

Telephone: (06) 327 0099 Facsimile: (06) 327 6970

Te Roopu Ahi Kaa Meeting

Tuesday 9 February 2016, 10.00 am

Council Chamber, Rangitikei District Council

46 High Street, Marton

Website: www.rangitikei.govt.nz Email: info@rangitikei.govt.nz

Membership

Chair Mr P Turia (Whangaehu), Deputy Chair

Ms B Ball (Ngāti Whitikaupeka)

Mr M Gray (Ngāti Rangituhia), Mr P Richardson (Ngāti Parewahawaha), Mr T Curtis (Te Runanga o Ngāti Hauiti), Mr H Albert (Ngā Ariki Turakina), Mr P Maraku (Rātana Community), Mr C Shenton (Ngāti Kauae/Tauira), Mr T Steedman (Ngāti Hinemanu/Ngāti Paki), Ms H Benevides (Ngāti Tamakopiri), Mr R Steedman (Ngai te Ohuake), Ms K Hina (Ngā Wairiki Ki Uta.) Councillor Cath Ash

His Worship the Mayor, Andy Watson, (ex officio)

Please Note: Items in this agenda may be subject to amendments or withdrawal at the meeting. It is recommended therefore that items not be reported upon until after adoption by the Council. Reporters who do not attend the meeting are requested to seek confirmation of the agenda material or proceedings of the meeting from the Chief Executive prior to any media reports being filed.



Rangitikei District Council

Te Roopu Ahi Kaa Komiti Meeting Order Paper – Friday 9 February 2016 – 10:00 a.m.

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The quorum for the Te Roopu Ahi Kaa is 6.

At its meeting of 28 October 2010, Council resolved that "The quorum at any meeting of a standing committee or sub-committee of the Council (including Te Roou Ahi Kaa, the Community Committees, the Reserve Management Committees and the Rural Water Supply Management Sub-committees) is that required for a meeting of the local authority in SO 2.4.3 and 3.4.3.

1 Karakia/Welcome

2 Public forum

3 Apologies

4 Chair's report

A verbal report will be given at the meeting.

Recommendation

That the Chair's report to the Te Roopu Ahi Kaa Komiti meeting on 9 February 2016 be received.

5 Confirmation of minutes

Recommendation

That the Minutes of the Te Roopu Ahi Kaa Komiti meeting held on 8 December 2015 be taken as read and verified as an accurate and correct record of the meeting.

6 Council decisions on recommendations from the Komiti

There were no decisions on recommendations from the Komiti.

7 Update from Council (December 2015 - January 2016)

A report is attached.

File ref: 3-CT-8-1

Recommendation

That the report 'Update from Council's meetings in December 2015 and January 2016' be received.

8 Update on landlocked land

A verbal update will be provided at the meeting.

9 Proposed District Plan Changes

A memorandum is attached.

File ref: 2-PL-2

Recommendation

That the memorandum 'Proposed District Plan Changes' be received.

10 Update on Path to Wellbeing Initiative – February 2016

A memorandum is attached.

File ref: 3-CT-8-1

Recommendation

That the memorandum 'Update on the Path to Well-Being initiative – February 2016' be received.

11 Central register of Commitments

As at 31 August 2015, 50 legislated historical Treaty settlements have been reached with iwi generating approximately 8,000 commitments. More than 400 of these commitments sit with local government authorities.

The Post Settlement Commitments Unit (PSCU) at the Ministry of Justice is working to develop a Central Register of Commitments (CRC), an online tool that will record commitments made in deeds of settlement and settlement legislation and support agencies in what they are doing to monitor their commitments as recorded in deeds of settlement and settlement legislation.

12 Māori Legal, Business and Governance Forum

The Maori Legal, Business and Governance Forum will be held 13 & 14 April 2016 in Wellington. The Forum aims to provide discussions about resource management and regulatory issues, commercial investment and provide case studies of successful partnerships, settlements.

A brochure is attached.

13 Addressing the Komiti's strategic needs (as prelude to consideration of options for Maori community development programme in 2016/17 and 2017/18 and facilitating Maori engagement in economic development)

A discussion paper will be tabled at the meeting.

14 Consultation - draft Heritage Strategy

The draft Heritage Strategy, developed in conjunction with the Komiti during 2015, is currently out for public consultation until 19 February 2016. A letter informing Komiti members, Te Runanga o Ngati Apa, Mokai Patea Services and Te Maru o Ruahine Trust of the consultation period was sent during January.

The consultation documents, including a summary and submission form and draft Heritage Strategy are attached.

15 Consultation – draft Treasury Policies

Following a review by PriceWaterhouseCoopers Council has revised its treasury policies.

These include the Statutory Liability Policy and the Investment Policy. Consultation is now open until noon 19 February 2016, with consultation material available on Council's website.

16 Late items

17 Date of next meeting

Tuesday 12 April 2015, 10.00 am

18 Karakia

Attachment 1



Rangitikei District Council

Te Roopu Ahi Kaa Komiti Meeting

Minutes – Tuesday 8 December 2015 – 10:00 a.m.

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The quorum for the Te Roopu Ahi Kaa is 6.

At its meeting of 28 October 2010, Council resolved that "The quorum at any meeting of a standing committee or sub-committee of the Council (including Te Roopu Ahi Kaa, the Community Committees, the Reserve Management Committees and the Rural Water Supply Management Sub-committees) is that required for a meeting of the local authority in SO 2.4.3 and 3.4.3.

Present: Mr Hone Albert

Ms Hari Benevides Mr Thomas Curtis Mr Peter Richardson

Mr Pai Maraku Mr Chris Shenton Mr Terry Steedman Ms Katarina Hina

His Worship the Mayor, Andy Watson

Cr Cath Ash

In attendance: Mr Ross McNeil, Chief Executive

Mr Michael Hodder, Community & Regulatory Services Group Manager

Ms Denise Servante, Strategy & Community Planning Manager

Ms Laura Richards, Governance Administrator

1 Karakia/Welcome

Mr Peter Richardson performed the opening Karakia.

Mr Chris Shenton was selected to chair the meeting as the Chair and Deputy Chair were not available.

Mr T Steedman/ Mr Richardson. Carried.

2 Public Forum

3 Apologies/leave of absence

Resolved minute number 15/IWI/035 File Ref

That apologies from Mr Pahia Turia, Mr Richard Steedman, Ms Barbara Ball and Mr Mark Grey be received and also from Cr Soraya Peke-Mason.

Mr Curtis / Ms Benevides. Carried.

4 Confirmation of minutes

Resolved minute number 15/IWI/036 File Ref

That the Minutes of the Te Roopu Ahi Kaa Komiti Meeting held on 13 October 2015 be taken as read and verified as an accurate and correct record of the meeting.

Delete Hone Albert – as being present at the last meeting.

Mr Richardson / Mr Curtis. Carried.

5 Chair's report

As the Chair was not at the meeting His Worship the Mayor, Andy Watson gave an update about some of the events in Rangitikei District including the imminent closure of Turakina Māori Girls College at the end of January 2016. He noted people understood the decision by the Ministry of Education was made based on the drop in the number of students. The Old Girls Group says 'the school is sleeping' and will return.

In regards to the June flood event, the FAR (Funding Assistance Rate) for Emergency Works to repair damaged roading infrastructure is likely to be 91% but Council is still holding out for 95% subsidy.

The former Criterion Hotel in Bulls has been demolished and Heritage New Zealand raised a couple of concerns.

His Worship the Mayor is looking forward to the Ratana Anniversary Celebrations on 24 January, 2016.

Mr McNeil noted the legacy of risk in two communities that have been hit by multiple extreme weather events: Kauangaroa and Whangaehu. Some resolution to this issue needs to be found. Ms Hina commented that in Whangaehu, the community was very aware of the need to look for long term solutions.

6 Council decisions on recommendations from the Komiti

The Komiti noted that Council had confirmed decisions from its meeting on 29 October 2015, with respect to the funding granted to Te Maru o Ruahine Trust and the Komiti's request that Council considers how it may support iwi/hapu/Māori engagement in the implementation of the regional growth study.

Komiti members noted a recent hui in at the Chateau in Ohakune with representatives from Te Kahui Tupua. The lack of Iwi representation was questioned. It was noted by Ms Hina where there are opportunities to have conversations and communication Iwi should be invited to attend. His Worship the Mayor said the Council was not aware of the meeting either.

The next step for the Regional Growth Study implementation is to set up Hui around eight work stream areas and Iwi representation will be sought. Rangitikei District Council will be mirroring this at a local level and also identifying issues that are District specific.

7 Update from Council (October-November 2015)

Mr McNeil elaborated on items included in the update of Council's decisions at its October-November 2015. There was particular discussion in regards to landfill costs which the Komiti felt could lead to fly-tipping. Ms Hina outlined that in Kauangaroa, steps had been taken to identify those who fly-tipped. She would welcome a bi-lingual signage initiative to discourage people at known tipping places. Komiti members acknowledged the issues around land-fill and expressed wishes to see alternative forms of waste disposal with an emphasis on recycling. Komiti members were told these are options to discuss during review of the Waste Management and Minimisation Plan in 2017/18.

Resolved minute number 15/IWI/037 File Ref

That the report 'Update from Council (October-November 2015)' be received.

Mr Richardson / Ms Hina. Carried.

3-CT-8-1

8 Update on landlocked land

His Worship the Mayor updated Komiti noting while there is to be a pilot programme, it will not be in this District. Māori Development Minister Flavell is aware access routes are required and Rangitikei District probably has the largest landlocked land issue in the country. The Crown has put a budget towards the issue. This is positive.

9 Discussion document for Māori community development programme 2016/2017 and 2017/18

Ms Servante presented her report on community development. Discussion took place and Ms Servante will reflect the points raised in her report to the Komiti in February.

Resolved minute number 15/IWI/038 File Ref 3-GF-10

That the report 'Discussion document for Māori community development programme 2016/2017 and 2017/18' be received.

Ms Hina / Mr Steedman. Carried.

Resolved minute number 15/IWI/039 File Ref 3-GF-10

That Te Roopu Ahi Kaa provide guidance to Council staff on its aspirations for the Māori Community development programme as discussed and requests a report on options for the 2016/17 and 2017/18 programmes at its meeting in February 2016.

Ms Benevides / Ms Hina. Carried.

10 Heritage Strategy

Komiti members discussed the draft Heritage Strategy recognising that it created opportunities to share pre-colonial history within Rangitikei.

Resolved minute number 15/IWI/040 File Ref

That the Heritage Strategy Draft be received.

Ms Benevides / Mr Curtis. Carried.

11 Update on Path to Well-being Initiative – December 2015

Resolved minute number 15/IWI/ 041 File Ref 1-CO-4

That the 'Update on Path to Well-being Initiative – December 2015' be received.

His Worship the Mayor / Mr Curtis. Carried.

12 Late Items

There were no late items.

13 Date of next meeting

9 February 2016 at 10.00 am – in the Council Chamber unless otherwise notified.

14 Meeting closed

The meeting closed at 12.35pm.

15 Karakia

Mr Hone Albert performed the Karakia.



Attachment 2



MEMORANDUM

TO: Te Roopu Ahi Kaa Komiti

FROM: Samantha Whitcombe, Governance Administrator

DATE: 29 January 2016

SUBJECT: Update from Council's meetings in December 2015 and January 2016

FILE: 3-CT-8-1

1 Executive Summary

1.1 This report is to provide the Komiti with an update on issues that have been under consideration by Council over the past two months.

2 Long-term mitigation for flood-prone areas in the District

- 2.1 One key issue from the June 2015 rainfall event is the need to secure enduring risk mitigation for the settlements at Whangaehu and Kauangaroa where there has been substantial flooding on four occasions in little over a decade. Horizons Regional Council have reconfirmed that raising stop-banks is not a viable option. Lifting houses to provide more free board beneath, if practicable, introduces the risk of people being stranded and leaves other assets, including vehicles, vulnerable to damage. One enduring solution would be to relocate residents in such communities.
- 2.2 Such a solution was given significant consideration in 2008. A briefing report was provided to the Strategic Planning & Policy Committee in September 2008. The Committee noted that central government would participate only on the basis that its share of costs was the same as local government and affected ratepayers. The Committee resolved "to maintain the current situation, that is manage the risk through provision of existing and potentially enhanced warning systems, good evacuation procedures and appropriate planning procedures".¹
- 2.3 The need to find an enduring solution was raised in a recent letter from Te Aroha McDonnell. She asks Council to advocate collaboration with all relevant agencies to reduce the risk of flooding or improve the drainage around the village. While not mentioned, relocation would need to be considered, if only in terms of comparative costs. In 2008, effective flood mitigation at Whangaehu was estimated at \$1 million.

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¹ Strategic Planning & Policy Committee, 25 September 2008: 08/RDC/243. The same report went to Horizons Regional Council which (on 28 October 2008) made the same resolution as Rangitikei but also noted 'that a significant residual flood risk exists at Whangaehu Village and accordingly advocates for a managed retreat through appropriate planning processes'.

2.4 One potentially significant new development is recognition by the Ministry of Civil Defence & Emergency Management of the need to take a strategic approach in situations like Whangaehu Village. A letter from the Ministry's Director which highlights the opportunity for local authorities to make a case to the Government for financial assistance together with a copy of section 33.6.1 of the *Guide to the National CDEM Plan 2015* (released on 1 December 2015) has been received by Council. That case would need to be developed in conjunction with Horizons to ensure the evaluation of flood mitigation options was robustly presented.

3 Town centre plan update

<u>Ratana</u>

3.1 The 1-Day Exploring Possibilities workshop has been confirmed for 9.30am – 4.30pm 30 January 2016 at the Ture Tangata Office, Ihipera-Koria Street, Ratana Paa.

Bulls

3.2 The Makeover will take place 1-7 February 2016. The Ideas workshops will be held on Monday 1 February and Tuesday 2 February (9am – 4.30pm) at the Bulls Supper Rooms. The Planning night will take place on Tuesday 2 February (7pm – 8.30pm) at the Bulls Supper Rooms.

Marton

3.3 The Makeover will take place 8-14 February 2016. The Ideas workshops will be held on Monday 8 February and Tuesday 9 February (9am – 4.30pm) at the Marton Youth Club. The Planning night will take place on Tuesday 9 February (7pm – 8.30pm) at the Marton Youth Club.



Turakina

3.4 The 1-Day Exploring Possibilities workshop in Turakina will take place over two evenings: Wednesday 3 Feb 6pm-8pm for the Introduction (at the Presbyterian Church Hall, SH3) and Thursday 11 Feb 6pm-8pm for the walkabout/workshop.

Mangaweka

3.5 The first working bee was held on Saturday 19 December 2015. Ten members of the community tidied up the southern entrance to the village, painting tables, trimming back vegetation and pulling out weeds.

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<u>Taihape</u>

3.6 No further progress to report.

<u>Hunterville</u>

3.7 No further progress to report.

4 Funding for youth services in the Rangitikei

4.1 At its meeting on 26 November 2015, Council resolved:

That the Council requests that the Mayor and Chief Executive urgently press the Ministry of Social Development to provide a decision before 31 December 2015 on its future involvement in and financial support for the Marton Community Charter and services for young people in the southern Rangitikei, making it explicit that

- (i) if financial support is not forthcoming from the Ministry, Council will provide no further financial funding to the Taihape Youth Hutt after 31 January 2016 or to the Marton Youth Club after 30 April 2016; and
- (ii) if financial support is forthcoming from the Ministry, the community's view on Council providing funding support with other agencies for youth services in Marton and Taihape will be specifically sought during the consultation processes for the 2016/17 Annual Plan.
- 4.2 The Mayor subsequently spoke with Hon Nikki Kaye, Minister for Youth, on the matter and followed this conversation up with a letter. A substantive reply has yet to be received. Since the Taihape Community Development Trust's application to Pub Charity for short-term financial assistance to the Taihape Youth Hutt was declined, the Youth Hutt will close after 31 January 2016 unless a commitment to financial support is received from the Ministry for Social Development before that date.

5 Residential Tenancies Amendment Bill

- 5.1 This Bill received its First Reading on 8 December 2015 and was referred to the Social Services Select Committee. Submissions are required by 27 January 2016, meaning that a draft needed consideration (and approval) by the Mayor, the Deputy Mayor and the Chief Executive before being conveyed to the Committee.
- The main focus of the Bill is to require insulation of rental houses, i.e. underfloor and ceiling insulation where it can practically be installed. This requirement will come into force on 1 July 2016 for income-related tenancies (i.e. social housing) and from 1 July 2019 for all other tenancies. However, from 1 July 2016 all tenancy agreements will need to disclose the extent of insulation. In addition, the Bill requires smoke alarms to be installed in all residential rental homes by 1 July 2016. The Bill also provides that a tenant may apply to the tenancy tribunal to set aside a notice from a landlord terminating a tenancy on the grounds that the landlord was motivated by the tenant seeking to exercise a right against the landlord or making a complaint.

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- 5.3 The Ministry of Business, Innovation and Employment (MBIE) estimated that up to 40% of current residential rentals currently uninsulated could have insulation retrofitted, at an average cost of \$3,400. MBIE estimates that 15 to 40% of residential tenancies lack smoke alarms.
- 5.4 Council's submission accepts the Government's proposals. However, these costs will fall more heavily on landlords and tenants in lower value properties. Regulations are currently being prepared to detail the insulation requirements and clarify landlord and tenant responsibilities over smoke alarms.

6 Proposed amendment to the Sale and Supply of Alcohol Act 2012

- 6.1 Part 23 of the Statutes Amendment Bill (given its First Reading on 9 December 2015) includes a provision to amend the process for notifying the Police and relevant Medical Officers of Health of applications for alcohol licences (including special licences). Sections 103(4) and 141(5) of the Act:
 - a. requires the secretary of the District Licensing Committee, on receipt of an application for a licence or special licence, to notify the constable in charge of the police station nearest to the premises where the licence is sought and the Medical Officer of Health in whose district the premises for which the license is sought are located, and
 - b. allows the Police and Medical Officers of Health 15 working days after receiving a copy of the application to inquire into the application and file a report that includes any objection to the application
- 6.2 The Bill proposes to address an anomaly in that the Act allows the District Licensing Committee to assume that, if no report is received from the Police or Medical Officer of Health "within 15 working days after sending the copy of the application to them": this could mean (and presumably has meant) on occasion that these agencies have had less than 15 working days to file the report when there is a delay between sending and receiving the relevant documents. So the reference point will be "15 working days after the Police or Medical Officer of Health have received the copy of the application".
- 6.3 In Rangitikei, documents are either sent electronically or, if necessary, faxed to the Police and Medical Officer of Health. The postal service is not used for providing copies of these documents. If this proposed amendment proceeds it will require Council to put a system in place that Police and Medical Officers of Health acknowledge receipt of every application, so that it is clear when the 15 days have elapsed.
- 6.4 The convention with Statutes Amendment Bills is that they do not introduce changes in policy. However, the proposed change in the Sale and Supply of Alcohol Act does not align with the 'proof of service' provisions in the Criminal Procedure Rules 2012. These specify that evidence of sending a document electronically to a valid address is proof that the service is complete or, if sent by mail to a postal address, the document is treated as having been served on the earlier of the third working day

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after the day on which it was sent by mail or the day on which it is received (whichever is earlier). This approach should be adequate for referrals of liquor licensing applications.

6.5 A draft submission to the Government Administration Select Committee was presented to Council's 28 January 2016 meeting.

7 Proposed National Policy Statement on Urban Planning

- 7.1 On 3 December 2015, the Ministry for the Environment and the Ministry of Business, Innovation and Employment invited feedback on a National Policy Statement on Urban Development, posing three questions the first of which being 'is your area experiencing high levels of population growth and challenges in planning for this growth'.
- 7.2 It was suggested that Council make a brief submission on this matter, pointing out that low growth or declining growth in urban centres also poses challenges, and highlighting the issue of earthquake-prone buildings in such urban centres.
- 7.3 The proposed submission was presented to Council's meeting on 28 January 2016.

8 Review of the Emissions Trading Scheme – priority issues

- 8.1 On 24 November 2015, the Ministry for the Environment released a discussion paper on its review of the Emissions Trading Scheme (ETS). The immediate issue for the Government is the proposed removal of the concession to participants in certain sectors (including liquid fossil fuels, industrial processes, stationary energy and waste) to meet their emission obligations by surrendering one New Zealand Unit (NZU) for every two tonnes of greenhouse gas emission produced. This 'one for two' arrangement reflected a concern about the impact of the Global Financial Crisis.
- 8.2 Removing this concession is important for New Zealand to meet its international obligations. However, it will have a flow-on effect on prices of fuel, electricity, natural gas and coal for businesses and households. The extent of the price change depends on the prices for NZUs and whether there is a transition from the 'one of two' concession.² Because of these variables, it seems preferable for the concession to be removed in stages (say, over three years) rather than all once. There is some

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² The discussion paper notes that the effective carbon price in the NZ ETS is currently \$3.50 per tonne of emissions, which imposes an annual cost on the average New Zealand household of \$10 for petrol and \$11 for electricity. If that effective carbon price rose to \$10, the costs would be \$29 and \$32 respectively. There would be uneven impacts on Council's operations. For example, the Hunterville Rural Water Supply Scheme, as a high user of electricity for pumping water from the Rangitikei River to holding tanks, could see these annual costs increase by around \$3,500 if the effective carbon price were \$10 per tonne of emission (or \$35,000 if that price were to rise to \$50 per tonne), potentially an increase of around 20% for electricity use. There is no information in the discussion paper about financial impacts from the waste sector because of the variation in emissions from landfills and the amount of waste disposed of by households in different parts of the country. With a \$10 carbon price the Ministry estimates this would mean an estimated NZ ETS cost of around \$9.30 per person.

- risk of volatility in the price of NZUs (with consequent price impacts) and, if this proves the case, it may be appropriate to establish a funding reserve.
- 8.3 There is no intention at this stage to introduce surrender obligations for the agriculture sector. While biological emissions make up about half of New Zealand's total emissions, the Ministry has not found economically viable and practical technologies to reduce these emissions.
- 8.4 The Ministry has called for any submission to this issue by 19 February 2016, so a proposed submission was presented to Council's meeting on 28 January 2016.

9 Recommendation

9.1 That the report 'Update from Council's meetings in December 2015 and January 2016' be received.

Samantha Whitcombe Governance Administrator

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Attachment 3



MEMORANDUM

TO:

Te Roopu Ahi Kaa

FROM:

Katrina Gray

DATE:

26 January 2016

SUBJECT:

Proposed District Plan Changes

FILE:

2-PL-2

1 Background

1.1 The Rangitikei District Plan is the main document which influences land development throughout the District. The current plan has been in place since October 2013, following a full review.

2 Proposal

- 2.1 As with any large document issues are likely to arise. The proposed Plan Changes will seek to address these issues. The current issues being investigated are:
 - Natural hazards (liquefaction, ground shaking, refinement of flooding areas in Bulls and Hunterville)
 - Zoning of commercial properties for small settlements such as Mangaweka and Turakina.
 - Heritage
 - Rural boundary setbacks
 - Administrative errors
- 2.2 It is important to note that these topics are being investigated and changes may not ultimately be proposed.

3 Comment

- 3.1 The proposed District Plan changes are largely an administrative tidy up of provisions which are causing implementation issues. The changes aim to increase the efficiency and effectiveness of the District Plan, removing barriers where they unnecessary, while ensuring that amenity values are retained.
- 3.2 There will be opportunity for the community to be involved in the process, with the proposed changes scheduled to be publicly notified during March. Members of the Komiti will be notified at the beginning of the consultation period.

4 Recommendation

4.1 That the memorandum 'Proposed District Plan Changes' be received.

Katrina Gray Policy Analyst/Planner

Attachment 4



MEMORANDUM

TO: Te Roopu Ahi Kaa Komiti

FROM: Samantha Whitcombe

DATE: 29 January 2016

SUBJECT: Update on the Path to Well-Being initiative — February 2016

FILE: 3-CT-8-1

1 Background

1.1 The aim of this memorandum is to provide the Komiti with an update on the actions and progress of the Path to Well-Being Initiative.

2 Healthy Families

- 2.1 The Komiti will be aware of that Te Oranganui Iwi Health Authority has been awarded the contract to deliver the Healthy Families programme across Whanganui, Rangitikei and Ruapehu.
- 2.2 The Healthy Families staff team is almost complete a final appointment is being made for a Taihape-based Health Promoter. The position is to "assist early childhood services, schools, workplaces and other key community settings in the Rangitikei to become health promoting environments. The Health Promoter will contribute to the strengthening of local networks, support partnerships to undertake health promotion interventions, engage and empower community members to inform and participate in creating a healthy community, and provide advocacy support on preventive health issues. The position will also support nation-wide preventive health interventions to be implemented at the community level."

3 Marton Youth Club and Taihape Youth Hutt

3.1 These services are confirmed until the end of February 2016. Council is still undertaking discussions with the Ministry for Social Development for a long-term commitment to youth development programmes in the District: if this commitment is forthcoming, then Council will consult upon investing ratepayer funding into youth services as part of the 2016/17 Annual Plan.

4 Recommendation

4.1 That the memorandum 'Update on the Path to Well-Being initiative — February 2016' be received.

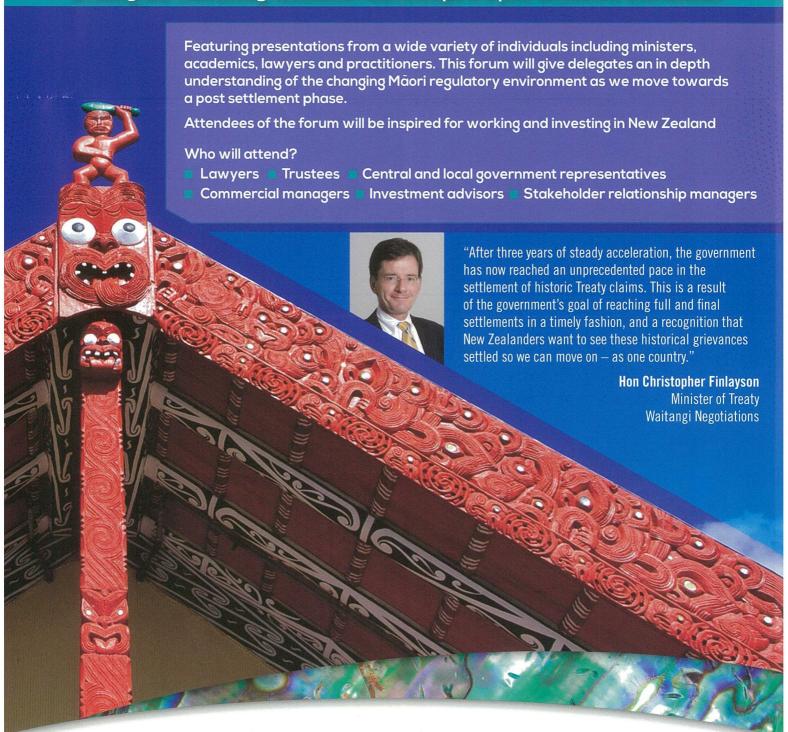
Samantha Whitcombe Governance Administrator

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Attachment 5



Creating and maintaining successful relationships in a post settlement environment







PRELIMINARY AGENDA AND KEY TOPICS

DAY

9.10	Ministerial address Honourable Christopher Finlayson,	1.30	Proposed changes to Te Ture Whenua Linda Te Aho, University of Waikato
	Minister of Treaty of Waitangi Negotiations	2.15	Interacting with Te Ture Whenua to benefit iwi
9.40	Effects of changes to the Resource		Peter Johnston, Rainey Collins
	Management Act for iwi Paul Beverley, Buddle Findlay	3.20	Successful collaboration between government and iwi
11.00	Political Panel		and iwi
11.00	Political Panel	4.05	Whaia Te Mana Motuhake
11.45	Treaty settlement case study		

2

N	Māori Legal Forum		Māori Business and Strategy Forum		
9	9.10	Collaborating for success	9.10	Measuring the Māori economy – Revealing the value behind our organisations	
9	9.50	Structuring Post Settlement Governance Entities James Johnston, Rainey Collins	9.50	Running a business according to Māori values	
1	0.50	Understanding Changes to Marine Consent James Gardner-Hopkins, Russell McVeagh	10.50	Case study – Māori Values in business	
1	1.30	Freshwater and iwi rights	11.30	Opportunities in Private Public Partnerships for iwi in New Zealand	
1	.10	Working together for New Zealand's precious resources: A co-governance case study	1.10	Māori business leadership strategies	
1	.45	Balancing customary law and common law	1.45	Modern Māori investment – what options are available Guy Royal, Tuia Legal	
ê	2.50	Discussing future directions in the Māori legal environment Linda Te Aho, University of Waikato	2.50	Managing relationships between iwi and commercial companies Toko Kapea, Tuia Legal	
3	3.30	Non Māori indigenous issues Carwyn Jones, Victoria University of Wellington	3.30	Case study – Engaging iwi in sustainable natural resource commercialisation	

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FOR FULL AGENDA, UPDATES AND REGISTRATION PLEASE VISIT WWW.CONFERENZ.CO.NZ/MAORI

Attachment 6



Rangitikei District Council

Community Feedback

Draft Heritage Strategy

Council wishes to seek the views of the community on the draft Heritage Strategy, specifically:

- Whether the draft strategy is clear, unambiguous and easy to understand
- Whether the draft strategy reflects the community's views of how heritage should be managed.
- Whether the draft strategy is appropriate for the Rangitikei context.
- Whether they would like to see any changes to the draft strategy

Background

The draft Heritage Strategy replaces the Heritage Protection Strategy 2008, taking a more holistic approach by considering heritage resources to include built, natural, cultural and social characteristics.

The strategy recognises heritage plays an important role in the overall wellbeing of the community and in the creation of communities and a District with a distinct identity. In developing the draft heritage strategy, Council has taken into account the current and ongoing associated challenges including costs and capacity for Council, lwi, and local museums and heritage organisations.

By using the six methods outlined in the draft strategy, Council believes the goals of promoting, documenting, supporting, and recognising heritage within the Rangitikei District will be achieved. These methods include Council's District Plan and Rates Remission Policy, waiving internal consenting fees, enhancing heritage collections, and Council co-ordination for major projects with major heritage and funding agencies.

Council proposes to work alongside key stakeholders, enabling activities such as research, interviews, and publishing of stories for delivery of key short term actions.

Further information

The draft Heritage Strategy is available from the Marton, Bulls, and Taihape Libraries, and the Council Office in Marton. It is also available from www.rangitikei.govt.nz or you may ask for a copy to be sent to you.

Feedback

Consultation on the draft Heritage Strategy is open from 18 January 2016 until 12noon 19 February 2016.

You can provide your feedback to Council via:

- 1. **Weblink** Click this link and you will be invited to complete the consultation online without the need to print, post, or email.
- 2. Posted: Rangitikei District Council

Attn: Katrina Gray

46 High Street, Private Bag 1102

Marton 4741

- 3. Emailed: info@rangitikei.govt.nz
- 4. In person- Dropped into the Marton, Bulls, or Taihape Libraries or Marton Council Offices.

If you have questions or would like to further assistance with regards to this consultation, please contact **Katrina Gray** on 06 327 0099 or 0800 422 522.



SUBMISSION FORM DRAFT HERITAGE STRATEGY 2016

	Name:
	Organisation: (if applicable)
Submissions close at	Phone:
12 noon on	Property address:
19 February 2016	Postal address:
Return this form, or send your written submission to:	
Draft Heritage Strategy Rangitikei District Council Private Bag 1102 Marton 4741	Email: Question 1: Do you think the draft Strategy is clear, unambiguous and
Email: info@rangitikei.govt.nz	easy to understand?
Fax: (06) 327 6970	O Agree O Disagree
Any questions phone: Katrina Gray Policy Analyst/Planner 0800 422 522	Comment:
Oral submissions	
Oral submissions will be held at the Marton Council Chambers on 29 February 2016. I wish to speak to my submission	Question 2: Do you think heritage , defined as built, natural, cultura and social, is important to the Rangitikei District?
Ten minutes are allowed for you to speak, including questions from Elected Members. If you have any special requirements, such as	O Agree O Disagree
those related to visual or hearing impairments, please note them here:	Question 3: Are you supportive of the draft Strategy's Goals?
note them here.	O Agree O Disagree
Privacy	
All submissions will be public, please tick this box if you would like your name withhold	

 ${\it Please complete the remaining questions on the reverse side of this page}.$

	Question 4: Are you supportive or C	ounch's role as outlined in the draft Strategy!
	O Agree	O Disagree
********	777	

	Question 5: Do you have any furthe	r comment you wish Council to consider in relation to the draft
	Heritage Strategy?	
	Attach additional information or pages if n	ecessary
	Signed:	Date:



RANGITIKEI DISTRICT COUNCIL

HERITAGE STRATEGY 2015

1 Introduction

- 1.1 The Rangitikei District has a vast range of heritage resources which contribute to the well-being of the community. These resources range, from outstanding natural landscapes, places of natural beauty, to areas of cultural significance and physical resources. All of these heritage features tell stories of the past and provide an important link through the present and into the future.
- 1.2 It is recognised that our heritage assets provide benefit for the community, creating communities and a District with a distinct identity. They are also potential attractions for visitors and thus may contribute to growth of the District's economy. However, the District has a wide range of other factors which contribute to community well-being. Ensuring communities are vibrant places of economic and social activity is essential. Importance needs to be placed on consideration of the management of heritage resources within the wider context of overall well-being of local communities and the potential end use of the site.
- 1.3 Heritage is also preserved, promoted and supported through the documentation of narratives and stories. These can be the stories of the lives, or traditions of local communities and tangata whenua or the social or cultural context surrounding built and natural heritage. These oral histories and experiences contribute to an important part of Rangitikei's heritage resource which, if not documented, may be lost over time.

2 Rangitikei Tangata Whenua Perspective – Heritage Protection

- 2.1 Toi tu te kupu, toi tu te mana, toi tu te whenua a plea to hold fast to our culture, for without language, without mana, and without land, the essence of being Maori would no longer exist but be a skeleton which would not give justice to the full body of Maoritanga.
- 2.2 This well-known saying reflects upon heritage being an important aspect to the overall drive for the sustainability of iwi Maori in general and also to hapu and iwi within the Rangitikei District. This is demonstrated by the extensive involvement of local hapu and iwi in ensuring their respective korero is nurtured for future generations.
- 2.3 In all gatherings of our people whakatauki and pepeha are recited and speakers are supported by waiata which all have elements of korero that link the people to the land and the rivers. They also refer to events in our history which also provide insight into our respective relationships within this land. Physically protecting places

of significance helps sustain the korero further whilst also giving it greater meaning and understanding to whanau, hapu, iwi and non – iwi within the District. The pending settlement of historic Treaty of Waitangi claims will clear a pathway for hapu and iwi to fulfil ambitions in heritage protection to take those responsibilities further to engage with their respective whanau and to an extent with all people.

2.4 Having a leading hand within this process is vital as the role of kaitiaki underpins the integrity of such pursuits to make it sustainable from a perspective of responsibility and also based upon a reciprocal relationship between people and place as well as with taonga and resources.

3 What is heritage?

- 3.1 Heritage is a term which is applied to buildings, sites, places, objects and other features of historical significance which are valued by people and communities. Heritage is inherited from the past and handed on for the benefit of future generations and includes:
 - Built heritage buildings and structures, such as those listed by the Heritage
 New Zealand.
 - Natural heritage natural places, objects and intangible attributes, such as identified outstanding natural landscapes and notable trees.
 - Cultural heritage objects and artefacts, places, language, stories, customs, protocols, knowledge and skills communities, groups and individuals recognise as part of their cultural heritage, such as sites of Waahi tapu.
 - Social heritage the history, traditions, knowledge and identities of local communities, such as the stories behind built heritage.

4 Statutory context

- 4.1 Rangitikei District Council has responsibilities for managing heritage within the District as follows:
 - Resource Management Act 1991 as a matter of national importance¹ to ensure heritage is recognised, provided for and protected from inappropriate subdivision, use and development.
 - Reserves Act 1977 reserves may be classified as historic reserves and vested in local authorities to control and manage.
 - Building Act 2004 the need to facilitate the preservation of buildings of significant cultural, historical or heritage value needs to be taken into account². The Building Act 2004³ also contains a number of provisions regarding the need to ensure public safety and the priority to remedy issues with dangerous and insanitary buildings⁴.

¹ Section 6(f)

² Section 4(2)(I)

³ Subpart 6 of Part 2

⁴ The Buildings (Earthquake Prone Buildings) Amendment Bill will prescribe more vigorously how dangerous buildings should be treated, including heritage buildings.

- Public Records Act 2005 the requirement to ensure adequate protection and preservation of 'protected records'⁵.
- Heritage New Zealand Pouhere Taonga Act 2014 promotes the identification, protection, preservation and conservation of the historical and cultural heritage of New Zealand. It specially seeks to register historic buildings, sites or areas, or Waahi tupuna, Waahi tapu sites or areas, and to protect archaeological sites.
- 4.2 There is no specific mention of heritage in the Local Government Act 2002. However, when 'well-being' of the community formed part of the purpose of local government, this was generally viewed as including a heritage dimension.⁶
- 5 Purpose
- 5.1 This strategy provides the long term vision to guide Council's management of heritage resources throughout the Rangitikei District.
- 5.2 Heritage should be managed in accordance with the following goals.
 - Goal 1: Document cultural and local histories.
 - Goal 2: Promote cultural and local histories of the Rangitikei.
 - Goal 3: Support tangata whenua to discover and document their physical, natural and intangible heritage.
 - Goal 4: Recognise the local context, providing management options which consider the overall and long term well-being of the community.
 - Goal 5: Consideration of the past use, current use and condition of the heritage resource⁷ and the potential long term use of the heritage resource and/or site.
 - Goal 6: Partner with the community in the preservation and management of heritage resources.
 - Goal 7: Seek opportunities for regional/national collaboration and funding to assist with the protection of the District's heritage.
- 6 Challenges
- 6.1 The management of heritage resources presents a wide range of challenges for both the Council and the community. The main challenges include:

⁶ Original purpose statement in section 10.

⁵ Section 40

⁷ Heritage resource can refer to a variety of heritage aspects such as; built heritage, cultural sites and natural landscapes.

<u>Tension between the public benefit of heritage protection and the private cost of doing so</u>

6.2 Often the cost or disadvantages associated with protecting heritage resources falls on the private property owner, hapu group, museum or historical society. However, the overall benefit of protecting the heritage resources may accrue to the wider community.

Cost of earthquake strengthening built heritage

6.3 The majority of heritage buildings are earthquake prone and require strengthening. Many are under-used. Often the cost of this strengthening work is prohibitive, with rents gained from tenants in the renovated building not able to cover that cost. It may be preferable to demolish such under-used buildings in the District's CBD areas and replace them with structures which are more efficient and meet the needs of local businesses. Not doing this runs the risk of such buildings being abandoned and eventually being demolished and not replaced.

The economic and demographic context

6.4 Rangitikei is a District which is experiencing a slow population decline, with economic activity within the town centres also declining. This has resulted in an oversupply of commercial buildings. These factors, combined with the costs of earthquake strengthening can result in vacant buildings. Main streets with empty buildings reduce the amenity of these areas and can adversely affect community well-being.

Capacity of Tangata Whenua

6.5 Tangata whenua often have limited capacity for identifying, managing and enhancing their cultural heritage. There are a large number of Waahi tapu sites which are known only to the tangata whenua, and often the public recognition of these sites is not desirable.

Capacity of Council

6.6 Council has limited resources to identify, manage and enhance heritage resources. However, because of its leadership role in the community, it has some ability to attract sponsorship and relationships which support heritage initiatives.

Capacity of local museums

6.7 The Rangitikei District's five museums are operated solely by volunteers⁸. This provides a number of challenges for long term sustainability of the management of the heritage resources the museums care for. These challenges include: the number of volunteers available, obtaining funding (funding is often sought via external funders), adequate facilities to care for collections and ongoing training of volunteers.

⁸ Bulls, Marton, Hunterville, Mangaweka and Taihape.

Present heritage can obscure past heritage

6.8 Often buildings, now considered as heritage, have replaced older buildings, whose appearance and use is effectively lost. In some situations it may be more important to resurrect some tangible evidence of the earlier structure or use.

7 METHODS

- 7.1 There are a wide range of possible methods for heritage management. The main methods Rangitikei District Council seeks to use through this strategy are:
 - Rangitikei District Plan
 - Rates Remission Policy
 - Heritage Inventories
 - Waiving of internal consenting fees
 - Information education and support
 - Advocacy for external sponsorship/funding

8 Rangitikei District Plan

- 8.1 A key method for the management of heritage resources throughout the District is the Rangitikei District Plan. The District Plan provides for protection of natural, cultural and physical heritage through identification of valuable heritage resources and controls surrounding their use and development.
- 8.2 The District Plan provides the strategic direction for the management of heritage resources to provide for the reuse of heritage in a manner which is appropriate for the particular context. It also seeks to ensure that the considerations surrounding the destruction of heritage resources involves how the replacement activities will provide for social, cultural and economic well-being of the affected community.
- 8.3 The relevant provisions from the District Plan are provided as Appendix 1.

9 Rates Remission Policy

- 9.1 Rangitikei District has a Rates Remission Policy which provides remissions for owners of earthquake prone buildings. As most heritage buildings are highly likely to be earthquake prone, this policy is highly relevant to the District's physical heritage resources.
- 9.2 The Rates Remission Policy provides remissions for up to six months during strengthening/construction works, as well as up to three years upon completion of the building work. These provisions seek to encourage property owners to develop the building so that they can be better used.

10 Heritage Inventories

10.1 The District's museums already have inventories of their own collections, increasingly available online. The inventory process, however, is not limited to what

is collected but rather what should be known: the development of a comprehensive heritage inventory increases the documentation and understanding about heritage resources throughout the District. Creating an inventory ensures that heritage resources are remembered, without necessarily requiring the physical resource to remain in perpetuity. It will be a continually evolving document, with new sites and items added as they are recognised and new information added when discovered.

- 10.2 Two heritage inventories could be developed, one for the built heritage resources and one for Māori heritage. Having a separate inventory for Māori sites would ensure that it would remain a confidential document where appropriate. The development of a Māori heritage inventory would need to occur in partnership with lwi and hapu. This will include discussions with Te Roopu Ahi Kaa, as well as with individual lwi and hapu. There is also the opportunity to develop further inventories for the District's natural heritage resources.
- 10.3 The heritage inventory process naturally extends to collecting information on narratives and associated collections from locals. These narratives and collections will provide an insight into Rangitikei's early history. Where possible such collections should digitised for long-term protection and access.

11 Waiving of Internal Consenting Fees

- 11.1 The waiving of internal consenting fees for work on heritage buildings will be determined on a case by case basis by Council⁹. The internal consenting costs are the staff time required to process building and planning related consent applications¹⁰. To provide some guidance, the areas of consideration by Council when deciding whether to waive fees could be, but are not limited to:
 - The extent to which heritage values will be retained or reused.
 - The end use of the proposed development.
 - The benefits of the proposed development.
 - The significance of the heritage resource for the community.
 - The significance of the social context behind the heritage resource and how it could be preserved.
 - The degree of impact (positive/negative) for tangata whenua.

12 Information Education and Support

12.1 Information and education are useful methods to increase awareness of heritage in the District and to engage communities with these resources. Information and education will be provided to local communities through the following methods.

^{9 15/}RDC/031

¹⁰ Costs not included as part of this provision are; external experts, such as fire safety experts, geotechnical advisors, heritage experts or the costs related to hearings processes.

Support for the Rangitikei Heritage Group¹¹

12.2 Provision of resources to support the ongoing activities of the Rangitikei Heritage Group. This support will be through providing administrative assistance, assistance applying for grants, or assistance through the Community Initiatives Fund.

Information about heritage resources

12.3 The Heritage Inventory will provide this information which could be supplied to property owners and interested community members. It will be available (once published) in the District's libraries, information centres and museums as well as being uploaded to the Council's website.

Support for the Treasured Natural Environment Group

12.4 Continue to provide administrative support and assistance for applying for grants for projects which enhance community engagement with the natural environment.

Use of the District libraries

12.5 The libraries hold a small collection of historical published works on the District. The databases accessible through the libraries are a key resource in finding historical information held in other places.

Archives Central

12.6 The Council's archives are housed in a purpose-built public facility shared with neighbouring councils in Feilding. An online database is available and there is an ongoing programme of scanning of high-use records such as rating books.

13 Advocacy for external sponsorship/funding

- 13.1 Council is able to provide co-ordination for major projects, and develop relationships with major heritage and funding agencies. For some initiatives this will be critical.
- 13.2 Council is also well-placed to be aware of regional or national programmes which could have potential application to assist with heritage identification, preservation and access within the Rangitikei.

14 Action Plan

Goal Activity Groups Involved Completion

Development of a heritage inventory of built heritage.

Research into heritage resources (as identified by the built heritage.

Rangitikei Heritage Group).

Rangitikei

¹¹ The Rangitikei Heritage Group consists of representatives from the District's museums and historical societies (Bulls, Marton, Hunterville, Mangaweka, Taihape, Turakina), from Te Roopu Ahi Kaa, and from other interested heritage groups (Whanganui Regional Heritage Trust).

	Publication of research.	Heritage Group	
Development of a heritage inventory of Māori narratives and collections	Research, interviews and publishing of stories.	Rangitikei District Council Local Iwi/hapu Ratana Community	2016/17
Development of a heritage inventory of European / non-indigenous settler narratives and collections.	Research, interviews and publishing of stories.	Rangitikei District Council Rangitikei Heritage Group	2017/18
Joint place naming	Using both the English and Māori place names in key Council correspondence/documentation.	Council lwi groups	2016

15 Review

The strategy will be due for review 1 December 2018.

NOTABLE TREES AND CULTURALLY SIGNIFICANT FLORA

Objective

Notable Trees and culturally significant flora are identified, conserved and maintained, and their amenity values are recognised.

Policies

Require the protection and conservation of significant notable trees, as identified in Schedule C2 of the District Plan, from inappropriate subdivision, use and development.

Require the conservation of flora that has cultural significance for Māori and is within the conservation estate or is on publicly owned land.

Encourage public awareness and recognition of notable trees.

TANGATA WHENUA

Objective

To recognise and provide for the relationship of Tangata Whenua with their ancestral lands, water, sites, waahi tapu and other taonga.

Policies

Provide for the relationship between Tangata Whenua and landscapes of cultural significance within the district through the development of non-statutory methods that ensure associative values are recognised and protected long-term.

Recognise the role of Tangta Whenua as kaitiaki of key natural and physical resources with which they have a strong ancestral relationship, by ensuring that their views are sought on applications that may materially affect key natural and physical resources, particularly those sites identified in Schedule C1.

Enable development to encourage Iwi, hapu and whanau to resettle within the District and reconnect with the land, provided that the adverse of development, subdivision and use are avoided or appropriately managed.

Collaborate with lwi on the identification and appropriate protection of sites of significance to Tangata Whenua.

HERITAGE PROTECTION

Objective

Identify examples of historic, cultural, and other sites that reflect the District's heritage and cultural amenity, and provide for the management of those resources in a way that sustains the social, cultural and economic well-being of communities.

Policies

Ensure known examples of historic heritage are recognised in the District, and listed in Schedule C3.

Enable the protection, conservation or adaptive reuse of historic heritage listed in Schedule C3 of the Plan.

Evaluate in any application for the destruction or modification of heritage, the extent to which the replacement activities provide for the economic, social and cultural wellbeing of the affected community.