



Rangitikei
UNSPOILT...

Rangitikei District Council

Telephone: (06) 327 0099

Facsimile: (06) 327 6970

Te Roopu Ahi Kaa Meeting

**Tuesday 8 December 2015,
10.00 am**

**Council Chamber, Rangitikei District Council
46 High Street, Marton**

Website: www.rangitikei.govt.nz

Email: info@rangitikei.govt.nz

Membership

Chair

Mr P Turia (Whangaehu),

Deputy Chair

Ms B Ball (Ngāti Whitikaupeka)

Mr M Gray (Ngāti Rangituhia), Mr P Richardson (Ngāti Parewahawaha), Mr T Curtis (Te Runanga o Ngāti Hauiti), Mr H Albert (Ngā Ariki Turakina), Mr P Maraku (Rātana Community), Mr C Shenton (Ngāti Kauae/Tauira), Mr T Steedman (Ngāti Hinemanu/Ngāti Paki), Ms H Benevides (Ngāti Tamakopiri), Mr R Steedman (Ngai te Ohuake), Ms K Hina (Ngā Wairiki Ki Uta.)

Councillor Cath Ash

His Worship the Mayor, Andy Watson, (ex officio)

Please Note: Items in this agenda may be subject to amendments or withdrawal at the meeting. It is recommended therefore that items not be reported upon until after adoption by the Council. Reporters who do not attend the meeting are requested to seek confirmation of the agenda material or proceedings of the meeting from the Chief Executive prior to any media reports being filed.



Rangitikei District Council

Te Roopu Ahi Kaa Komiti Meeting

Order Paper – Tuesday 8 December 2015 – 10:00 a.m.

Contents

1	Karakia/Welcome	2
2	Public Forum	2
3	Apologies/leave of absence	2
4	Whakatau Nga Tuhinga Korero/Confirmation of minutes	2 Attachment 1, pages 6-12
5	Chair's report	2 Verbal
6	Council decisions on recommendations from the Komiti	2 Agenda note
7	Update from Council (October-November 2015)	3 Attachment 2, pages 13-17
8	Update on landlocked land	3 Verbal update
9	Discussion document for Maori community development programme 2016/2017 and 2017/18	3 Attachment 3, pages 18-25
10	Heritage Strategy	3 Attachment 4, pages 26-36
11	Update on Path to Well-being Initiative – December 2015	3 Attachment 5, pages 37-39
12	Late Items	4
13	Date of next meeting	4
14	Karakia	4

The quorum for the Te Roopu Ahi Kaa is 6.

At its meeting of 28 October 2010, Council resolved that “The quorum at any meeting of a standing committee or sub-committee of the Council (including Te Roou Ahi Kaa, the Community Committees, the Reserve Management Committees and the Rural Water Supply Management Sub-committees) is that required for a meeting of the local authority in SO 2.4.3 and 3.4.3.

1 Karakia/Welcome

2 Public Forum

3 Apologies/leave of absence

4 Whakatau Nga Tuhinga Korero/Confirmation of minutes

Recommendation

That the Minutes of the Te Roopu Ahi Kaa Komiti Meeting meeting held on 13 October 2015 be taken as read and verified as an accurate and correct record of the meeting.

5 Chair's report

A verbal report will be given at the meeting.

Recommendation

That the Chair's report to the Te Roopu Ahi Kaa Komiti meeting on 8 December 2015 be received.

6 Council decisions on recommendations from the Komiti

At its meeting on 29 October 2015, Council confirmed the following recommendations from the Komiti:

15/IWI/032

That Te Roopu Ahi Kaa recommends to Council to provide \$14,000 to Te Maru o Ruahine Trust and requests that Council staff work with the Trust to develop a programme of work with measurable outputs relating to:

- Web based database
- Website development
- Registration commitment
- Cultural programmes

15/IWI/034

That Te Roopu Ahi Kaa requests that Council considers how it may support iwi/hapu/Maori engagement in the implementation of the regional growth study.

7 Update from Council (October-November 2015)

An update of Council's decisions at its October-November 2015 meetings is attached for the Komiti's information.

File ref: 3-CT-8-1

Recommendation

That the report 'Update from Council (October-November 2015)' be received.

8 Update on landlocked land

A verbal update will be provided at the meeting.

9 Discussion document for Maori community development programme 2016/2017 and 2017/18

A report is attached.

File ref: 3-GF-10

Recommendations

- 1 That the report 'Discussion document for Maori community development programme 2016/2017 and 2017/18' be received.
- 2 That the Komiti provides guidance to Council staff on its aspirations for the Māori Community development programme as follows_____ and requests a report on options for the 2016/17 and 2017/18 programmes at its meeting in February 2016.

10 Heritage Strategy

The Committee Members may wish to provide feedback from their discussion with iwi/hapu. The Heritage Strategy as currently drafted is attached.

11 Update on Path to Well-being Initiative – December 2015

A memorandum is attached.

File ref: 1-CO-4

Recommendation

That the 'Update on Path to Well-being Initiative – December 2015' be received.

12 Late Items

13 Date of next meeting

9 February 2016, 10.00 am

14 Karakia

Attachment 1

Rangitikei District Council

Te Roopu Ahi Kaa Komiti Meeting

Minutes – Tuesday 13 October 2015 – 10:00 a.m.

Contents

1	Karakia/Welcome	2
2	Public Forum	2
3	Apologies/leave of absence	2
4	Whakatau Nga Tuhinga Korero/Confirmation of Minutes	3
5	Chair's report	3
6	Council decisions on recommendations from the Komiti.....	4
7	Update from Council (August-September 2015)	4
8	Update on landlocked land.....	4
9	Allocation of Māori Community Development Programme 2015/16	4
10	Heritage Strategy	5
11	Update on Path to Well-being initiative – October 2015	6
12	Late items	6
13	Date of next meeting	6
14	Karakia	6

Present: Mr Pahia Turia (Chair)
Ms Barbara Ball
Mr Hone Albert
Mr Peter Richardson
Mr Pai Maraku
Mr Chris Shenton
Mr Terry Steedman
Mr Richard Steedman
His Worship the Mayor, Andy Watson
Cr Cath Ash

In attendance: Mr Ross McNeil, Chief Executive
Mr Michael Hodder, Community & Regulatory Services Group Manager
Ms Denise Servante, Strategy & Community Planning Manager
Ms Katrina Gray, Policy Analyst
Mrs Priscilla Jeffrey, Governance Administrator

1 Karakia/Welcome

Mr Peter Richardson performed the opening Karakia.

Mr Richard Steedman entered the meeting at 10.11am

At the commencement of the meeting the Chair paid tribute to Mr Piripi Rangi Haami, a well-known Wanganui activist who campaigned tirelessly for iwi rights during the 1990s and early 2000s. He was a motivator igniting the views of a whole settlement relating to Māori issues with the Crown. The Komiti's thoughts were with the family.

2 Public Forum

Nil

3 Apologies/leave of absence

Resolved minute number

15/IWI/027

File Ref

That apologies from Ms Katarina Hina and Ms Hari Benevides be received, and also the apology from Cr Soraya Peke-Mason.

Mr Curtis / Mr Shenton. Carried

4 Whakatauranga Nga Tuhinga Korero/Confirmation of Minutes

Resolved minute number 15/IWI/028 File Ref

That, subject to the following amendments to the preamble, the minutes of the Te Roopu Ahi Kaa Komiti meeting held on 11 August 2015 be taken as read and verified as an accurate and correct record of the meeting:

- Delete the names Mr Jim Cunningham, Mr Peter Steedman and Mr Jim Puki as being present.
- Correct the name "Katerina Hina" to "Katarina Hina" under members present.
- Delete the name Councillor Cath Ash as present.
- Insert the name Councillor Cath Ash as an apology.

Ms Ball / Mr Shenton. Carried

5 Chair's report

The Chair gave a verbal report. He thanked the Council for its on-going support with the recent floods and advised that the Taskforce Green assistance had been extended a further month to help with the ongoing clean up.

The Chair also commented on his recent trip to China, noting the potential opportunities for the region and the complexities of negotiation. Some countries had sister city relationship with China, however he was not sure how tangible that relationship would be in building business opportunities. He was also involved with the Chinese delegation to the Manawatu/Wanganui region, which did manage a visit to Te Hou Farms, although at the end of a long day.

The Chair invited His Worship the Mayor to comment on his trip to Melbourne to meet with Chinese delegation. He had flown back to New Zealand with three Chinese delegates who had been invited to tour the Manawatu/Wanganui region. He praised the work that Destination Manawatu had undertaken to ensure the success of the visit and the presence of skilled interpreters. He believed that the visit could result in increased business for the region.

Resolved minute number**15/IWI/029****File Ref**

That the Chair's report to the Te Roopu Ahi Kaa Komiti meeting on 12 October 2015 be received.

Mr Turia / Mr Shenton. Carried

6 Council decisions on recommendations from the Komiti

There were no decisions on recommendations from the Komiti.

7 Update from Council (August-September 2015)

An update of Council's decision at its August-September 2015 meetings was attached for the Komiti's information. Mr McNeil spoke to the report.

Mr Curtis thanked the Council for the effort made following the June 2015 flood event.

Resolved minute number**15/IWI/030****File Ref****3-CT-8-1**

That the report 'Update from Council (August-September 2015)' be received.

Mr Turia / His Worship the Mayor. Carried

8 Update on landlocked land

Mr Richard Steedman gave an update on the landlocked land. He advised that along with His Worship the Mayor and Councillor Peke-Mason they had a good meeting with Te Puni Kokiri and understand where they were placed on the issue. While the process was quite bureaucratic it was important to continue pursuing the issue to achieve the desired result. He would have preferred that the pilot location had been in the Rangitikei than in the Wairarapa

Mr Terry Steedman noted that about 30% of the land in Rangitikei had no road access. The Courts had taken different approaches to resolving this: some believed that if there was foot access then that was reasonable access; others believed if there was access to the land via boat that was sufficient. Developing the land needed reliable, ongoing access.

A meeting with Minister Flavell was anticipated soon.

9 Allocation of Māori Community Development Programme 2015/16

Ms Servante spoke to the report. Mr Turia noted that a proposal regarding Te Ketu Tuatea had yet to be framed. The Komiti was interested in considering options on how the programme could continue to be beneficial to Maori in the District without necessarily being targeted to a particular Iwi.

Resolved minute number	15/IWI/301	File Ref	3-GF-10
-------------------------------	-------------------	-----------------	----------------

That the report "Allocation of Māori community development programme 2015/16" be received.

His Worship the Mayor / Ms Ball. Carried

Resolved minute number	15/IWI/032	File Ref	3-GF-10
-------------------------------	-------------------	-----------------	----------------

That Te Roopu Ahi Kaa recommends to Council to provide \$14,000 to Te Maru o Ruahine Trust and requests that Council staff work with the Trust to develop a programme of work with measurable outputs relating to:

- Web based database
- Website development
- Registration commitment
- Cultural programmes

Mr Shenton / Mr Albert. Carried

Resolved minute number	15/IWI/033	File Ref	3-GF-10
-------------------------------	-------------------	-----------------	----------------

That a report is prepared for the December 2015 meeting of Te Roopu Ahi Kaa to review the Maori community development programme with a view to developing a district wide strategy for the funding in 2016/17 to 2017/18.

Mr Curtis / Ms Ball. Carried

Resolved minute number	15/IWI/034	File Ref	3-GF-10
-------------------------------	-------------------	-----------------	----------------

That Te Roopu Ahi Kaa requests that Council considers how it may support iwi/hapu/Maori engagement in the implementation of the regional growth study.

Mr R Steedman / Mr Turia. Carried

10 Heritage Strategy

The foreword prepared by Mr Shenton was tabled. Some Komiti members were still consulting with their groups. Members believed it was important to preserve the history of the area, to identify pa sites and significance of place names. Bilingual signs were suggested.

The matter would be reconsidered at the December meeting.

11 Update on Path to Well-being initiative – October 2015

Ms Servante spoke to the memorandum.

Members of the Komiti expressed concern in respect to the play on Maori names. Maori were encouraging people to pronounce Maori language properly therefore it was not appropriate to use 'Rapitikei' or 'Be Happy – Taihape' – with people were mispronouncing 'Taihape'.

Resolved minute number	15/IWI/034	File Ref	3-CT-8-1
-------------------------------	-------------------	-----------------	-----------------

That the memorandum 'Update on the Path to Well-being Initiative – October 2015' be received.

Mr Curtis / His Worship the Mayor. Carried

12 Late items

Citizenship Ceremonies

The Chair invited members to consider Tangata Whenua participation in citizenship ceremonies. To date there had been little involvement and it would be an opportunity to develop the relationship. It was suggested that a powhiri could be held at designated local marae in the area.

Local Sports Day in Taihape

Mr Terry Steedman advised that Taihape would be holding a sports day on 24 October 2015 commencing 9.00am at Taihape Memorial Park. An invitation was extended to His Worship the Mayor and Komiti members to attend. Mr Steedman also enquired if the Council could provide funding for the event in 2016 as it was increasing in numbers and there were costs associated with venue hire.

13 Date of next meeting

Tuesday, 8 December 2015, 10.00am

14 Closing Karakia

Mr Richardson performed the closing karakia. Mr Pahia provided the blessing for lunch. Meeting closed at 1.06pm

Confirmed/Chair: _____

Date:

Attachment 2

MEMORANDUM

TO: Te Roopu Ahi Kaa Komiti

FROM: Samantha Whitcombe, Governance Administrator

DATE: 28 October 2015

SUBJECT: **Update from Council's meetings in October and November 2015**

FILE: 1-CT-8-1

1 Executive Summary

- 1.1 This report is to provide the Komiti with an update on issues that have been under consideration by Council over the past two months.

2 Implications of increased Bonny Glen landfill charges

- 2.1 Earlier this month, Council was advised of increased landfill charges to apply to refuse sent from the Council's waste transfer stations to the Bonny Glen landfill. In part this increase reflects the increased charge (from 1 July 2015) to MidWest Disposals for accepting leachate from the landfill at the Marton wastewater plant. It also reflects the new monitoring and compliance regime which applies under the new consent for the expanded landfill. The combined effect of these, together with the applicable CPI adjustment, means the rate has changed (effective from 1 October 2015) from \$41.89 per tonne to \$48.08 per tonne (plus GST). This increased cost (approximately \$23,625) will be charged back to Council by the contractor running the waste transfer stations.
- 2.2 At the meeting Council resolved to leave the charges for disposing of refuse at Council's transfer stations as they are for 2015/16.

3 Waiver of entry charges for school children and pre-schoolers at the Marton and Taihape swimming pools

- 3.1 During deliberation on submissions to 'What's the Plan Rangitikei...?' (the consultation document for the 2015/25 Long Term Plan) Council agreed to waive all entry fees to schools in the District using the Council swimming pools and waive all entry fees for a pre-school child and an accompanying adult provided they are attending a swim school lesson.¹

¹ 2015/25 Long Term Plan, p.119; Council, 14 May 2015:15/RDC/134: Council agrees to waive all entry fees to Schools in the District; 15/RDC/135: Council agree to waive all entry fees for a pre-school child and an accompanying adult provided they are attending a swim school lesson.

- 3.2 The limitation of 'a swim school lesson' potentially rules out adults getting involved in water play with pre-school children, an important component in building their confidence. It also poses an issue for pools in setting times in advance for such lessons. So far, Nicholls Swim Academy has allowed free entry to the Marton Swim Centre for all pre-school children with an accompanying adult and found that there is about a 30% increase in use, with revenue holding up because of the attendance of other adults. On that basis, it is suggested that Council amend its decision to allow free entry for all pre-school children and an accompanying adult. The Taihape Swim Centre does not open until November so, if Council agrees with this suggestion, there is sufficient time to clarify the Council's expectations with the Trust and agree what additional grant (if any) is needed to cover the potential loss of entry fees from pre-school children.
- 3.3 Nicholls Swim Academy has also suggested that Council's decision regarding entry charges for school children be modified so that it covers attendance at a swim school lesson. This means that children attending a school which does not have a learning programme in either Taihape or Marton Pool during school time have some incentive to gain greater swimming competence. In Marton there is a revenue-sharing arrangement in place with the Council; this is not the case in Taihape, but there only two schools which do not have regular programmes during school hours so the impact on the Trust's revenue would be minimal.
- 3.4 At the meeting Council resolved to amend the resolutions to allow school children free entry when attending swim school lessons and, to allow free entry to the pool to all pre-school children and an accompanying adult.

4 Town centre plan update

Taihape

- 4.1 The Mayor, Cr Gordon and the Community & Leisure Services Team Leader met with the Taihape Area School Principal and Chair of the Board of Trustees on 12 November 2015 to discuss, and clarify questions about, seeking the Board's support for a third-party partnership lease between the Ministry of Education and Council for those school facilities that will be available for community use. The Board of Trustees Chair was very supportive of such an initiative, and a resolution of approval for the concept will be sought at the next Board meeting on 25 November 2015.
- 4.2 A quote has been received for an irrigation system for Memorial Park. Once this has been submitted for funding, Council will progress on calling for tenders for the implementation of a water source. Concepts for mobile grandstand(s) are being looked at.

Marton

- 4.3 The Marton Place-making Group met on 4 November 2015. The group further progressed a range of ideas and projects they would like to complete within Marton. The date for the 7-Day Makeover process has been confirmed for 8-14 February 2016. An information night is scheduled for Tuesday 8 December 2015.

Bulls

- 4.4 Date for the 7-Day Makeover process has been confirmed for 1-7 February 2016. An information night is scheduled for Monday 7 December 2015. The cubes have been completed and arrangements are being made for their installation at Walker Park.

Hunternville

- 4.5 No further progress to report.

Turakina

- 4.6 A date is yet to be confirmed for the 1-Day Exploring Possibilities workshop in Turakina.

Mangaweka

- 4.7 The 1-Day Exploring Possibilities workshop in Mangaweka is confirmed for 6 December 2015.

Ratana

- 4.8 The 1-Day Exploring Possibilities workshop has been confirmed for 30 January 2016.

5 Actions to promote economic growth – update

- 5.1 The Programme Director has been appointed: it is a consortium of Henley Hutchings and Spearhead Manawatu. Their focus is to:
- a. Develop a Prospects Assessment Report. This is essentially a sweep of the identified opportunities and enablers with a view to prioritising and scheduling actions. It is likely that some initiatives will be pushed immediately, while others may be sequenced to start in due course. The Prospects Assessment will be completed this month.
 - b. Once the Prospects Assessment Report is completed, the next priority is the development of a Preliminary Action Plan. This will integrate initiatives that are already up and running, for example, the Minister for Primary Industry's announcement in August 2015 about the Sheep and Beef initiative.² The Preliminary Action Plan will be completed by the end of February 2016, with a view to the development of a more comprehensive Plan by the end of April 2016.
 - c. The development of Project teams has been initiated by building a list of lead thinkers, investors and shakers to invite to workshops covering each one of the opportunities identified in the Growth Study. Following these workshops

² <http://www.stuff.co.nz/manawatu-standard/71547474/Guy-launches-new-sheep-and-beef-initiative>

some of these key people will form a smaller Project Team to lead, develop and implement core actions.

6 Recommendation

- 6.1 That the report 'Update from Council's meetings in October and November 2015' be received.

Samantha Whitcombe
Governance Administrator

Attachment 3



Rangitikei
UNspoilt...

Report

TO: Te Roopu Ahi Kaa

FROM: Denise Servante, Strategy and Community Planning Manager

DATE: 26 November 2015

SUBJECT: **Discussion document for Māori community development programme 2016/17 and 2017/18**

FILE: 3-GF-10

1 Background

1.1 Te Roopu Ahi Kaa has instigated a Māori community development programme that has been included for a fifth year in the Council's 2015-25 Long Term Plan.

1.2 At its meeting in October 2015, the Komiti resolved:

- To provide \$14,000 to Te Maru o Ruahine Trust to support an agreed programme of work to be agreed between the Trust and Council staff¹. The final outcome of the 2014/15 programme and an agreed work programme for 2015/16 is attached as Appendix 1.
- Te Roopu Ahi Kaa also requested that Council considers how it may support iwi/hapu/Māori engagement in the implementation of the regional growth study². Council has yet to undertake this consideration but it is hoped to be able to report further to the Komiti in February 2016.
- To consider a report to review the Māori community development programme to developing a district wide strategy for the funding in 2016/17 to 2017/18³. This report provides high level scoping of potentially relevant issues to guide the Komiti's discussion.

2 Legislative basis for involvement of local government in applying ratepayer funding to Māori community development

2.1 The Local Government Act provides for local authorities to "take appropriate account of the Treaty of Waitangi and to maintain and improve opportunities for Māori to contribute to local government decision-making processes, Parts 2 and 6 provide principles and requirements for local authorities that are

¹ TRAK, 13 October 2015, 15/IWI/032

² TRAK, 13 October 2015, 15/IWI/034

³ TRAK, 13 October 2015, 15/IWI/033

intended to facilitate participation by Māori in local authority decision-making processes”.⁴

2.2 Part 2 prescribes the purpose of local government:

- to enable democratic local decision-making and action by, and on behalf of, communities; and
- to meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses.⁵

2.3 Part 6 prescribes planning, decision-making and accountability requirements including that Councils must:

- to establish and maintain processes to provide opportunities for Māori to contribute to the decision-making processes of the local authority; and
- consider ways in which it may foster the development of Māori capacity to contribute to the decision-making processes of the local authority;⁶

2.4 This provides the legislative basis for the scope of the Māori community development programme, previously described as:

- Increasing the capacity of Māori to contribute to local decision-making, and
- Strengthening relationships between iwi and hapu organisations/marae and Council

2.5 The programme for the next two years needs to remain within the legislative framework provided for local government from central government.

3 Community development

3.1 Ten community development “experts” in a room will provide ten different definitions of community development. A recent review of the Department of Internal Affairs’ community-led development programmes describes at least two different models that have been applied successfully to programmes funded by the DIA⁷.

⁴ LGA 2002, s4

⁵ LGA 2002, s10 (1)

⁶ LGA 2002, s81 (1)

⁷ [http://www.dia.govt.nz/pubforms.nsf/URL/CLD-Year-3-evaluation-report-\(doc\)-Final.docx/\\$file/CLD-Year-3-evaluation-report-\(doc\)-Final.docx](http://www.dia.govt.nz/pubforms.nsf/URL/CLD-Year-3-evaluation-report-(doc)-Final.docx/$file/CLD-Year-3-evaluation-report-(doc)-Final.docx)

3.2 A review by the DIA of approaches to community development internationally found “common themes” of success:

- Community development in which communities are able to decide on their needs and priorities and lead development initiatives.
- An “investment” approach to community development encouraging a long-term strategic approach to community development.
- The value of organisations making links and working together
- Funding is best when it is flexible, responsive and long term.
- Simple administration of grant funding.
- Sustainability of community goals beyond initial funding period, helped by developing funding partnerships⁸

3.3 Given the size of the current provision for the Council’s Māori community development programme (\$15,000 per annum), the Komiti is asked to provide some thoughts and insight into how it may be best applied in the short-term (within the next two years) and what its aspiration would be in the longer term (for example, to input into the 2018-28 Long Term Plan).

3.4 So, a starting point could be to consider the following questions:

Imagine: The Komiti is considering the Māori community development programme for input into the Council’s 2018-28 Long Term Plan.

- *What has been achieved in the preceding two years?*
- *How has the Komiti been involved? Who else has been involved?*
- *What has changed? What has stayed the same or been strengthened?*
- *What are its aspirations for the next ten-year period?*

4 Recommendations

4.1 That the report “Discussion document for Māori community development programme 2016/17 and 2017/18” be received.

4.2 That the Komiti provides guidance to Council staff on its aspirations for the Māori Community development programme as follows_____ and requests a report on options for the 2016/17 and 2017/18 programmes at its meeting in February 2016..

Denise Servante
Strategy and Community Planning Manager.

⁸[http://www.dia.govt.nz/pubforms.nsf/URL/International_examples_of_community.doc/\\$file/International_examples_of_community.doc](http://www.dia.govt.nz/pubforms.nsf/URL/International_examples_of_community.doc/$file/International_examples_of_community.doc)

Appendix 1

Ngati Hauiti Outcomes for 2015/16

Agreed final outcomes for 2014/15

Aim 1: Increase broader engagement and awareness with whanau of Ngati Hauiti identity through communication and cultural affirmation strategies			
Output/Outcome	Task	Reporting measure	Commentary
Robust database of whanau members registered with Ngati Hauiti	Validate the database to achieve greater statistical accuracy Update the database as more whanau members register with Ngati Hauiti	Target: 35% accuracy Achieved: 75% accuracy Target: 1,000 whanau members registered Partly Achieved: 500 whanau members registered	Greater accuracy at expense of number of registrations. Time-consuming but VERY important to ensure contact details are accurate. Slower than expected.
Web presence for Ngati Hauiti re-established	Re-design and establish a website Establish FB/Twitter/ Snapchat/ Instagram facilities targeting Rangatahi	Target: to have website in place by 15 July 2015 Achieved: website launched on 15 July 2015. Develop statistics for social media use. Achieved: FB presence with 1,000 members	Very successful. Pleased with outcome to date. Established web presence. Looking to expand over next year. Better understanding of resourcing requirements for social media (must respond, control content and keep up to date). Aim to maintain the FB presence to drive traffic to the website and minimise the interaction on FB. Look to develop other social media where appropriate but not a priority.
A Bi-annual newsletter, Te Karere, is distributed to Ngati Hauiti whanau	Quality newsletter is prepared and distributed electronically and in hard copy	Target: 414 newsletters distributed Achieved: 347 hard copies, 161 electronic copies, 150 distributed through subsidiaries (total 658)	2 newsletters in 2015/2016 and the progression is clear. Aiming to continue this progression, adding additional articles/information/news as growth in whanau engagement occurs
Increased identification and knowledge of Ngati Hauiti identity and tikanga	Develop Wananga/Noho based on te Reo development	Programme of activities: Number of attendees Baseline measure in year 1: 12-14 attendees at regular Te Reo classes.	Very good growth. Aim to continue with all programmes to develop "Hauititanga".

Te Runanga o Ngati Hauiti
Chairperson. - K. J. J. J.
25.11.15

Ngati Hauiti Outcomes for 2015/16

Aim 2: Strengthen relationships between Iwi /Hapū and Council			
Objective	Task	Reporting measure	Commentary
Implement MOU 2015/2016	Ensure open communication and two-way sharing of strategic and operational issues, as appropriate	Examples of engagement / collaboration : number of examples and brief narrative – see commentary	Support from Council to identify a web designed that could work with the Runanga. Able to raise issues which could be sensitive e.g. over continuation of the MOU arrangement in collaborative and open relationship.
Develop MOU arrangement for 2015/16 onwards	Review MOU arrangement for 2014/15	Target: MOU agreed for 2015/16 onwards Achieved for 2015/16	Second year of a funded work programme has been approved by the Runanga and the Council.

Ngati Hauiti Outcomes for 2015/16

Aim 1: Increase broader engagement and awareness with whanau of Ngati Hauiti identity through communication and cultural affirmation strategies		
Output/Outcome	Task	Reporting measure
Robust database of whanau members registered with Ngati Hauiti	Validate the database to achieve greater statistical accuracy Update the database as more whanau members register with Ngati Hauiti	Baseline: 75% accuracy Target: 95% accuracy Baseline: 500 whanau members registered Target: 1,000 whanau members registered
Improved web presence as gateway to Ngati Hauiti	Extend and expand the website Implement brand strategy Digitise archive materials to ensure heritage collection maintained Display digitised archives on website as appropriate	New webpages Web traffic
A Bi-annual newsletter, Te Karere, is distributed to Ngati Hauiti whanau	Quality newsletter is prepared and distributed electronically and in hard copy	2 newsletters produced Baseline: 650 distributed (500 hard copies, 150 electronic copies) Target: 1,000 distributed (500 hard copies and 500 electronic copies)
Increased identification and knowledge of Ngati Hauiti identity and tikanga	Develop Wananga/events that promote Hauititanga	Create an annual event that encourages and engages Ngati Hauiti members to participate in Ngati Hauititanga. Baseline: attendees to double from 5% of registered members -20% of registered members

Aim 2: Strengthen relationships between Ngati Hauiti iwi /Hapu and Council		
Objective	Task	Reporting measure
Implement MOU 2015/16	Ensure open communication and two-way sharing of strategic and operational issues, as appropriate	Examples of engagement / collaboration : number of examples and brief narrative
Increased identification and knowledge of Ngati Hauiti identity and significant places to the wider community	Contribute to the development and implementation of Rangitikei Heritage Strategy	Submission to draft Strategy. Narrative on engagement with the Actions agreed.
Develop MOU arrangement 2016/17 onwards	Review MOU arrangement for 2015/16	MOU agreed for 2017/18 onwards

Attachment 4

RANGITIKEI DISTRICT COUNCIL

HERITAGE STRATEGY 2015



1 Introduction

- 1.1 The Rangitikei District has a vast range of heritage resources which contribute to the well-being of the community. These resources range, from outstanding natural landscapes, places of natural beauty, to areas of cultural significance and physical resources. All of these heritage features tell stories of the past and provide an important link through the present and into the future.
- 1.2 It is recognised that our heritage assets provide benefit for the community, creating communities and a District with a distinct identity. They are also potential attractions for visitors and thus may contribute to growth of the District's economy. However, the District has a wide range of other factors which contribute to community well-being. Ensuring communities are vibrant places of economic and social activity is essential. Importance needs to be placed on consideration of the management of heritage resources within the wider context of overall well-being of local communities and the potential end use of the site.
- 1.3 Heritage is also preserved, promoted and supported through the documentation of narratives and stories. These can be the stories of the lives, or traditions of local communities and tangata whenua or the social or cultural context surrounding built and natural heritage. These oral histories and experiences contribute to an important part of Rangitikei's heritage resource which, if not documented, may be lost over time.

2 Rangitikei Tangata Whenua Perspective – Heritage Protection

- 2.1 Toi tu te kupu, toi tu te mana, toi tu te whenua – a plea to hold fast to our culture, for without language, without mana, and without land, the essence of being Maori would no longer exist but be a skeleton which would not give justice to the full body of Maoritanga.
- 2.2 This well-known saying reflects upon heritage being an important aspect to the overall drive for the sustainability of iwi Maori in general and also to hapu and iwi within the Rangitikei District. This is demonstrated by the extensive involvement of local hapu and iwi in ensuring their respective korero is nurtured for future generations.
- 2.3 In all gatherings of our people whakatauki and pepeha are recited and speakers are supported by waiata which all have elements of korero that link the people to the land and the rivers. They also refer to events in our history which also provide insight into our respective relationships within this land. Physically protecting places

of significance helps sustain the korero further whilst also giving it greater meaning and understanding to whanau, hapu, iwi and non – iwi within the District. The pending settlement of historic Treaty of Waitangi claims will clear a pathway for hapu and iwi to fulfil ambitions in heritage protection to take those responsibilities further to engage with their respective whanau and to an extent with all people.

- 2.4 Having a leading hand within this process is vital as the role of kaitiaki underpins the integrity of such pursuits to make it sustainable from a perspective of responsibility and also based upon a reciprocal relationship between people and place as well as with taonga and resources.

3 What is heritage?

- 3.1 Heritage is a term which is applied to buildings, sites, places, objects and other features of historical significance which are valued by people and communities. Heritage is inherited from the past and handed on for the benefit of future generations and includes:

- *Built heritage* – buildings and structures, such as those listed by the New Zealand Historical Places Trust.
- *Natural heritage* – natural places, objects and intangible attributes, such as identified outstanding natural landscapes and notable trees.
- *Cultural heritage* – objects and artefacts, places, language, stories, customs, protocols, knowledge and skills communities, groups and individuals recognise as part of their cultural heritage, such as sites of Waahi tapu.
- *Social heritage* – the history, traditions, knowledge and identities of local communities, such as the stories behind built heritage.

4 Statutory context

- 4.1 Rangitikei District Council has responsibilities for managing heritage within the District as follows:

- *Resource Management Act 1991* – as a matter of national importance¹ to ensure heritage is recognised, provided for and protected from inappropriate subdivision, use and development.
- *Reserves Act 1977* – reserves may be classified as historic reserves and vested in local authorities to control and manage.
- *Building Act 2004* – the need to facilitate the preservation of buildings of significant cultural, historical or heritage value needs to be taken into account². The Building Act 2004³ also contains a number of provisions regarding the need to ensure public safety and the priority to remedy issues with dangerous and insanitary buildings⁴.

¹ Section 6(f)

² Section 4(2)(l)

³ Subpart 6 of Part 2

⁴ The Buildings (Earthquake Prone Buildings) Amendment Bill will prescribe more vigorously how dangerous buildings should be treated, including heritage buildings.

- *Public Records Act 2005* – the requirement to ensure adequate protection and preservation of ‘protected records’⁵
- *Heritage New Zealand Pouhere Taonga Act 2014* - promotes the identification, protection, preservation and conservation of the historical and cultural heritage of New Zealand. It specially seeks to register historic buildings, sites or areas, or Waahi tupuna, Waahi tapu sites or areas, and to protect archaeological sites.

4.2 There is no specific mention of heritage in the Local Government Act 2002. However, when ‘well-being’ of the community formed part of the purpose of local government, this was generally viewed as including a heritage dimension.⁶

5 Purpose

5.1 This strategy provides the long term vision to guide Council’s management of heritage resources throughout the Rangitikei District.

5.2 Heritage should be managed in accordance with the following goals.

Goal 1: Document cultural and local histories.

Goal 2: Promote cultural and local histories of the Rangitikei.

Goal 3: Support tangata whenua to discover and document their physical, natural and intangible heritage.

Goal 4: Recognise the local context, providing management options which consider the overall and long term well-being of the community.

Goal 5: Consideration of the past use, current use and condition of the heritage resource⁷ and the potential long term use of the heritage resource and/or site.

Goal 6: Partner with the community in the preservation and management of heritage resources.

Goal 7: Seek opportunities for regional/national collaboration and funding to assist with the protection of the District’s heritage.

6 Challenges

6.1 The management of heritage resources presents a wide range of challenges for both the Council and the community. The main challenges include:

Tension between the public benefit of heritage protection and the private cost of doing so

⁵ Section 40

⁶ Original purpose statement in section 10.

⁷ Heritage resource can refer to a variety of heritage aspects such as; built heritage, cultural sites and natural landscapes.

- 6.2 Often the cost or disadvantages associated with protecting heritage resources falls on the private property owner, hapu group, museum or historical society. However, the overall benefit of protecting the heritage resources may accrue to the wider community.

Cost of earthquake strengthening built heritage

- 6.3 The majority of heritage buildings are earthquake prone and require strengthening. Many are under-used. Often the cost of this strengthening work is prohibitive, with rents gained from tenants in the renovated building not able to cover that cost. It may be preferable to demolish such under-used buildings in the District's CBD areas and replace them with structures which are more efficient and meet the needs of local businesses. Not doing this runs the risk of such buildings being abandoned and eventually being demolished and not replaced..

The economic and demographic context

- 6.4 Rangitikei is a District which is experiencing a slow population decline, with economic activity within the town centres also declining. This has resulted in an oversupply of commercial buildings. These factors, combined with the costs of earthquake strengthening can result in vacant buildings. Main streets with empty buildings reduce the amenity of these areas and can adversely affect community well-being.

Capacity of Tangata Whenua

- 6.5 Tangata whenua often have limited capacity for identifying, managing and enhancing their cultural heritage. There are a large number of Waahi tapu sites which are known only to the tangata whenua, and often the public recognition of these sites is not desirable.

Capacity of Council

- 6.6 Council has limited resources to identify, manage and enhance heritage resources. However, because of its leadership role in the community, it has some ability to attract sponsorship and relationships which support heritage initiatives.

Capacity of local museums

- 6.7 The Rangitikei District's five museums are operated solely by volunteers⁸. This provides a number of challenges for long term sustainability of the management of the heritage resources the museums care for. These challenges include: the number of volunteers available, obtaining funding (funding is often sought via external funders), adequate facilities to care for collections and ongoing training of volunteers.

Present heritage can obscure past heritage

- 6.8 Often buildings, now considered as heritage, have replaced older buildings, whose appearance and use is effectively lost. In some situations it may be more important to resurrect some tangible evidence of the earlier structure or use.

7 METHODS

- 7.1 There are a wide range of possible methods for heritage management. The main methods Rangitikei District Council seeks to use through this strategy are:

- Rangitikei District Plan
- Rates Remission Policy
- Heritage Inventories
- Waiving of internal consenting fees
- Information education and support
- Advocacy for external sponsorship/funding

8 Rangitikei District Plan

- 8.1 A key method for the management of heritage resources throughout the District is the Rangitikei District Plan. The District Plan provides for protection of natural, cultural and physical heritage through identification of valuable heritage resources and controls surrounding their use and development.

⁸ Bulls, Marton, Hunterville, Mangaweka and Taihape.

8.2 The District Plan provides the strategic direction for the management of heritage resources - to provide for the reuse of heritage in a manner which is appropriate for the particular context. It also seeks to ensure that the considerations surrounding the destruction of heritage resources involves how the replacement activities will provide for social, cultural and economic well-being of the affected community.

8.3 The relevant provisions from the District Plan are provided as Appendix 1.

9 Rates Remission Policy

9.1 Rangitikei District has a Rates Remission Policy which provides remissions for owners of earthquake prone buildings. As most heritage buildings are highly likely to be earthquake prone, this policy is highly relevant to the District's physical heritage resources.

9.2 The Rates Remission Policy provides remissions for up to six months during strengthening/construction works, as well as up to three years upon completion of the building work. These provisions seek to encourage property owners to develop the building so that they can be better used.

10 Heritage Inventories

10.1 The District's museums already have inventories of their own collections, increasingly available online. The inventory process, however, is not limited to what is collected but rather what should be known: the development of a comprehensive heritage inventory increases the documentation and understanding about heritage resources throughout the District. Creating an inventory ensures that heritage resources are remembered, without necessarily requiring the physical resource to remain in perpetuity. It will be a continually evolving document, with new sites and items added as they are recognised and new information added when discovered.

10.2 Two heritage inventories could be developed, one for the built heritage resources and one for Māori heritage. Having a separate inventory for Māori sites would ensure that it would remain a confidential document where appropriate. The development of a Māori heritage inventory would need to occur in partnership with Iwi and hapu. This will include discussions with Te Roopu Ahi Kaa, as well as with individual Iwi and hapu. There is also the opportunity to develop further inventories for the District's natural heritage resources.

10.3 The heritage inventory process naturally extends to collecting information on narratives and associated collections from locals. These narratives and collections will provide an insight into Rangitikei's early history. Where possible such collections should be digitised for long-term protection and access.

11 Waiving of Internal Consenting Fees

11.1 The waiving of internal consenting fees for work on heritage buildings will be determined on a case by case basis by Council⁹. The internal consenting costs are the staff time required to process building and planning related consent applications¹⁰. To provide some guidance, the areas of consideration by Council when deciding whether to waive fees could be, but are not limited to:

- The extent to which heritage values will be retained or reused.
- The end use of the proposed development.
- The benefits of the proposed development.
- The significance of the heritage resource for the community.
- The significance of the social context behind the heritage resource and how it could be preserved.
- The degree of impact (positive/negative) for tangata whenua.

12 Information Education and Support

12.1 Information and education are useful methods to increase awareness of heritage in the District and to engage communities with these resources. Information and education will be provided to local communities through the following methods.

Support for the Rangitikei Heritage Group¹¹

12.2 Provision of resources to support the ongoing activities of the Rangitikei Heritage Group. This support will be through providing administrative assistance, assistance applying for grants, or assistance through the Community Initiatives Fund.

Information about heritage resources

12.3 The Heritage Inventory will provide this information which could be supplied to property owners and interested community members. It will be available (once published) in the District's libraries, information centres and museums as well as being uploaded to the Council's website.

Support for the Treasured Natural Environment Group

12.4 Continue to provide administrative support and assistance for applying for grants for projects which enhance community engagement with the natural environment.

⁹ 15/RDC/031

¹⁰ Costs not included as part of this provision are; external experts, such as fire safety experts, geotechnical advisors, heritage experts or the costs related to hearings processes.

¹¹ The Rangitikei Heritage Group consists of representatives from the District's museums and historical societies (Bulls, Marton, Hunterville, Mangaweka, Taihape, Turakina), from Te Roopu Ahi Kaa, and from other interested heritage groups (Whanganui Regional Heritage Trust).

Use of the District libraries

- 12.5 The libraries hold a small collection of historical published works on the District. The databases accessible through the libraries are a key resource in finding historical information held in other places.

Archives Central

- 12.6 The Council's archives are housed in a purpose-built public facility shared with neighbouring councils in Feilding. An online database is available and there is an ongoing programme of scanning of high-use records such as rating books.

13 Advocacy for external sponsorship/funding

- 13.1 Council is able to provide co-ordination for major projects, and develop relationships with major heritage and funding agencies. For some initiatives this will be critical.
- 13.2 Council is also well-placed to be aware of regional or national programmes which could have potential application to assist with heritage identification, preservation and access within the Rangitikei.

14 Action Plan

Goal	Activity	Groups Involved	Completion
Development of a heritage inventory of built heritage.	Research into heritage resources (as identified by the Rangitikei Heritage Group). Publication of research.	Rangitikei District Council Rangitikei Heritage Group	July 2016
Development of a heritage inventory of Māori narratives and collections	Research, interviews and publishing of stories.	Rangitikei District Council Local Iwi/hapu Ratana Community	December 2016
Development of a heritage inventory of European / non-indigenous settler narratives and collections.	Research, interviews and publishing of stories.	Rangitikei District Council Rangitikei Heritage Group	December 2017
Joint place naming	Using both the English and Māori place names in key Council correspondence/ documentation.	Council Iwi groups	December 2015

15 Review

The strategy will be due for review 1 December 2018.

Discussion draft

Appendix 1 – Relevant provisions from the Rangitikei District Plan 2013

NOTABLE TREES AND CULTURALLY SIGNIFICANT FLORA

Objective

Notable Trees and culturally significant flora are identified, conserved and maintained, and their amenity values are recognised.

Policies

Require the protection and conservation of significant notable trees, as identified in Schedule C2 of the District Plan, from inappropriate subdivision, use and development.

Require the conservation of flora that has cultural significance for Māori and is within the conservation estate or is on publicly owned land.

Encourage public awareness and recognition of notable trees.

TANGATA WHENUA

Objective

To recognise and provide for the relationship of Tangata Whenua with their ancestral lands, water, sites, waahi tapu and other taonga.

Policies

Provide for the relationship between Tangata Whenua and landscapes of cultural significance within the district through the development of non-statutory methods that ensure associative values are recognised and protected long-term.

Recognise the role of Tangata Whenua as kaitiaki of key natural and physical resources with which they have a strong ancestral relationship, by ensuring that their views are sought on applications that may materially affect key natural and physical resources, particularly those sites identified in Schedule C1.

Enable development to encourage Iwi, hapu and whanau to resettle within the District and reconnect with the land, provided that the adverse of development, subdivision and use are avoided or appropriately managed.

Collaborate with Iwi on the identification and appropriate protection of sites of significance to Tangata Whenua.

HERITAGE PROTECTION

Objective

Identify examples of historic, cultural, and other sites that reflect the District's heritage and cultural amenity, and provide for the management of those resources in a way that sustains the social, cultural and economic well-being of communities.

Policies

Ensure known examples of historic heritage are recognised in the District, and listed in Schedule C3.

Enable the protection, conservation or adaptive reuse of historic heritage listed in Schedule C3 of the Plan.

Evaluate in any application for the destruction or modification of heritage, the extent to which the replacement activities provide for the economic, social and cultural wellbeing of the affected community.

Attachment 5



MEMORANDUM

TO: Te Roopu Ahi Kaa Komiti

FROM: Samantha Whitcombe

DATE: 27 November 2015

SUBJECT: **Update on the Path to Well-Being initiative – December 2015**

FILE: 1-CO-4

1 Background

- 1.1 The aim of this memorandum is to provide the Komiti with an update on the actions and progress of the Path to Well-Being Initiative.

2 Marton Community Charter and Community Investment programme

- 2.1 The Ministry for Social Development has facilitated a series of Results-Based Accountability workshops in the District focussing on services for 0-12 year olds. The outcome will supplement the existing Action Plan for the Community Charter which is focussed on 12-18 year olds.

3 Marton Youth Club and Taihape Youth Hutt

- 3.1 These services are confirmed until early next year. Council has resolved to press the Ministry for Social Development for a long-term commitment to youth development programmes in the District: if this commitment is forthcoming, then Council will consult upon investing ratepayer funding into youth services as part of the 2016/17 Annual Plan.
- 3.2 Multi-agency groups have been meeting in both Marton and Taihape to support the development of youth one-stop shops in each town. These will build on the after school programmes that have been in place in both towns for some years.

4 Swim-4-All

- 4.1 The Swim-4-All programme (with free or subsidised swimming lessons for primary aged children in the District) is now underway at both Marton and Taihape pools.

5 Rangitikei Environment Group

- 5.1 The Treasured Natural Environment Group has developed a quarterly newsletter to share environmental projects occurring throughout the Rangitikei District. The first issue was distributed in August, with the second issue distributed at the end of November. The newsletter provides a range of articles such as; community group updates, opinion pieces and informative articles.

6 Recommendation

- 6.1 That the memorandum 'Update on the Path to Well-Being initiative - November 2015' be received.

Samantha Whitcombe
Governance Administrator