,297	-67	4.91%
Central	7,410	5	1,482	118	8.65%
Northern	3,700	3	1,233	-131	9.60%
Total	15,000	11	1,364		

 Community Boards at Ratana and Taihape retaining the same Board names as present, with –

<sup>&</sup>lt;sup>1</sup> Based on the Statistics NZ 2017 estimates in the 2018 meshblock data

- Ratana Community Board, retaining the same boundaries as at present, having four members elected by the whole Ratana Community Board area and one appointed member (one of the Southern Ward Councillors), and
- <u>Taihape Community Board</u>, retaining the same boundaries as at present, having four members elected by the whole Taihape Ward and two appointed members (rotated annually around the three Northern Ward Councillors).

# Analysis of initial proposal

2.2 The following analysis of the 3 ward structure was provided in the officer report prior to Council adopting the initial proposal.

	North, central, south 11 elected members
Avoiding arrangements which create barriers to participation	This arrangement could potentially create barriers to participation if those elected in the Southern and Central wards are people who do not have knowledge of the western and Hunterville communities – i.e. all elected representatives for the Central ward are from the Marton area.
Not splitting communities of interest	This arrangement does not split communities of interest.
Not grouping together two or more	This option groups together the Marton and Hunterville communities of interest which are currently distinct.
communities of interest with few common interests	These communities of interest have a number of commonalities. The Hunterville community relates to the Marton community for services not provided in the Hunterville town (e.g. doctor). The number of elected members representing this ward (5) will enable rural-based representatives with an understanding of the Hunterville community to be elected.
	This option also groups together the Bulls community of interest and the group of communities of interest in the western portion of the District. These communities do not relate to each other from a functional perspective. However, these communities have a range of common features and issues (sand country, flooding issues, are on the edge of the District and relate more with larger areas outside the District).
Accessibility, size, configuration	This option provides three larger wards which have a big area for elected members to cover. However, as they are multi-member wards, there will be a number of elected members to cover the area. Advances in technology assist elected members in covering a larger area.

#### 3 Submissions

- 3.1 Consultation was open from 2 August 2018 to 9.00am 17 September 2018. The proposal was advertised in the local papers, Council's website, briefings to Council's community committees/boards and Te Roopu Ahi Kaa and via Facebook.
- 3.2 A total of 11 written submissions were received by the close of submissions. A further written submission was received late. One submitter spoke to their submission at the oral hearings held 27 September 2018.

# 3.3 Comments from the submissions are summarised below.

Location	Support/oppose	Summary of submitter comments	
Taihape Support (Taihape Community Board - Chair)		Agree with proposal to ensure effective and fair representation of the District's communities.	
	Support (resident)	Agree with the analysis of issues and decisions based on this analysis.  Agree with the decision to retain the Taihape and Ratana Community Boards.  The proposal appears to provide fair representation for Rangitikei residents.	
Hunterville	Support (Hunterville Community Committee - Chair)	The Committee understands that a Hunterville Councillor would have an ever increasing area to cover.  The Committee would still like to maintain a Hunterville representative.	
Bulls	Support (Business person/ resident)	Bulls is a growing community. Support 3 elected members.	
(Ratana Community Washer) Ref		The Ratana Community Board wishes to remain with the current 5 ward structure, so that the Ratana community is fairly represented.  Request the status quo remain.	
		Concern that Ratana will not be represented fairly.	
	Oppose (resident)	The current five ward structure allows a better chance of someone getting a seat at the table from the Ratana community and/or immediate surrounding area. It is also important to have representation from someone who can see things from a Maori world view.	
(resident)		Concern that Ratana would not be fairly represented.	
		Ratana needs a local representative.	
Turakina	Oppose (Turakina Community Committee – Chair)	Small communities in a large district can feel disempowerment. The history and needs of these areas can be overlooked. Concern that three wards would put focus on the larger urban areas.	
	Note: includes comments from oral hearing	Proposal fails to consider the effects on the population of the Turakina Ward.  Fairness - Turakina Ward residents are outnumbered. Makes the voice of the western areas hard to be heard.  Effectiveness - Chances of election for Turakina candidates are reduced standing against people from the Bulls area. Needs to be representation by someone who understands the needs of the Turakina Ward.  Communities of interest - Turakina Ward looks to Marton as well	

	as Whanganui. Concern about the disparity - 150 residents in amended status quo compared to 1280 of the Turakina Ward. Concerns about the imbalance that would be created by combining the wards. Concern that focus would be on the Bulls town area and the voice of the small western communities would be lost. Concern that the Turakina Community Committee would not continue – it is currently a ward committee, and if combined there would be issue of defining the boundary of the Committee for issues such as the Small Projects Fund, consideration of Community Initiatives Fund.
Oppose (resident)	The change to three wards will put the voting power in the hands of the larger concentration of population. This will decrease or remove the representation of smaller centres. This will be detrimental as smaller centres are fighting to move ahead - with success at the moment.
Oppose (resident)	No commonality between Bulls and Turakina. Lose rural representative who understands the small communities. Chances of someone from the western communities being elected is small.

## 4 Officer Comment

### Concerns from the Ratana and Turakina Communities

- 4.1 Concerns have been expressed from the Turakina Community Committee and Ratana Community Board regarding Council's initial proposal. These submitters are concerned that the change will make it more difficult for someone from the western communities to become elected and could result in the loss of representation from the western communities.
- 4.2 An alternative for Council to consider would be a four ward structure Northern, Central, Southern, Western. The map in <a href="Appendix 2">Appendix 2</a> depicts this arrangement. This option would still address the splitting of communities of interest between Marton and Hunterville (by combining these areas), while retaining a separate ward for the western communities (to not combine different communities of interest).

### **Hunterville Councillor**

4.3 Under the proposed 3 ward structure there would be 5 elected members from the central ward. This is not guaranteed to include an elected member from the Hunterville area.

# Comparison of 3 ward versus 4 ward.

Matter for consideration	3 ward structure	4 ward structure
Avoiding		This arrangement could potentially
_	· · ·	create barriers to participation for
create barriers to	those elected in the Southern and	people in the Central ward if they do not
participation	Central wards are people who do not	have knowledge of the Hunterville
	have knowledge of the western and	community – i.e. all elected

	Hunterville communities – i.e. all	representative for the Central Ward are
	elected representatives for the Central ward are from the Marton area.	from the Marton area. This option reduces barriers to participation for those western communities, as they would have a dedicated representative.
Not splitting communities of interest	This arrangement does not split communities of interest.	This arrangement does not split communities of interest.
Not grouping together two or more communities of interest with few common interests	This option groups together the Marton and Hunterville communities of interest which are currently distinct. It avoids Marton residents being associated with Hunterville simply to satisfy the fair representation requirements (i.e. the +/-10% rule)  These communities of interest have a number of commonalities. The Hunterville community relates to the Marton community for services not provided in the Hunterville town (e.g. doctor). The number of elected members representing this ward (5) would potentially enable rural-based representatives with an understanding of the Hunterville community to be elected.  This option also groups together the Bulls community of interest and the group of communities of interest in the western portion of the District. These communities do not relate to each other from a functional perspective. However, these communities have a range of common features and issues (sand country, flooding issues, are on the edge of the District and relate more with larger areas outside the District).	This option groups together the Marton and Hunterville communities of interest which are currently distinct. It avoids Marton residents being associated with Hunterville simply to satisfy the fair representation requirements (i.e. the +/-10% rule)  These communities of interest have a number of commonalities. The Hunterville community relates to the Marton community for services not provided in the Hunterville town (e.g. doctor). The number of elected members representing this ward (5) will enable rural-based representatives with an understanding of the Hunterville community to be elected.
Accessibility, size, configuration	This option provides three larger wards which have a big area for elected members to cover. However, as they are multi-member wards, there will be a number of elected members to cover the area. Advances in technology assist elected members in covering a larger area.	This option provides three wards with multi-members to cover large areas, with one ward with one elected member to cover the western area.

# **Community boards**

4.4 Submitters did not comment on the current community board structure. Given the strong support in the pre-consultation for the two existing boards, at Ratana and Taihape, there

is a sufficiently strong case for retaining them. In other parts of the District (Turakina, Bulls, Marton and Hunterville) the Council-created community committees provides a similar form of local engagement and decision-making.

4.5 The initial proposal had the boundaries of the Taihape Community Board as those for the present Taihape Ward. The boundaries of the proposed Northern Ward extend slightly further south. Since this is the basis for electing the Ward Councillors (who would be part of the membership of the Taihape Community Board), it is logical that the Taihape Community Board's boundaries are those of the proposed Northern Ward. The *inserts* in the maps in <u>Appendix 1</u> and <u>Appendix 2</u> show the differences in these boundaries. If this becomes the confirmed arrangement, these properties will also pay the targeted rates for the Taihape Community Board.

# 5 Next Steps

- 5.1 After considering submissions, Council must decide on its final proposal. Council is able to either retain the initial proposal or make amendments. Following Council's decision, the final proposal will be publicly notified for a period of at least one month (proposed from 25 October 2018 26 November 2018).
- 5.2 If Council does not make any changes to its initial proposal, only parties who submitted on the initial proposal are able to <u>appeal</u> the final proposal to the Local Government Commission on any matters raised in their submission. Given the nature of the submissions opposing Council's initial proposal, an appeal is likely.
- 5.3 If Council makes amendment to the initial proposal as suggested in submissions (which includes varying the boundaries of the Taihape Community Board), any interested person or organisation (including those who made submissions) can lodge an <u>objection</u> on the amendment to the Local Government Commission. Since opposition to the initial proposal came from Ratana and Turakina, an objection is unlikely.
- 5.4 Where any appeal/objection is lodged with the Local Government Commission, the Commission can consider Council's whole proposal, not just the matters raised in the appeal/objection. The Commission could vary the number of Councillors, the ward structure and/or also the extent of community boards
- 5.5 The Local Government Commission must make a determination by 10 April 2019. The Commission's determination is final.

#### 6 Recommendations

6.1 That the report 'Analysis of submissions – Initial Proposal, Representation Review 2018" be received.

**EITHER** 

- 6.2 That as its final proposal for the Representation Review 2018 for the Rangitikei District, Council adopts the following:
  - 11 elected members and the Mayor

- A three ward structure for the election of Councillors as follows:
  - o Southern (3 Councillors), Central (5 Councillors), Northern (3 Councillors)
- The population of each Ward represented will be as follows:

Ward	Population 2017 Estimates <sup>2</sup>	Members	Population per member	Deviation from district average population per councillor	% deviation from district average population per councillor
Southern	3,890	3	1,297	-67	4.91%
Central	7,410	5	1,482	118	8.65%
Northern	3,700	3	1,233	-131	9.60%
Total	15,000	11	1,364		

- Community boards at Ratana and Taihape, retaining the same names, with -
  - Ratana Community Board, retaining the same boundaries as at present, having four members elected by the whole Ratana Community Board area and one appointed member (one of the Southern Ward Councillors); and
  - O Taihape Community Board, being the boundary of the Northern Ward, having four members elected by the whole Northern Ward and two appointed members (rotated annually around the three Northern Ward Councillors)

OR

- 6.3 That as its final proposal for the Representation Review 2018 for the Rangitikei District, Council adopts the following:
  - 11 elected members and the Mayor
  - A four ward structure for the election of Councillors as follows:
    - Western (1 Councillor), Southern (2 Councillors), Central (5 Councillors),
       Northern (3 Councillors)
  - The population of each Ward represented will be as follows:

Ward	Population 2017 Estimates <sup>3</sup>	Members	Population per member	Deviation from district average population per councillor	% deviation from district average population per councillor
Western	1280	1	1280	-84	6.72%
Southern	2670	2	1335	-29	2.17%
Central	7,410	5	1,482	118	8.65%
Northern	3,700	3	1,233	-131	9.60%
Total	15,000	11	1,364		

- Community boards at Ratana and Taihape, retaining the same names, with -
  - Ratana Community Board, retaining the same boundaries as at present, having four members elected by the whole Ratana Community Board area and one appointed member (the Western Ward Councillor); and

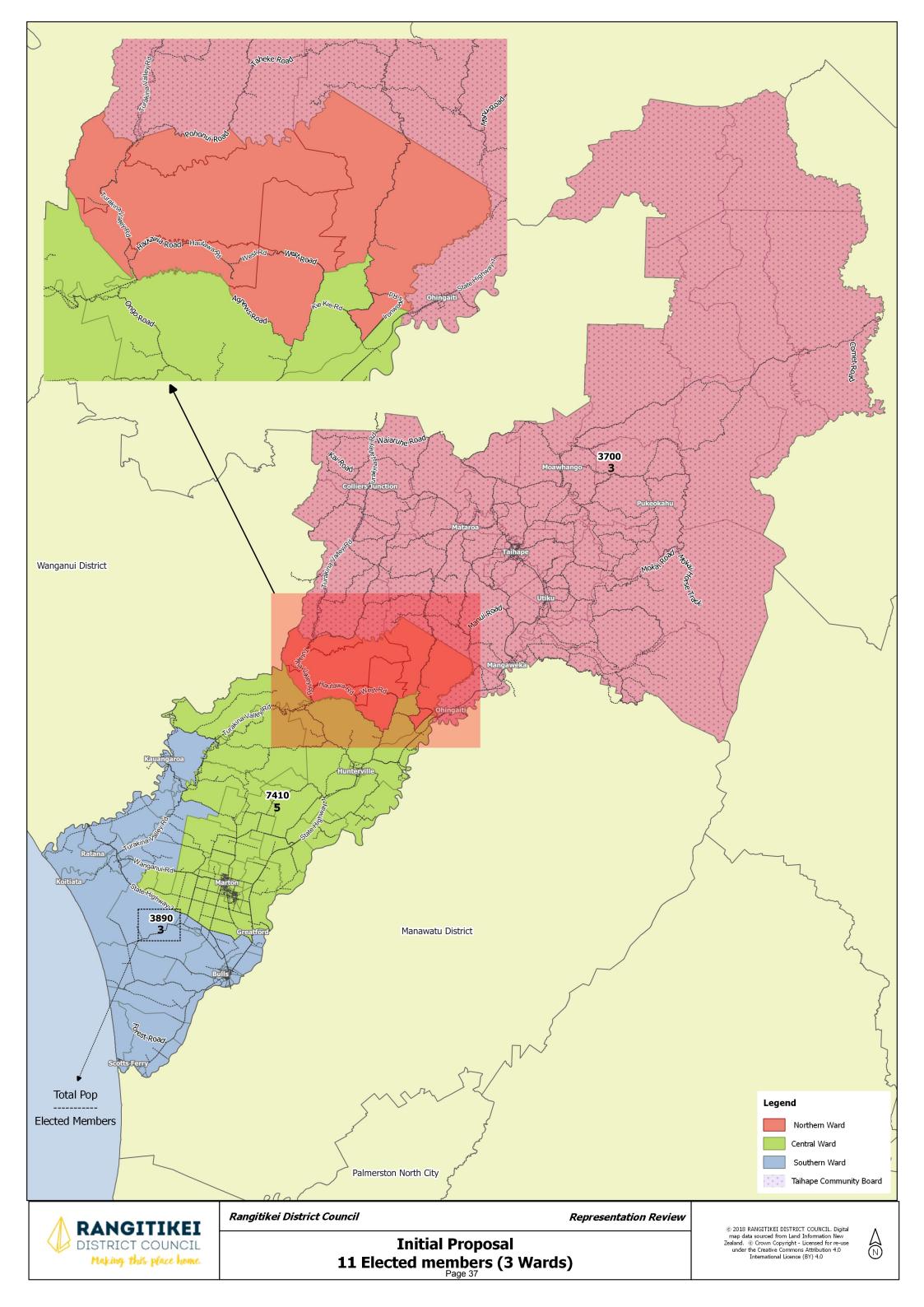
 $<sup>^{\</sup>mathrm{2}}$  Based on the Statistics NZ 2017 estimates in the 2018 meshblock data

<sup>&</sup>lt;sup>3</sup> Based on the Statistics NZ 2017 estimates in the 2018 meshblock data

O Taihape Community Board, being the boundary of the Northern Ward, having four members elected by the whole Northern Ward and two appointed members (rotated annually around the three Northern Ward Councillors)

Ross McNeil Chief Executive

# Appendix 1



# Appendix 2

